PROJECT MANAGEMENT PLAN FOR CHEHALIS BASIN ECOSYSTEM RESTORATION AND FLOOD RISK MANAGEMENT GENERAL INVESTIGATION FEASIBILITY PHASE



The Satsop and Chehalis River Confluence with Grays Harbor in the distance. Source: Wikipedia Commons, Walter Siegmund, ©2006



US Army Corps of Engineers®

Seattle District 17

15 OCTOBER 2010

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CHEHALIS PROJECT ACRONYMS

| AFB | Alternative Formulation Briefing (see ER1105-2-100) |
|----------------|--|
| ACA (CW) | |
| ASA (CW) BA | Assistant Secretary of the Army for Civil Work Biological Assessment |
| ATR | Agency Technical Review |
| BCO | Bidability / Constructability / Operability |
| CAP | Continuing Authority Program |
| CAP | Chehalis Basin Partnership |
| CEFMS | Corps of Engineers Financial Management System |
| CETVIS | Cultural Resources |
| DA | Design Agreement |
| DQC | District Quality Control |
| EIS | Environmental Impact Statement |
| EO | Executive Order |
| ERS | Environmental Resources Section |
| ESA | Endangered Species Act |
| FCSA | Feasibility Cost Sharing Agreement |
| FIR | Flood Insurance Study |
| FR | Feasibility Report |
| FSM | Feasibility Scoping Meeting |
| GI | General Investigation Program - A Federal funding |
| | appropriation for planning and design |
| НЕМР | Hydrologic Engineering Management Plan |
| HTRW | Hazardous Toxic Radiological Waste |
| н&н | Hydrology and Hydraulics |
| HQUSACE | Headquarters United States Army Corps of |
| | Engineers |
| IEPR | Independent External Peer Review |
| LLP | Locally Preferred Plan |
| MCAČES | Micro-Computer Aided Cost Engineering System |
| NEPA | National Environmental Policy Act 1969 |
| NED | National Economic Development |
| NER | National Economic Restoration |
| NHPA | National Historic Preservation Act |
| NMFS | National Marine Fisheries Service |
| NWD | Northwest Division USACE |

OMB Office of Management and Budget

OMRR&R Operation, Maintenance, Repair, Replacement &

Rehabilitation

PAO Public Affairs Office

P2 Primavera scheduling software

PDT Project Delivery Team

PED Pre-Construction Engineering and Design

PL Public Law

PMBP Project Management Business Process

PMP Project Management Plan

QC Quality Control

SEPA State Environmental Policy Act
SHPO State Historic Preservation Office

SOW Scope of Work

TRC Technical Review Conference

USACE United States Army Corps of Engineers USFWS United States Fish and Wildlife Service

USGS United States Geological Survey

VE Value Engineering

WBS Work Breakdown Schedule
WMP Watershed Management Plan
WRIA Water Resources Inventory Area
WRDA Water Resources Development Act

1.0 Introduction

This Project Management Plan describes the work to occur during the feasibility study phase of the Chehalis Basin General Investigation for Ecosystem Restoration and Flood Risk Management, in the Chehalis River Basin, located in Southwestern Washington State. This study was initially authorized in 1999, after a reconnaissance report indicated that there was a federal interest in pursuing further studies. The feasibility study phase began in 2000, as a single-purpose Ecosystem Restoration study with incidental Flood Risk Management benefits. The recent addition of a new project purpose, Flood Risk Management, as well as additional partnerships, such as the Chehalis River Basin Flood Authority, has brought on the need for a rescoped and updated Project Management Plan.

The Corps of Engineers will participate with Federal, tribal, state, and local agencies, organizations, and the local community to ensure that their interests are considered and assistance garnered in the formulation and implementation of this planning effort. Due to the complexity and interrelation of systems within the watershed, an array of technical experts, stakeholders, and decision-makers will be involved in the process of identifying these actions. This involvement will provide a better understanding of the consequences of actions and provide a mechanism for sound decision making when addressing the watershed resource needs, opportunities, conflicts, and trade-offs.

The feasibility study phase will follow the Corps of Engineers planning process in order to establish the without-project conditions and identify, evaluate and compare alternatives for both project purposes: Ecosystem Restoration and Flood Risk Management. The study will identify a National Ecosystem Restoration plan that maximizes ecosystem restoration benefits, and a National Economic Development plan that maximizes Flood Risk Management benefits. The term "National" indicates that each plan must improve the net environmental and economic benefits on a national level rather than merely shifting benefits from one region to another. Each identified plan will contain a suite of actions that provide benefits to these respective purposes. A trade-off analysis will be conducted to reconcile any conflicts between the National Environmental Restoration and National Economic Development plans and will result in a multipurpose, multi-action recommended plan for the Chehalis Basin. A Locally Preferred Plan may also be identified by the local sponsor that consists of either additional or lesser features than the

National Environmental Restoration and National Economic Development plans.

This Project Management Plan is to be incorporated into the feasibility cost sharing agreement entitled "Agreement between the Department of the Army and Grays Harbor County for the Chehalis River Basin, WA General Investigation". This Project Management Plan defines the Scope of Work, documents the process for conducting the feasibility phase study, and is a means for those involved in the study (i.e., Corps of Engineers Seattle District, Grays Harbor County, Corps of Engineers Northwestern Division, and Corps of Engineers Headquarters) to formally agree to the scope of the study before it is initiated. The Project Management Plan does not attempt to repeat study-related details provided in the final reconnaissance report for this study, the reconnaissance studies, or related investigations conducted prior to initiating the feasibility phase of project development.

The most substantial product of the feasibility phase is the feasibility report. The feasibility report is the decision document outlining the recommended plan(s) as well as information supporting selection of the recommended plan. Within the feasibility report is an incorporated Environmental Impact Statement necessary to fulfill all National Environmental Policy Act

Requirements. The feasibility report is the basis for Grays Harbor County (the local sponsor) and Corps of Engineers to recommend that Congress authorize the recommended plan(s) for construction. The feasibility report will provide a complete presentation of the study analyses and results, including those developed in the reconnaissance report. The feasibility report will also document compliance of the design with all applicable guidance, statutes, Executive Orders, and policies, and provide a sound basis for decision makers to judge the recommended plan(s).

1.1 Project Management Plan Purpose

This Project Management Plan details the scope of work, costs and schedule for the Chehalis Basin, Ecosystem Restoration and Flood Risk Management feasibility study. The feasibility study scope includes all work from signature of the Feasibility Cost Sharing Agreement up until the signature of the Design Agreement. The Project Management Plan includes all work necessary for completion of the Feasibility Report, integrated Environmental Impact Statement and Biological Assessment and all work necessary for routing of the report and approval by Office of Management and Budget and specific authorization of the Feasibility Report and Integrated Environmental Impact Statement by Congress.

The Project Management Plan addresses the following:

- Study tasks and deliverables.
- The estimated cost of individual study tasks and total study cost, including the negotiated cost of work items to be accomplished by the local sponsor as in-kind services.
- Corps of Engineers and other professional criteria to assess the adequacy of the completed work effort, including references to regulations and other guidance that will be followed in performing and evaluating tasks.
- The schedule of performance and milestones (i.e., key decision points, in-progress reviews, issue resolution conference, etc.).
- The specific coordination mechanism between parties to this agreement, such as communication and decision making procedures.
- Procedures for reviewing and accepting the work of the parties to this agreement.

With clearly defined work tasks among the Project Delivery Team, the Project Management Plan will provide a basis for cost and schedule control of the feasibility study as well as facilitate communication and reviews. The Project Delivery Team is made up technical members from the Corps of Engineers, the local sponsor, stakeholders, and all entities with inter-local cost sharing agreements with the local sponsor. The Project Management Plan is a living document and expected to be revised and modified as needed throughout the feasibility phase. The Project Management Plan will be updated as needed to document changes to the scope, schedule, costs, status and processes of the feasibility study. All changes in the Project Management Plan will be coordinated with the Project Delivery Team and the Executive Committee. The Executive Committee consists of the Executive leaders of the Corps of Engineers and the local sponsor and the Corps of Engineers. Approvals will be coordinated through the Executive Committee.

