

**Federal Appropriations Request
Project Questionnaire
Representative Brian Baird (WA-03)
Fiscal Year 2010**

This questionnaire must be completed for us to consider your request. However, there is no guarantee that your request will be funded if you submit this form.

This is a confidential document intended for use by the Office of Representative Baird and the requesting entity. However, please be aware that due to new House requirements, appropriations requests submitted by Representative Baird will be made public and posted on his website.

SUBMIT ALL COMPLETED REQUESTS BY FRIDAY, FEBRUARY 27, 2009 TO:

**Andrew Dohrmann
Legislative Director
Office of Representative Brian Baird**

VIA FACSIMILE: (202) 225-3478

VIA EMAIL: Andrew.Dohrmann@mail.house.gov

**VIA US MAIL: 2350 Rayburn House Office Building
Washington, D.C. 20515**

1. Provide the exact name and location of the entity to receive funding, along with the name, title, address, and phone number of a contact at the entity.

Entity: **City of South Bend**
Contact: **Mayor Karl W. Heinicke**
Street Address: **1102 W First St, PO Box 9**
City / State/ Zip Code: **South Bend, WA 98586-0009**
Phone Number: **(360) 875-5571 or (360) 942-9600**

Entity: **City of Raymond**
Contact: **Mayor Robert E. Jungar**
Street Address: **230 Second St.**
City / State/ Zip Code: **Raymond, WA 98577**
Phone Number: **(360) 942-4100 cell: (206) 719-0151**

2. Describe the entity's main activities, and whether it is a public, private or nonprofit entity.

The Cities of South Bend and Raymond provide wastewater collection and treatment for their respective residents and businesses. The Cities are public entities.

3. Please identify the name of the federal agency and the account from which you are requesting funding.

Federal Agency:

EPA

Account:

State and Tribal Assistance Grant (STAG)

4. Please provide a title for the project.
Willapa Regional Wastewater Facilities Project
5. Please provide a brief description of the project for which funding is requested. Describe the activities to be funded and location of the project, if different from the entity to receive funding.

The project is a joint effort by the cities of South Bend and Raymond to construct Regional Wastewater Facilities to serve both cities and their sewer service areas. Both cities are required to meet new secondary standards, effluent toxicity limits, and water quality-based permit limits as a result of the *Lower Willapa River Dissolved Oxygen Total Maximum Daily Load Study* which limits discharges of ammonia and oxygen demanding pollutants. Future compliance with these limits using their existing wastewater treatment lagoons is not possible.

The preferred alternative identified in the 2007 Regional General Sewer Plan/Wastewater Facilities Plan is a new Regional Wastewater Treatment Plant to replace the two cities' outdated lagoon systems. A 2007 Value Analysis Study endorsed the regional concept as the most cost-effective and reliable means of meeting current and future wastewater treatment effluent limits of the state Department of Ecology and EPA.

The Regional Facilities will consist of:

- **A new mechanical activated sludge Regional Plant at the site of the existing Raymond aerated lagoons;**
- **New transmission pipelines from South Bend to convey wastewater to the Regional Plant;**
- **A new pipeline under the Willapa River (installed by directional drilling) to convey the combined wastewater flows to the new Regional Plant;**
- **A Class A (Exceptional Quality) biosolids treatment system;**
- **Upgrades to both cities' pump stations; and**
- **A new outfall in the Willapa River.**

The Cities have developed and executed an Intergovernmental Contract governing the design, construction, and operation of the facilities.

6. Please provide a brief description of the anticipated benefit and/or impact of the project.

The project will provide critical infrastructure for growth, improve water quality in compliance with two TMDLs (fecal coliform and dissolved oxygen), and help protect the shellfish industry and one of the last unspoiled estuaries on the west coast. The project will result in the end of a sewer connection moratorium imposed by the Department of Ecology upon South Bend for over 10 years, which has severely limited South Bend's economic growth.

The region's unemployment rate is 9.3%, compared to the state unemployment rate of 7.1% (Bureau of Labor Statistics, December 2008). The project will provide additional wastewater treatment capacity for industrial discharges from major existing industries in Raymond (which provide over 200 jobs), and provide infrastructure to attract new industries. The project will improve water quality in the Willapa Estuary and Willapa Bay – a necessity for the seafood harvesting and processing industries that employ nearly 600 people in the region. The value of these jobs is immeasurable to the Cities (combined population of approximately 4,800).