1.2 Project Location

The project boundary is defined by the Chehalis River drainage basin; which is further delineated by 11 sub-basins (see

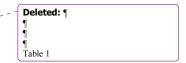
<u>Figure 1</u>). The basin is located in southwest Washington State and covers approximately 2,600 square miles. It is the second largest self-contained river basin, after the Columbia River, in

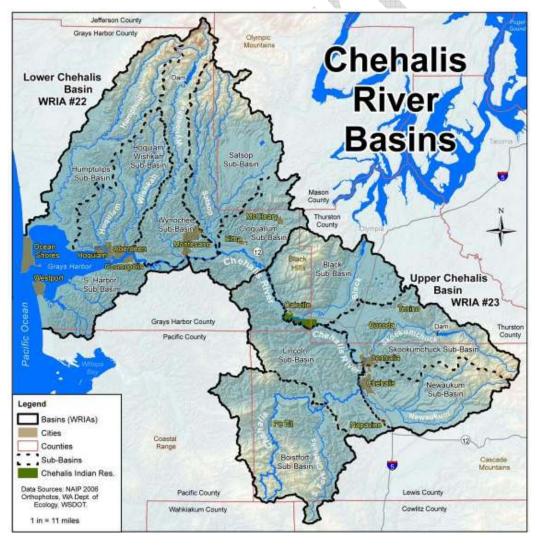
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Figure 1

Washington State. It occupies major portions of Lewis, Thurston, Mason, and Grays Harbor Counties, and minor portions of Wahkiakum, Cowlitz, Pacific, and Jefferson Counties. The Chehalis Indian Reservation and the estuary of Grays Harbor also is included within the study area. Cities within the basin are Aberdeen, Tenino, Hoquiam, Elma, Oakville, Montesano, Chehalis, Cosmopolis, McCleary, Napavine, Ocean Shores, Westport, and Centralia. Towns within the basin are Bucoda and Pe Ell. The designation of "city" and "town" is arbitrary since, unlike many other states, Washington State has no specific definition. The project lies within the 3rd, 6th, and 9th Congressional Districts.

<u>Table 1</u> lists each incorporated municipality in the basin by the latest 2009 estimated population and their ranking in the State of Washington.





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Table 1: Rank of Cities and Towns in the Chehalis Basin by Population Size Total nonulation

| Municipality | Total population | | Population rank |
|--------------|------------------|---|-----------------|
| Aberdeen | 16,440 | | 60 |
| Centralia | 15,570 | | 61 |
| Hoquiam | 8,765 | | 87 |
| Chehalis | 7,185 | Ī | 93 |
| Ocean Shores | 4,860 | Ī | 115 |
| Montesano | 3,565 | | 127 |
| Elma | 3,110 | | 133 |
| Westport | 2,345 | 4 | 151 |
| Napavine | 1,690 | | 172 |
| Cosmopolis | 1,640 | | 175 |
| McCleary | 1,555 | | 176 |
| Tenino | 1,535 | | 177 |
| Oakville | 715 | 9 | 215 |
| Pe Ell | 670 | | 219 |
| Bucoda | 665 | | 220 |

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2.0 PROJECT DESCRIPTION

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The project background, goals and purpose are presented in this section.

Project Background 2.1

The Chehalis River Basin 905(b) Reconnaissance Report was initiated in 1999 and approved by Corps Headquarters on December 5, 2000. This report found that there is a federal interest in pursuing a feasibility phase study. During the reconnaissance study, it was found that major flooding occurs during the winter season, from November through February. Flooding may be localized within sub-basins or widespread throughout the basin. Coupled with the serious flooding problems within the basin, the natural aquatic ecosystem has been degraded and populations of many fish and wildlife species are in decline. Habitat conditions were significantly altered during the 1920's through the 1940's when logging activities were the most active and where limited replanting occurred. Stream alterations, lands use, and construction of infrastructure have also degraded aquatic and riparian ecosystems within the basin. In addition, one salmonid species (bull trout) has been listed as threatened under the Endangered Species Act (ESA) and Grays Harbor green sturgeon, river lamprey, and pacific lamprey have been listed as species of concern.

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The Centralia, Chehalis Flood Damage Reduction Project (also known locally as the "Twin Cities Project"), authorized in Section 1001(46) of the Water Resources Development Act 2007, is focused on relieving the flood damages within the cities of Centralia and Chehalis along the I-5 corridor. While the Centralia Flood Damage Reduction (Centralia) Project considered only a limited area of the Upper Chehalis Basin (Water Resource Inventory Area #23), the Chehalis River Basin General Investigation will include the entire river basin, including the six sub-basins in the Lower Chehalis Basin (Water Resource Inventory Area #22). For the Chehalis basin-wide effort, the study will identify solutions to both Flood Risk Management and Ecosystem Restoration problems. Coordination with the Centralia authorized project is essential as mitigation and flood storage features continue to be designed and finalized. Additionally, the without-project conditions for the Chehalis Basin Project will be considered assuming Centralia project complete and fully functional.

Both the frequency and the peak flows of floods have increased over the last 10 years, since the Chehalis Basin reconnaissance report was complete. In particular, flood events in 2007 and 2009 in the Chehalis River Basin caused widespread damage. The Interstate 5 corridor was closed and upper basin flooding led to a renewed interest in Flood Risk Management in the areas not served by the Centralia project. In March 2009, the local sponsor requested that the study be expanded from a single purpose Ecosystem Restoration study with incidental flood reduction to a multipurpose project. The study will now have equal purposes for Ecosystem Restoration and Flood Risk Management, whereas previously, the project would have only provided incidental flood benefits where the primary solution was Ecosystem Restoration based.

Following the Reconnaissance Report, a Project Management Plan and Feasibility Cost Sharing Agreement were finalized in 2001 in order to identify solutions for Ecosystem Restoration and reduce flood damage by restoring natural basin functions of the Chehalis River Basin. However, since this project will now include Flood Risk Management as an equal purpose, the Project Management Plan and Feasibility Cost Sharing Agreement are being revised.

2.2 Project and Study Purpose

The Chehalis River Basin General Investigation is a basin wide evaluation for two purposes: Ecosystem Restoration and Flood Risk Management. A feasibility evaluation will be conducted for each of the project purposes with equal importance, resulting in a full analysis of both basin wide Ecosystem Restoration solutions and basin wide Flood Risk Management solutions for construction.

The Chehalis Basin Feasibility Study phase identifies the problems and opportunities in the basin as well as Ecosystem Restoration and Flood Risk Management projects for recommendation in the Feasibility Report. The purpose of the feasibility study is to identify, evaluate, compare and recommend Ecosystem Restoration and Flood Risk Management actions for authorization and construction.

2.3 Project Authority and Appropriation

The study of the Chehalis River Basin was initiated as part of House Resolution 8455 - Flood Control Act of 1936, dated June 22, 1936. Section 1 of this authority states: "that it is the sense of Congress that flood control on navigable waters or their tributaries is a proper activity of the Federal Government in cooperation with States, their political subdivisions, and localities..." Section 2 of this authority states: "Federal investigation and improvements of rivers and other waterways for flood control and allied purposes shall be under the jurisdiction of and shall be prosecuted by the War Department under the direction of the Secretary of War and the supervision of the Chief of Engineers." Authority for ecological restoration for the Chehalis Basin is provided by the United States House of Representatives Committee on Transportation and Infrastructure Resolution 2581. This authority allows for study of the Chehalis Basin "with particular reference to flood control and environmental restoration and protection, including non-structural floodplain modification."

The work shall generally be performed in accordance with established criteria and guidance including the following:

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- ER 1105-2-100, "Planning Guidance Notebook", U.S. Army Corps of Engineers, April 22, 2000.
- b. ER 1110-2-1150, "Engineering and Design for Civil Works Projects," U.S. Army Corps of Engineers, August 31, 1999.
- c. ER 5-1-11 (FR), "Program and Project Management," U.S. Army Corps of Engineers, February 27, 1998.
- d. "Economic and Environmental Principles and Guidelines for Water and Related Land Resources Implementation Studies," U.S. Water Resources Council, March 10, 1983.
- e. ER 200-2-2, "Procedures for Implementing NEPA," U.S. Army Corps of Engineers, March 4, 1988.
- f. ER 405-1-12, "Real Estate Handbook," U.S. Army Corps of Engineers.
- g. ER 1165-2-501, "Civil Works Ecosystem Restoration Policy," Corps of Engineers, 30 September 1999.
- h. ER 1165-2-502, "Ecosystem Restoration Supporting Policy Information," Corps of Engineers, 30 September 1999.
- i. "Environmental Operating Principles," Corps of Engineers, 26 March 2002.
- j. EC 1165-2-209, "Civil Works Review Policy," 31 January 2010.

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2.4 The Local Sponsor

The Chehalis Basin Project non-federal local sponsor is Grays Harbor County. The local sponsor requested the Corps to initiate an Ecosystem Restoration study in 1999 and signed the Feasibility Cost Share Agreement in September 2001. The Feasibility Cost Share Agreement will need to be amended for the two purposes.

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- 230 (360) 249-3783 (FAX)
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Grays Harbor County is the nonfederal sponsor for the project. Other stakeholders include
Lewis County, Thurston County, the Confederated Tribes of the Chehalis Reservation, the
incorporated cities in the basin, and the State of Washington. Local stakeholders have requested
the State to become the nonfederal sponsor. The State is considering the request. Grays Harbor
County will fulfill the obligations under the Feasibility Cost Share Agreement until the potential
relinquishment of its role as nonfederal sponsor to the State at such time the state offers to be the
nonfederal sponsor and assume the obligations through signing an amended Feasibility Cost
Share Agreement.

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2.5 Study Objectives

Planning Objectives are statements that describe the results the Corps of Engineers and local sponsor want to achieve by solving stated problems and taking advantage of opportunities. The objectives for this study are:

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Deleted: Grays Harbor County serves as the local sponsor and is also the lead agency for the Chehalis Basin Partnership. Lewis County is the lead agency for the Chehalis River Basin Flood Authority. As the lead agency for the Flood Authority, Lewis County will enter into an inter-local agreement with Grays Harbor County. The inter-local agreement will articulate the role of each agency, the desired outcomes or funding commitment, and any other responsibilities to the study.

- To identify Ecosystem Restoration measures that would most economically provide long term ecosystem restoration to the Chehalis river basin;
 - To define roles and responsibilities in the execution of this plan.

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- To define a process to fund and implement creation of Flood Risk Management and Ecosystem Restoration solutions in the Chehalis river basin.
- Reduce flood hazards and flood damage costs in the project area to the maximum extent practicable.
- Identify residual flooding risks, educate citizens, and develop emergency and land use plans to reduce potential catastrophic damages from residual flooding risk
- Reduce the adverse effects of flooding in the towns, cities, and unincorporated areas of the Chehalis River floodplain to the maximum extent practicable.
- Reduce the adverse effects of flooding on transportation delays to critical transportation corridors including, but not limited to, Interstate 5, State Routes 6, 8, 12, 20, 507, 508 and 536, and Burlington Northern-Santa Fe Railroad to the maximum extent practicable.
- Provide a systems wide approach to reducing flood damages to cities, towns, and other unincorporated areas in the basin.
- Protect existing public utility infrastructure from flood hazards to the maximum extent practicable.
- Reduce the threat of catastrophic levee failure and reduce flood damages to the agricultural community and rural residents to the maximum extent practicable.
- Avoid adverse impacts to the socio-economic and cultural aspects of the basin
- Maintain Corps's Tribal Trust Responsibilities under Treaties, Laws, and Executive Orders.
- Develop sustainable projects with the intent of minimizing operation and maintenance requirements, minimizing risk for catastrophic failure, and in conformance with Corps Environmental Operating Principles
- Restore existing degraded riverine habitats for salmonid and improve Chehalis River ecosystem functions and processes for Endangered Species Act listed species and other wildlife dependent upon the local habitat.
- Ensure active public input in the planning process

2.6 Scope of Work Assumptions

Upon approval of the Project Management Plan and amended Feasibility Cost Share Agreement, the amended Feasibility Cost Share Agreement will be signed by the Corps of Engineers and the local sponsor. The proposed feasibility study will use existing information to gain a clear understanding of repetitive flooding problems and ecosystem restoration issues within this basin and the potential solutions already studied, as well as new studies to determine the best means of proceeding.

The current feasibility cost estimate will be based on development of a proposed number of ecosystem restoration and Flood Risk Management actions that are not specifically identified at this stage of development. Potential measures are identified in Section 5.1.6 of the Project Management Plan. For the purposes of scoping the work, the tasks for each of the project purposes are assumed to be widely varying to capture a wide potential variation in study costs. It is currently assumed that there will be 35 Flood Risk Management measures and 75 Ecosystem Restoration measures. For alternatives, it is assumed there will be 15 Flood Risk Management alternatives and 50 Ecosystem Restoration alternatives. *Measures are defined as single*

294 components or actions, sometimes with a specified location. Alternatives are defined as several

295 measures combined together to enhance or compliment function and contributing to a large

scale action. The final document will be a feasibility report with a programmatic Environmental Impact Statement and Biological Assessment. The document will incorporate local efforts targeted for Ecosystem Restoration which provides Flood Risk Management as integral parts of the overall action in the Chehalis River Basin. The feasibility report will be based upon existing information, revised or updated information provided by the local sponsor, and new studies. The Corps of Engineers, the local sponsor, or contract resources will perform new studies. The decision as to which entity will conduct the studies will be based upon who has the technical capacity to complete the task and will be identified in the amended, or reinitiated, Feasibility Cost Share Agreement. Dollar values proposed for the feasibility cost estimate are based on Corps of Engineers cost engineering guidance and processes. Scheduling of work and expenditures is based on capability. The schedule for the study could lengthen if adequate funding is not allocated for each fiscal year.

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Normally Corps studies only include one "without project condition," largely based on existing conditions. However, the Corps is required to look at any uncertainties with existing and future conditions in the study area. The Corps does this to ensure that the proposed measures and alternatives will deliver benefits for the community, regardless of the future condition of the study area. For the Chehalis Basin study, the local sponsor and stakeholders have expressed an interest in developing two "without project condition" scenarios. This proposal has received concurrence from the Corps and is integrated into the scope, budget, and schedule presented in this PMP.

The first "without project condition" will assume that the Centralia Project is built in the basin. The Water Resources Development Act of 2007 authorized the construction of the Centralia, Chehalis Flood Damage Reduction (Centralia) Project. Currently, the project delivery team is moving forward with the design and implementation phase of this project. Therefore, analysis of the first "without project condition" of the Chehalis Basin GI will consider and analyze all impacts assuming the Centralia Project is constructed.

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The Corps will also analyze a second "without project condition" scenario that assumes the Centralia Project is not constructed. The project delivery team will analyze the economic damages, hydraulic conditions, environmental resources, and other characteristics that would exist in the basin if the Centralia Project is not constructed. This analysis may or may not result in a different set of possible measures and alternatives than those formulated under the Centralia Project.