This project will eliminate the threat of raw sewage discharging from the existing pressure main under the Willapa River connecting South Bend to its current lagoon system. This pressure main is in poor condition and is located close to the shellfish growing area. The outfall from South Bend's lagoon system will also be removed. The new Regional Plant will provide an increased level of treatment for both Cities' waste streams, and moving the discharge upstream will provide additional protection for shellfish beds on Willapa Bay.

7. Please provide a brief justification as to why federal funding is necessary or justified.

Implementation of the proposed Willapa Regional Wastewater Facilities Project will protect water quality and valuable shellfish production areas on Willapa Bay that are the life-blood of the Pacific County economy. Construction of the new Regional WWTP in Raymond will allow closure of the South Bend WWTF, which contributes to water quality problems in the Willapa River and downstream shellfish production areas. Operation of the new Regional Wastewater Facilities will provide wastewater collection and advanced secondary treatment for the cities of Raymond and South Bend to meet the requirements of their NPDES permit through the planning period (2027) and beyond. This project will provide reliable wastewater treatment, critical infrastructure and removal of a sewer moratorium. The net result will be a significant improvement in the region's economic growth potential, resulting in an increase in property values and increased government revenue from property and sales taxes.

8. What is the total cost of the project?

\$30,000,000

9. What is the amount you are requesting from Congress for FY 2010?

\$10,000,000

10. Please note that Congress, in general, provides only one year of funding at a time. Will all of the requested funding be used in FY 2010? If not, how much will be used in FY 2010?

Yes, funds will be expended for the WWTP and conveyance line from South Bend by December 2010. However, construction of the new river crossing and pump stations could begin later this year.

Although construction of the WWTP and South Bend conveyance line is not scheduled to begin until mid-2010, we need to have the federal appropriations in place by the end of 2009 in order to finalize our overall funding package (i.e., the three funders that we will apply to in Summer and Fall 2009 – USDA Rural Development, Department of Ecology, and Community Development Block Grant – need to know if we have the federal appropriation in order to fund the project. Once the funding package is finalized, we will be able to advertise for bids. The attached schedule (Attachment 1) shows how securing the federal funding fits into the overall project schedule.

11. Please include a breakdown of the requested funding for FY 2010? (For example, salary \$40,000, computers \$3,000, construction \$2,000,000, etc.)

All \$10,000,000 will be used for construction.

12. Has this project or activity received authorization? If so, please provide the authorization language as it appears and the year it appeared.

No. Plans and specifications for the project have not been approved. However, the Facility Plan describing the project has been approved.

13. Has this project or activity received any federal funding in previous years? If so, please list the fiscal years for which funding was appropriated and the amount of funding appropriated.

Yes, each City received \$30,000 (\$60,000 total for the project) from a Community Development Block Grant for planning.

14. Please note that Congress often requires that some portion of the project or activity be funded through non-federal sources. Are any non-federal funding sources contributing to this project or activity? If so, what are the sources of funding and what amount is each of these funding sources contributing?

See Attachment 2 for two potential funding packages. The Cities of South Bend and Raymond plan to provide a 67% match and plan to apply to three state funding programs and one federal funding program, in addition to this request for federal funding (please see Attachments 1 and 2). These include the state Department of Ecology Revolving Fund (SRF), Public Works Trust Fund (PWTF), Community Development Block Grant (CDBG), and USDA Rural Development.

15. If this is a Federal Highway Administration request, is the project considered by the State and/or regional transportation officials as critical to their needs? If so, please submit a letter of support from these officials.

No.

16. If this is a Federal Highway Administration request, is the project on the State's transportation improvement plan?

N/A.

17. Has a request for funding for this project been submitted to any other Members of the House or Senate for FY 2010? If so, please list the other Members to whom requests were made.