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As the study completes each phase of evaluation, the continued analysis and development of two without project condition scenarios will result in greater impacts to the overall study schedule and budget. The recommended plan that will be submitted to Congress for authorization must contain the evaluation and analysis of a single without project condition scenario. The Corps has established a timeline and decision point for identifying the "without project condition" scenario that will be carried forward for advanced measures and alternatives analysis. The Feasibility Scoping Meeting (Section 5.1.5) will serves as a decision point for which the Corps, non-Federal sponsor, and local stakeholders will present the most likely "without project condition" expected to exist based on the status of the Centralia Project and any additional analyses that aid in the decision. This decision can be reached prior to the Feasibility Scoping Meeting if the appropriate information has been presented and the concurrence of all parties is received. An earlier decision point could result in a shorter schedule and could reduce the overall study costs. Appendix E, Centralia Project and General Investigation Decision Point Timeline, provides an illustration of

Deleted: Because the authorized Centralia Flood Risk Management Project is geographically located in the center of the Upper Chehalis Basin and does specifically address significant flooding within highly populated areas of that basin, the Centralia project will affect the Chehalis project without-project assumptions. A management decision was made by Colonel Wright and upper management to consider future construction of the congressionally authorized Centralia Flood Risk Management Project for incorporation into the without-project condition for the Chehalis Basin Project. Final confirmation for inclusion of the Centralia Project into the Chehalis River Basin General Investigation will come with the Centralia Project local sponsor's (State of Washington) acceptance of updated costs and project requirements presented in the Post Authorization Change Report due out in 2011. Until that point, the Chehalis River Basin General Investigation will operate on the assumption that the Centralia Project is in place in the without-project condition

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how the Centralia Project and Chehalis Basin GI interact in terms of schedule and where the decision point is made to move forward a single "without project condition".

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The Corps of Engineers will coordinate regarding on-going or proposed Corps of Engineers projects within the basin (i.e., maintenance dredging of Grays Harbor, authorized Centralia Flood Damage Reduction Project, etc.) to continually update current study assumptions pertinent to the Chehalis Basin project. In addition, the Corps of Engineers will coordinate plans and actions with the activities for the Chehalis Basin Partnership's Chehalis Watershed Management Plan, Detailed Implementation Plan, and the Flood Authority's Comprehensive Flood Hazard Management Plan.

2.7 Early Action Projects

Projects formulated to address Flood Risk Management or Ecosystem Restoration objectives may be eligible for consideration in the Corps of Engineers Continuing Authorities Program at a significant savings in project implementation time. There are three applicable Continuing Authorities that could be used in association with the purposes of this General Investigation: 1) Section 1135 of Water Resources Development Act of 1986, Project Modifications for Improvement of the Environment, 2) Section 206 of Water Resources Development Act of 1996, Aquatic Ecosystem Restoration, provide for ecosystem restoration to restore degraded ecosystem structure, function, and dynamic processes to a less degraded, more natural condition, and 3) Section 205 of the 1948 Flood Control Act, Construction of Small Flood Control Projects for structural and non-structural solutions for flooding in urban areas, towns and villages.

Section 1135 is used to restore a degraded ecosystem that resulted from Corps of Engineers project impacts and Section 206 can be used to restore degraded aquatic ecosystem in the public interest. Each of these authorities has a Federal project limit of \$5,000,000 and requires a non-Federal sponsor to share 25% of the Sec 1135 project costs or 35% of the Section 206 project costs.

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Section 205 provides authority to the Corps of Engineers for studies of small flood control projects for structural and non-structural solutions in urban areas, towns and villages .Structural solutions can be levees, floodwalls, channel enlargement, realignment, obstruction removal and bank stabilization .Non-structural can be flood-warning systems, relocations, land management actions, and watershed management plans .This authority has a Federal project limit of \$7,000,000 and requires the non-Federal local sponsor to be responsible for 35 to 50% of the total implementation costs.

The development of these projects requires the preparation of a Preliminary Restoration Plan, at full Federal expense, and a Feasibility Study Report, Plans & Specifications and Construction cost shared with a non-Federal sponsor . These authorities typically require under two years to conduct a feasibility level study prior to start of construction, a significant savings over the comparable 5 to 10 years required for feasibility level studies when specific project Congressional authorization is required . Projects that are selected for further consideration in the project selection process of this feasibility study will be reviewed to determine if they can be implemented in the Continuing Authorities Program . If accepted into the Continuing Authorities Program, these projects will be deleted from the short list and monitored throughout the General Investigation project to determine success.

2.8 Planning Constraints

The following constraints are identified for the study phase of the General Investigation:

- Operation and maintenance costs must be acceptable to the local sponsor
- Actions must be feasible for construction (able to permit and physically possible)
- Actions must be compliant with Corps of Engineers policy
- Mitigation plan must be approved by the Chief of Engineers
- Alternatives will be limited to the study area.
- The formulation of alternatives must avoid adverse impacts to significant cultural resources; and if avoidance is not feasible, then adverse impacts to cultural resources must be minimized. Unavoidable adverse impacts to cultural resources must be mitigated.
- The formulation of alternatives should avoid areas that are either known or suspected to be contaminated and/or contain hazardous, toxic, and radioactive waste.
- The formulation of alternatives should avoid adverse impacts to structures.
- The recommended plan must be generally accepted by the public.
- The recommended plan must have a local sponsor(s). During the Preconstruction,
 Engineering, and Design Phase (successor to the Feasibility Phase) the local sponsor(s)
 should be prepared to and capable of providing all permanent and temporary lands,
 easements, rights of way, and land disposal necessary for project construction and
 operation and maintenance of the project into perpetuity.
- Adheres to Corps of Engineers Environmental Operating Principles
- Acceptable for environmental compliance
- Impacts from the project, both up and downstream, must be minimal and able to be mitigated.
- A project must comply, to the extent possible, with the objective of Executive Order 11988, Floodplain Management. It is the intent of Executive Order 11988 – and Corps of Engineers policy – to:
 - Reduce the hazards and risk associated with floods;
 - o Minimize the impact of floods on human safety, health and welfare; and
 - o Restore and preserve natural floodplain values.
 - o Avoid inducing floodplain development unless it is the only practicable alternative
- Design the project with features compatible with existing agricultural and open space uses in rural areas to the maximum extent practicable.
- The study process must recognize the special status of tribal nations and fully incorporate them into the planning process

3.0 Project Teams, Stakeholders, and Representatives

3.1 Project Delivery Team

The Project Delivery Team is the staff responsible for executing the scope of work.

Table 2: Project Delivery Team

| Role/Organization | Phone |
|---------------------------|---|
| Project Manager | 206-764-3267 |
| Program Manager | 206-764- |
| Assistant Project Manager | 206-764-3514 |
| Budget Analyst, LCM | 206-764-6661 |
| Scheduler | 206-764-6959 |
| Program Analyst | 206-764 3787 |
| Public Affairs | 206-764-3464 |
| | Project Manager Program Manager Assistant Project Manager Budget Analyst, LCM Scheduler Program Analyst |

Deleted: Nancy Chin

Deleted: 3590

| Name | Role/Organization | Phone | | |
|------------------|------------------------------|--------------|------|------------------------------|
| · | Y | <u></u> | | Deleted: Linda Smith |
| Kristen Kerns | Planner | 206-764-3474 | | Deleted: Senior Planner |
| Rachel Mesko | Planner | 206-764-3622 | | Deleted: 206-764-6721 |
| TBD | Environmental Coordinator | 206-764- | 177- | Deleted: Steven Garrett |
| _ | Environmental Coordinator | 206-764- | ` | Deleted: 48 |
| Ron Kent | Cultural resources | 206-764-3576 | 187- | Deleted: Evan Lewis |
| Lauren McCroskey | Historical Preservation | 206-764-3538 | `` | Deleted: 6922 |
| TBD | Mechanical engineer | 206-764- | | Deleted 6/22 |
| Glenn Kato | Civil/Soils engineer | 206-764-3549 | | |
| Wayne Kutch | Structural engineer | 206-764-3791 | | |
| TBD | Electrical engineer | 206-764-6595 | | |
| Pat Wheeler | Hydraulic Engineer | 206-764-3490 | | |
| <u>TBD</u> | Environmental Scientist | 206-764- | | Deleted: Sandy Lemich |
| TBD | Geology | 206-764-6586 | | Deleted: 3527 |
| Laura Orr | Cost Engineering | 206-764-6759 | | Deleted: Jeff Powers |
| Kevin Kane | Real Estate Specialist | 206-764-6652 | | |
| Don Bisbee | Economist | 206-764-3713 | | |
| Charyl Francois | Economist | 206-764-5522 | | |
| Sue Leong | Office of Counsel | 206-764-3731 | | |
| TBD | Grays Harbor Project Manager | | | Deleted: Lee Napier |
| TBD | State of Washington | 360-902-0490 | | |

3.2 Resource Management

Resource Managers (the functional supervisors of internal Corps of Engineers organizations) are responsible for providing Project Delivery Team members based on the project scope, schedule, and availability. Resource managers may assign their own staff, seek staff at other districts, or contract out some or all of the work.

Resource commitment is managed through work requests at the time of work assignment and then through monthly use of turnaround reports, team meetings, or one-to-one contact by the Project Manager to verify the information needed to status the project:

- Remaining effort (in dollars or man-days)
- Remaining duration
- % of work complete (optional at this time, but needed for earned value calculations)

Resources Managers are identified in the table below.

Table 3: Resource Managers

| Name | Section/Branch | Phone |
|------------------|--------------------------------------|--------------|
| Beth Coffey | Chief of Civil Programs and Projects | 206-764-6747 |
| Evan Lewis | Chief of Environmental Resources | 206-764-6922 |
| Sven Lie | Chief of Mechanical/Electrical | 206-764-3680 |
| John Maciejewski | Chief of Structural/Architecture | 206-764-3444 |
| Dennis Fischer | Chief of Soils | 206-764-3555 |
| Travis Shaw | Chief of Environmental Engineering | 206-764-3527 |
| Richard Smith | Chief of Geology & Instrument. | 206-764-3309 |
| Dan Katz | Chief of Hydraulic Engineering | 206-764-3271 |
| John Dudgeon | Chief of Cost Engineering | 206-764-6758 |

Deleted: Mike Padilla ... [1]

| Christopher Borton | Chief of Real Estate | 206-764-6571 |
|--------------------|----------------------------|--------------|
| Pat Blackwood | Chief of Civil Contracting | 206-764-3772 |
| TBD | Chief of Planning | 206-764-3600 |
| Jennifer West | Chief of Civil | 206-764-3511 |
| Siri Nelson | District Counsel | 206-764-6834 |

Deleted: Mona Thomason

3.3 Executive Committee

The Executive Committee is comprised of members from the Corps of Engineers and the local sponsor executives who generally oversee study progress in accordance with the Project Management Plan, as prescribed in Article IV of the Feasibility Cost Share Agreement. The Executive Committee is in charge of decision making associated with the general direction and progress of the study. The Executive Committee will meet periodically throughout the feasibility phase.

Table 4: Executive Committee

| Name | Organization | 4 | Formatted Table |
|------------------------|--|----------|--|
| Col. Anthony Wright | Corps of Engineers | | |
| Beth Coffey | Corps of Engineers | | |
| TBD | Corps of Engineers | | Deleted: Mona Thomason |
| Comm. Terry Willis | Grays Harbor County | | |
| Comm. Karen Valenzuela | Thurston County | | |
| Comm. Ron Avrill | Lewis County, | | Deleted: TBD |
| TBD | (A jurisdiction may become a member of the | , , | Deleted: (if an interlocal agreement is |
| | executive committee upon signing an interlocal | | signed) |
| | agreement with the local sponsor.) | | |

3.4 Tribal Coordination

The Federal government has a unique legal and political relationship with Indian tribal governments. Coordination with the Confederated Tribes of Chehalis Reservation, Cowlitz Indian Tribe, and Quinault Indian Nation will be conducted in conformance with Executive Order 13175 of November 6, 2000, Executive Memorandum dated November 5, 2009, and Executive Memorandum April 29, 1994. The Corps will hold Nation to Nation meetings with the tribes as requested and will reach out to ensure that the tribal nations have the opportunity to review and comment on all significant documents and reports, including decision and National Environmental Policy Act documents.

3.5 Local Partners

Local partners will be established through inter-local agreements to allow additional contributors to the 50% non-federal cost share of the study. Grays Harbor County is expected to sign the inter-local agreements once the Project Management Plan is approved and finalized. The primary inter-local agreements anticipated for this study will be between Grays Harbor County as the local sponsor and other participants in the Chehalis Basin Partnership as well as participants in the Chehalis River Basin Flood Authority (Flood Authority). For work to be creditable as in-kind services to the Chehalis Basin Study by any other entities, the scope, budget and schedule of the work must be agreed upon by the Corps and Grays Harbor County in writing and an inter-local agreement must be in place between Grays Harbor County and the other entity performing the work, prior to the initiation of that work.

3.6 Chehalis River Basin Flood Authority

The Flood Authority was established in April 2008 to evaluate flooding issues throughout the basin and identify and prioritize flood hazard mitigation projects. An inter-local agreement was signed in April 2008. The membership includes: Grays Harbor, Lewis and Thurston Counties; The Confederated Tribes of the Chehalis Reservation; the cities of Aberdeen, Centralia, Chehalis, Montesano, and Oakville; and the towns of Bucoda and Pe Ell. All other state, tribal, local and federal agencies that are located and/or involved in the basin with activities related to the goals of the Flood Authority are stakeholders. In addition, all interested nongovernmental entities and citizens have opportunities to engage with the Flood Authority.

3.7 The Chehalis Basin Partnership

The Chehalis Basin Partnership (The Partnership) was established in 1998 by local governments in the Chehalis River basin to implement watershed planning. Its goals are to coordinate cooperative efforts on: 1) Improvement of water quality, 2) Management of water supplies for farms, fish, industry, and people, 3) Reduction of effects of flooding, 4) Increase in recreational opportunities, and 5) Increase in public awareness through education. Their primary focus is on preparing a watershed management plan that will address water quality, water quantity, and fish habitat.

3.8 Stakeholders & Interested Parties

Stakeholders are all entities that have signed an interlocal agreement with the local sponsor. Residents within the basin are also identified as stakeholders associated with the study.

Interested parties are all parties directly or indirectly affected by the project and have a significant interest in the project.

Federal resource agencies such as US Fish and Wildlife Service and National Marine Fisheries Service have authority through the National Environmental Policy Act consultation process to require that the Corps of Engineers include specific actions in the project in order to be in compliance with the Endangered Species Act. The Environmental Protection Agency will also have National Environmental Policy Act review authority under Section 404 of the Clean Water Act.

3.9 Federal and State Elected Representatives

Table 5: Federal and State Elected Representatives

| Federal | | | | | |
|------------------|--|-----------------------------------|--|--|--|
| | District | Representative | | | |
| Congress | 3 | Brian Baird | | | |
| Congress | 9 | Adam Smith | | | |
| | 6 | Norm Dicks | | | |
| Senate | Senate Maria Cantwell and Patty Murray | | | | |
| | State | | | | |
| District | Senator | Representative | | | |
| 20 th | Dan Swecker | Richard DeBolt & Gary Alexander | | | |
| 19 th | Brian Hatfield | Dean Takko & Brian Blake | | | |
| 24 th | James Hargrove | Kevin Van De Wege & Lynn Kessler | | | |
| 2 nd | | | | | |
| 35 th | Tim Sheldon | n Sheldon Kathy Haigh & Fred Finn | | | |

3.10 Vertical Team

The Vertical Team is responsible for addressing federal policy issues and facilitating reviews and major study milestones throughout the study phase. The Vertical Team is also responsible for upward communications and reporting between Seattle District, Northwestern Division, and Corps of Engineers Headquarters.