**Senator Patty Murray
Senator Maria Cantwell**

**ATTACHMENT 1
WILLAPA REGIONAL WASTEWATER TREATMENT FACILITY
PROJECT TIMELINE**

Task	Timeframe
Raymond and South Bend each apply for PWTF construction loans	May 2009
Raymond applies for Rural Development loans and grants on behalf of Raymond and South Bend	Fall 2009
Raymond and South Bend each apply for Ecology loans and grants for construction	October 2009
Raymond and South Bend each apply for CDBG grants for construction	November 2009
If successful, Rural Development award made (must be before July 1, 2010)	Early 2010
If successful, notification of CDBG awards	March 2010
If successful, CDBG funds available (on reimbursement basis)	May 2010
If successful, notification of PWTF construction loan awards	~May 2010
If successful, notification of Ecology awards	Spring 2010
If successful, PWTF construction funds available	July 1, 2010
If successful, Ecology funds available (on reimbursement basis)	July 1, 2010
Raymond and South Bend determine whether additional funding is needed; if so, secure interim financing for the amount of independent revenue bonds that will be issued	Must be before July 1, 2010
Raymond and South Bend must have all construction funding lined up in order to convert their PWTF design loans from 5 year to 20 year repayment; begin repaying PWTF design loan	July 1, 2010
Secure interim financing for Rural Development loan amount (could be from bank or RCAC)	Summer 2010
Advertise for bids	Summer 2010
Select contractor	Summer 2010

Task	Timeframe
Begin construction	Fall 2010
Use interim financing for Rural Development loan amount during construction; once that amount is spent, city signs RD revenue bond, bond put in RD safe as security for RD loan, RD wires money to city, then 6 months later, repayment of RD revenue bond begins (every 6 months for 40 years)	~2011
First PWTF construction loan payment (interest only) (20 year repayment)	July 1, 2011
End construction	Fall 2012
Raymond issues independent revenue bond on behalf of Raymond and South Bend and pays off interim financing for independent revenue bond	2012 After construction is complete
Begin re-paying independent revenue bonds (30 year repayment)	2012 - After issuing revenue bonds
Cities start re-paying Ecology loans – one year from “Initiation of Operation” date (when plant starts running) (20 year repayment)	~Summer 2013

ATTACHMENT 2 - POSSIBLE FUNDING SCENARIOS

SCENARIO 1 (ASSUMING STAG APPROPRIATION)

Funding Program ¹	Submit application by/ <i>Notification of award</i>	Amount that will be requested by:	
		South Bend	Raymond
Public Works Trust Fund Pre-Construction Loan for design (state funding)	February 5, 2008/ <i>March 2008</i>	\$1,000,000 RECEIVED	\$1,000,000 RECEIVED
State and Tribal Assistance Grant (STAG)	February 2009	\$5,000,000	\$5,000,000
Public Works Trust Fund Construction Loan (state funding)	May 2009/ <i>Spring 2010</i>	\$5,000,000	\$8,370,423
Department of Ecology Loan and Grant (state funding)	October 2009/ <i>Spring 2010</i>	Loan \$1,629,577 Grant \$1,500,000	Loan \$2,000,000 Grant \$1,500,000
Loan Subtotal		\$7,629,577	\$10,370,423
Grant Subtotal		\$6,500,000	\$6,500,000
Total		\$13,129,577	\$16,870,423

¹ Note: These are estimates. The individual funding programs will determine each city's eligibility for grants and loans.

SCENARIO 2
(ASSUMING NO STAG FUNDING OR STATE APPROPRIATION)

Funding Program ²	Submit application by/ <i>Notification of award</i>	Amount that will be requested by:	
		South Bend	Raymond
Public Works Trust Fund Pre-Construction Loan for design (state funding)	February 5, 2008/ <i>March 2008</i>	\$1,000,000 RECEIVED	\$1,000,000 RECEIVED
Public Works Trust Fund Construction Loan (state funding)	May 2009/ <i>Spring 2010</i>	\$5,000,000	\$8,370,423
USDA Rural Development Rural Utilities Service Loan and Grant (federal funding)	Summer 2009/ <i>Winter 2009-10</i>	Loan \$2,000,000 Grant \$1,000,000	Loan \$2,000,000 Grant \$1,000,000
Department of Ecology Loan and Grant (state funding)	October 2009/ <i>Spring 2010</i>	Loan \$1,629,577 Grant \$1,000,000	Loan \$2,000,000 Grant \$1,000,000
Community Development Block Grant (state funding)	November 2009/ <i>March 2010</i> (New upper limit!)	\$1,500,000	\$1,500,000
Loan Subtotal		\$9,629,577	\$13,370,423
Grant Subtotal		\$3,500,000	\$3,500,000
Total		\$13,129,577	\$16,870,423

² Note: These are estimates. The individual funding programs will determine each city's eligibility for grants and loans.