Table 6: Vertical Team

| Name | Role/Organization | Contact info | |
|---------------|----------------------------------|--------------|----------------------------|
| TBD | Headquarters Corps of Engineers, | | |
| | Planning/Policy | | |
| TBD | Northwestern Division, Project | | |
| | Management/Planning | | |
| <u>TBD</u> | Planning | 206-764-3600 | Deleted: Mona Thomason |
| Bill Goss | Project Manager | 206-764-3267 | |
| TBD | Program Manager | 206-764- | Deleted: Nancy Chin |
| Patti Bauccio | Program Analyst | 206-764-3787 | Deleted: 3590 |
| • | | | |

3.11 Responsibilities

3.11.1 Federal

The Corps of Engineers will lead in the management of all tasks within the scope of this study. The Corps of Engineers will provide technical expertise in the areas of engineering, plan formulation, environmental planning and economic analysis for the purpose of furthering the project. The Corps of Engineers will lead in obtaining all federal permits that may be required in support of study completion and project authorization.

3.11.2 Non-Federal

The local sponsor is responsible for providing 50% cost share of the study, in the form of work-in-kind or cash. The local sponsor is responsible for obtaining all necessary local and state permits that may be required in support of study completion and project authorization. During the Preconstuction, Engineering, and Design Phase they are also responsible for providing all necessary lands, easements, and rights-of-way, rights of entry, relocations, and disposal sites in support of the study or the project. The local sponsor is responsible for all operation, maintenance and repair of all the authorized project features.

In-Kind Services

During the feasibility phase the local sponsor is allowed to provide in-kind services as a means for supplementing their 50% cash cost share. Per Section 225 of the Water Resources Development Act of 2000, the entire local sponsor share of the feasibility phase can be provided as in-kind services. In-kind services include, but are not limited to, project management and coordination, public coordination, agency and stakeholder coordination, development of the without-project conditions, development and analysis of alternatives, assistance with National Environmental Policy Act requirements, and preliminary design. In-kind services can either be performed by the local sponsor with inhouse capability or through a contractor. Stakeholders who have an interlocal agreement with the local sponsor may also perform in-kind services and be recognized as a

contractor to the local sponsor. A list of all potential in-kind services should be developed jointly by the Corps of Engineers and local sponsor. In-kind services proposed by the local sponsor are not fixed and can be increased or decreased at any time as long as the changes are mutually agreed upon by the Corps of Engineers and local sponsor. These identified tasks will be updated as needed and included in the Project Management Plan and updated as needed. Below is a table to be filled in at a later date and as the study progresses identifying in-kind services agreed on by the Corps of Engineers and local sponsor:

| | In Kind Service | Performed By | Date Agreed Upon | Cost |
|------|-----------------|--------------|------------------|------|
| 1.) | TBD | | | |
| 2.) | TBD | | | |
| 3.) | TBD | | | |
| 4.) | TBD | | | |
| 5.) | TBD | | | |
| 6.) | TBD | | | |
| 7.) | TBD | | | |
| 8.) | TBD | | | |
| 9.) | TBD | | | |
| 1Ó.) | TBD | | | |
| | | | | |

The local sponsor will provide quarterly reports tracking expenditures associated with inkind services. The Corps of Engineers will provide a template to the local sponsor for tracking and reporting in-kind expenditures. Neither the local sponsor nor any of the stakeholders will be reimbursed for in-kind services. In-kind services may only be credited to the remaining balance of the local sponsor's cost share. The Corps of Engineers will be responsible for reviewing all work submitted by the local sponsor to ensure it is adequate, relevant to the project, and meets Corps of Engineers standards. In some cases formal Agency Technical Review will be performed on local sponsor products. All in-kind services are subject to auditing. The local sponsor should maintain detailed records and retain all invoices associated with creditable in-kind services. In-kind services associated with advanced design and construction after the feasibility phase will be discussed and negotiated at a later time.

3.11.3 Project Managers

 The Corps of Engineers and local sponsor will each appoint Project Managers who will be responsible for the day-to-day management of the study. They will maintain close coordination with the entire Project Delivery Team. The Project Delivery Team will ensure timely execution of the study and compliance with the Project Management Plan and the Feasibility Cost Share Agreement. The Project Managers from each jurisdiction will meet and confer regularly and will maintain a written record of such meetings, with a copy provided to the members of the Project Delivery Team.

The Project Managers from the Corps of Engineers and from the local sponsor will coordinate to submit annual study progress reports to the Executive Committee and PDT, identifying progress of all study tasks during the period, and documenting unresolved conflicts or policy issues requiring action by the Executive Committee.

The Project Managers from each jurisdiction will be responsible for re-scoping, recosting, and recommending funding share contributions to the Executive Committee for approval annually prior to proceeding with subsequent stages of the feasibility study.

4.0 WORK ACCOMPLISHED AND CURRENT EFFORT

The project has completed the reconnaissance phase, completed in 2000, and is currently in the feasibility phase, begun in 2001. In March 2009, the local sponsor requested that the study be expanded equally for dual purposes, Ecosystem Restoration and basin-wide Flood Risk Management. The Feasibility Cost Share Agreement will be amended to capture the multipurpose scope and cost while current efforts to characterize the basin remain ongoing.

The without-project conditions and preliminary environmental actions have been identified. The Chehalis River Basin General Investigation and other Corps of Engineers work completed to date and current effort are summarized in this section as well as efforts by other agencies, such as the Chehalis Basin Partnership, Chehalis River Basin Flood Authority, and the U.S. Geological Service Study.

4.1 Corps of Engineers Projects that Preceded this Project

"Centralia-Chehalis Flood Warning and Flood Response Study", 1990. This reconnaissance report indicated that substantial benefits would accrue from improved flood warning, public awareness, and an updated flood response plan for the area. The study produced three products: (1) a public brochure covering what to do before, during and after a flood, (2) a flood warning map, and (3) a flood warning checklist to assist local officials with public facilities threatened during flood events. No construction measure was identified for implementation.

 "Chehalis River at South Aberdeen and Cosmopolis, Washington – Flood Control Project", 1990. This project enabled construction of an earthen levee, high ground and a sheetpile floodwall within the cities of Cosmopolis and Aberdeen, and unincorporated Grays Harbor County.

• "Floodplain Management Special Study, Floodplain Delineation, Chehalis River at the Chehalis Indian Reservation Near Oakville, WA", 1999. This study estimates and maps the 100-year floodplain of the Chehalis River in the vicinity of the Chehalis Indian Reservation. The purpose was to assist the tribe in identifying flood hazard areas.

 "Post Flood Verification Report, February 1996 Floods, Upper Chehalis River Basin, Western Washington", 1999. Federal Emergency Management Agency requested that the Corps of Engineers perform a verification study to compare the existing Flood Insurance Study data for the upper Chehalis River Basin with the February 1996 flood data to see if criteria for significant change had been exceeded. The study determined that the Chehalis River in the Grays Harbor County Flood Insurance Study, Thurston County Flood Insurance Study, Lewis County Flood Insurance Study in the vicinity of Centralia and Chehalis, the city of Centralia, and the city of Chehalis needs to be restudied. In addition, the Skookumchuck River in Centralia, and the Newaukum River in Chehalis also need to be restudied. Only the Lewis County Flood Insurance Study upstream of Chehalis to Pe Ell did not need to be restudied.

4.2 Reconnaissance Phase

The Chehalis River Basin Reconnaissance Report, dated 20 November 2000, and approved by Corps of Engineers Headquarters on 5 December 2000 found that there is a federal interest in

- 658 pursuing the feasibility study phase. The problems identified in the Reconnaissance Report 659 include:
- Flood damage on both the basin-wide and sub-watershed level
 - Chronic flooding
 - Sporadic means of notifying the public of impending floods
- Bank erosion
 - Degradation of existing infrastructure
 - Damage to agricultural properties
 - Degraded water quality

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- Degraded ecosystem functions and processes, causes include:
- Heavy logging
 - Manipulation of watercourses
 - Road and railroad building
 - Persistent flooding
 - Land use practices have contributed to a degraded ecosystem in this basin

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- The types of restoration and Flood Risk Management actions listed in the 905(b) report include:
- Basin-wide flood warning notification system
 - Construction of bypass channels
 - Upstream storage
 - Protection of existing municipal infrastructure
 - Dredging of waterways
 - Fish and wildlife habitat restoration
- Streambank stabilization
- Land use modifications (i.e., buyouts, easements, fencing stream corridors)
- Assessment of instream structures (i.e., culverts, bridges)
- Water quality improvements
- Floodway modifications
- Structural modifications
- Replacement or placement of structures to alleviate flooding.

the previous Project Management Plan and Feasibility Cost Share Agreement.

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4.3 Feasibility Phase

The feasibility phase for a study for Ecosystem Restoration with secondary Flood Risk Management was initiated in September 2001. The focus area of the study was the lower Chehalis Basin, within the jurisdiction of Grays Harbor County, Washington. The intent of the studies was to identify Ecosystem Restoration projects that had a secondary benefit for reducing flooding (eg. setting back levees to increase riparian and wetland habitat). Lewis County and the Chehalis River Basin Flood Authority have requested the expansion of the feasibility study to include two equally weighted project purposes: Ecosystem Restoration and Flood Risk Management for the entire Chehalis River basin, including areas within the jurisdiction of Lewis County. The study area will be expanded and pertinent analyses of without project conditions, measures, and alternatives for Flood Risk Management, will commence with the signature by the local sponsor of an amended Feasibility Cost Sharing Agreement to reflect the additional costs and scope. In the interim, the Corps of Engineers and local sponsor will continue with the technical studies required for Ecosystem Restoration within the lower basin in concurrence with

4.3.1 Without-project Conditions Report

A final draft Without-project Conditions Report was completed in February 2005 after going through internal agency review. The without-project conditions report provided an inventory and forecast of critical resources relevant to the problems and opportunities under consideration in the planning area (ER 1105-2-100). Characterizations of basin conditions include: climate, geologic setting, fluvial geomorphology, land use, hydrology, marine, aquatic, wetland, riparian, and terrestrial habitat, aquatic species, wildlife species, water quality, and socioeconomics. The report is a component of the feasibility study that quantifies and qualifies important study area resources by identifying the existing conditions in the project area and forecasting future without-project conditions in the basin. The report defines and characterizes the problems and opportunities previously identified at a general level in the reconnaissance study report. The future without-project condition provides the basis from which alternative plans are formulated and impacts are assessed in the feasibility report.

4.4 Non-Corps of Engineers Work Accomplished and Current Effort

4.4.1 Lewis and Grays Harbor County

This section outlines work accomplished by basin-wide partnerships, with Lewis and Grays Harbor County serving as lead agencies. These partnerships are principally the Chehalis Basin Partnership (Grays Harbor County lead agency) and the Chehalis River Basin Flood Authority (Lewis County lead agency).

The Chehalis Basin Partnership (The Partnership) created a Salmon Habitat Restoration Strategy for the Basin to use as a tool in prioritizing habitat projects to recommend for state and federal assistance. In addition, the Partnership has developed a Watershed Management Plan which was adopted in 2004 to help better manage the water resources in the Chehalis Basin. The goals of the plan include:

• Use the Citizen Advisory Committee and increase public information and involvement to raise awareness of citizens about watershed issues and gain input from the public in developing and adopting the Plan.

• Encourage basin residents to implement the Plan, with government support.

- Bridge the gap between existing stream flows and target flows for fish, wildlife and human use.
- Clarify Washington State water law to citizens.
- Conduct a water balance for the Basin, including complete groundwater data and identify tools available to meet this goal.
- Prevent degradation of and/or improve water quality to have clean water (as defined in Washington State water quality standards) for all fish, wildlife and human uses.
- Consider improving water quality through increasing water quantity.
- Implement current and future water quality cleanup plans.
- Develop strategies to identify and prevent water quality degradation.
- Prevent degradation and improve habitat to support self-sustaining fish and wildlife populations and to support water quality and quantity goals.

The Partnership is conducting and/or have finished studies to characterize the ecosystem health of the basin. These studies and reports include:

 • The *Chehalis Basin Level 1 Assessment*, published in December 2000 (Envirovision et al., 2000), presents extensive analysis of the basin characteristics that need to be understood for the planning effort.

• <u>The Chehalis Basin Detailed Summary of Level I Assessment</u> this document reorganizes the Level 1 information by study area, as well as to summarize the data for easier use in the planning process.

- Chehalis Basin Water Quantity Evaluation, published in October 2003 (Tetra Tech Inc.)addresses the magnitude and distribution of consumptive water use in the basin. Water use information represents the most significant data gap identified in previous Chehalis Basin studies.
- The 2002 Chehalis Basin Instream Flow Study documents the results of an instream flow study conducted by the Tetra Tech/KCM and Triangle Associates consulting team for Grays Harbor County on behalf of the Chehalis Basin Partnership.
- The Multi-Purpose Water Storage Assessment, September 2003 documents the results of a multipurpose water storage analysis conducted by the Tetra Tech/KCM and Triangle Associates consulting team for Grays Harbor County on behalf of the Chehalis Basin Partnership.
- The Municipal Water System Inchoate Water Rights Analysis Project, September 2006, was conducted in response to the Chehalis Basin Partnership's commitment to address municipal water supply issues as part of its Watershed Planning and Management Phase IV Implementation.
- Pilot Water Right Mapping Project Skookumchuck River. In 2008, a partnership
 between the City of Centralia and the Chehalis Basin Partnership produced a water rights
 mapping project in the Skookumchuck Basin. Two primary products were delivered as
 part of this project; a base map of the Skookumchuck River Basin water rights and an
 excel spreadsheet with attribute information for each water right and application.
- The Chehalis/Grays Harbor Watershed Dissolved Oxygen, Temperature, and Fecal Coliform Bacteria TMDL: Detailed Implementation (Cleanup) Plan
- The Chehalis Basin Partnership Watershed Management Plan Detailed Implementation Plan plans developed and adopted (2007 and 2009) articulate the strategies, timelines, milestones, and coordination to implement the Watershed Management Plan.
- The Fecal Coliform Monitoring in Grays Harbor County: Summary Report summarizes the fecal coliform data collected in the Humptulips, Wynoochee and Satsop Rivers between 2001 and 2003.
- The Chehalis Watershed Monitoring Plan and Quality Assurance Project Plan Framework, December 2003 provided the Chehalis Basin Partnership with the necessary information and work plan to implement a basin-wide coordinated watershed monitoring program.
- The State of the River Reports (2006-2009) summarizes the basin-wide coordinated water quality monitoring program . This project began as a partnership between the Chehalis Basin Partnership, Chehalis Basin Partnership's Water Quality Committee, and Confederated Tribes of the Chehalis Reservation with oversight provided by Grays Harbor College.
- The Chehalis Basin Salmon Habitat Restoration and Preservation Work Plan is the Lead Entity strategy for providing guidance to project planners and funding agencies in developing, evaluating, and implementing salmon habitat restoration and protection actions within Water Resource Inventory Areas (WRIA) 22 and 23.
- The Conservation Districts of Lewis and Mason counties jointly inventoried barrier data into a single dataset resulting in the identification of 2,662 fish passage barriers within the Chehalis Basin.
- The Lower Chehalis Riparian Assessment, December 2003, examined the riparian condition of the Lower Chehalis Basin Water Resource Inventory Area (WRIA) 22

streams in the Lower Humptulips, Lower Wishkah, Wynoochee, Middle Fork Satsop, and East Fork Satsop Rivers where no watershed analysis had been conducted.

The **Chehalis River Basin Flood Authority** has, since its formation in spring 2008, undertaken several important steps towards the goal of developing a basin-wide package of actions to reduce flood damage. The Authority completed the first draft of a basin-wide Comprehensive Flood Hazard Management Plan in June 2009. This plan:

- 1. Gathers information on Chehalis Basin watershed and river characteristics
- 2. Summarizes information about flooding in the basin
- 3. Identifies studies needed to analyze and mitigate flooding problems
- 4. Identifies potential projects to reduce flood damages

The Authority is currently conducting studies and developing models to evaluate different actions to reduce flood damage in the basin. Some of the studies are related to specific on-the-ground projects the Authority may choose to pursue. The studies include:

- Reconnaissance-Level Geotechnical Report, Geologic Reconnaissance Study, and Chehalis River Water Retention Structures Scoping Document and Proposed Studies reports, published October 2009 by EES Consulting and Shannon & Wilson, Inc., presented initial feasibility analyses on proposed Chehalis River and South Fork Dam Sites. Additional studies on geology and economic feasibility for the proposed dam sites are currently underway.
- LiDAR digital elevation data will be acquired in 2010 to provide consistent topographical information to support modeling and analysis of future projects by filling gaps in coverage of the mainstem and several tributaries of the Chehalis River.
- A hydraulic model will be developed in 2010 for the basin below Grand Mound to
 provide consistent information for the entire basin and, in combination with the existing
 model for the upper basin, would be used to evaluate the benefits of flood mitigation
 projects.
- Flood Protection and Ecosystem Services in the Chehalis River Basin, published in draft form in March 2010 by Earth Economics, conducted an economic analysis to evaluate flood protection and other ecosystem services in the basin. This analysis will help the Flood Authority select alternatives for flood mitigation.
- Chehalis River Basin Stream and Precipitation Gauge Report, published in March 2009 by ESA Adolfson, presented an inventory of stream and rain gauges in the basin based on information provided by the National Weather Service and USGS (U.S. Geologic Survey).
- In 2008 and 2009, the Flood Authority assisted Lewis and Thurston Counties in upgrading several existing stream and rain gauges.
- Chehalis River Basin Early Flood Warning Program Conceptual Design, published in March 2010 by WEST Consulting, presented a needs assessment for an early warning system based on information provided by emergency management staff of local jurisdictions. Design work for the system is currently underway and implementation is expected to be complete by July 2011.
- Regulatory Work Group Staff Report, presented to the Flood Authority in January 2010, evaluated land use regulations across the basin and put forward possible changes to regulations that would help reduce flood damage.

4.4.2 The U.S. Geological Service Study

The U.S. Geological Service is currently working on a study to provide resource managers in the Chehalis River Basin with a quantitative tool to assist in the development of a longterm, basin-wide watershed management plan for normal to extreme hydrologic conditions. The major objectives of the study are to characterize the surface-water system in the Chehalis River Basin and to evaluate the potential regional impacts of various management scenarios and climatic conditions on the surface-water systems. Tasks include:

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- 1. Collect, compile, and evaluate relevant spatial and temporal data required for the construction and calibration of a watershed model
- 2. Construct and calibrate the Chehalis River Basin Precipitation Runoff Modeling System model
- 3. Build the Object User Interface
- 4. Assess the basin's response to management alternatives and climate change
- 5. Model transfer and instruction

The U.S. Geological Service will prepare and publish a Scientific Investigations Report. The report will be published and the model, including input files and Geographic Information System datasets, will be transferred to the Corps of Engineers by September 30, 2010. A project website will be established and maintained for the duration of the study.

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5.0 PROJECT SCOPE AND WORK BREAKDOWN STRUCTURE

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882 883 The end products will be a feasibility report and a National Environmental Policy Act and State Environmental Policy Act Programmatic Environmental Impact Statement and Biological Assessment. These documents will describe the identified problems and opportunities, plans formulated, engineering and economic feasibility and public acceptability of each alternative, the social and environmental constraints and impacts for each alternative, and the plan recommended for implementation.

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The study task descriptions to complete the feasibility report are summarized in the sections below. Details regarding specific work are supplied for each discipline in the appendices.

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Work Breakdown Structure 5.1

5.1.1 Project and Program Management

Both the Corps of Engineers and the local sponsor perform project management, the oversight of the budget, schedule, work tasks, and team efforts for the feasibility study. This task will include all activities related to day-to-day program and project management. Activities include: overall coordination with local, state, tribal and federal governmental agencies, industry, interest groups, and the general public; oversight management of in-house, local sponsor in-kind services, and contracted efforts; coordination between the non-federal local sponsors and the Corps of Engineers; attending meetings and conducting briefings throughout the course of the study; responding to congressional and other inquiries; preparation of budgetary documents and upward reporting; programming, managing and tracking study obligations and expenditures; and

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accounting for in-kind services. Management of internal and independent technical reviews of

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project outputs, including the draft and final decision document, is included. Feasibility

Management also includes costs incurred by the study Executive Committee members who will generally oversee study progress in accordance with the Project Management Plan, as prescribed in Article IV of the Feasibility Cost Share Agreement. The Corps of Engineers and the local sponsor will jointly share and perform study management activities. Feasibility Management is distinct from plan formulation, report preparation, and Headquarters level review support activities, which are separately described below. Reference: ER 1105-2-100, Planning Guidance Notebook.

5.1.2 Update Project Management Plan/Amend Feasibility Cost Share Agreement The Corps of Engineers will coordinate with the local sponsor to develop the amended Feasibility Cost Share Agreement. The purpose of the amendment is to include two equal purposes of the study, Ecosystem Restoration and Flood Risk Management. The amendment specifies the change in project scope, cost, schedule, and expansion of the geographic boundaries of the study area to include the upper Chehalis basin. The result of this task will be signature of the amendment.

5.1.3 Without Project Condition

The Corps of Engineers will expand on the Without Project Conditions Report completed in 2005 for ecosystem restoration within the lower Chehalis Basin to include the existing and future without project conditions for the entire basin for ecosystem conditions and for establishing the needs for Flood Risk Management. This report will benefit from information already collected from previous Corps of Engineers work, as well as existing information and reports. Where existing information is deemed by the Corps of Engineers to be adequate to meet our planning and engineering standards, this work will not be duplicated in the new study, reducing overall study costs and efforts. The Without Project Condition Report will incorporate two without project condition scenarios. One scenario will assume the Centralia Project is constructed. The second scenario will assume that the Centralia Project is not constructed. Section 2.6 provides additional information on these two scenarios.

Deleted: For purposes of this Project Management Plan, it is assumed that the authorized Centralia Flood Project is implemented under the future without project conditions

5.1.4 Public Involvement

Public Involvement will consist of activities to inform and obtain input from the public during the planning process. A Communication Plan is presented in the Project Management Plan. The study will present for public consideration and comment potentially controversial measures. The public involvement/outreach process will include workshops, meetings with individual stakeholder groups. A Corps of Engineers website will also provide key contacts and study updates. The public will be encouraged to review the Project Management Plan, Review Plan, and study documents and provide comments.

The Feasibility Scoping Meeting is an opportunity for the Corps of Engineers Vertical Team

(District, Division, Headquarters and the Executive Committee) to evaluate whether the Future

5.1.5 Feasibility Scoping Meeting

Without-project Conditions are correctly stated, measures under consideration are adequate, and whether the screening criteria are sufficient. The Feasibility Scoping Meeting process results in a memorandum noting any Vertical Team concerns, and ultimately providing assurance that the feasibility evaluation process is adequate. Completed, technically reviewed Future Without-project Condition Reports are required for the Feasibility Scoping Meeting with Corps of Engineers Headquarters on the plan formulation process. The Feasibility Scoping Meeting will also serve as a decision point for determining which of the two without project condition scenarios will be carried forward for advanced measures and alternatives development. Prior to development of the FSM Read Ahead Report and FSM, the Executive Committee will determine

which without project scenario is most likely to exist. This decision will be presented to Headquarters at the FSM. Development of measures and alternatives will be based off the chosen without project scenario.

5.1.6 Measures Analysis

The analysis of measures follows the completion and approval of the Without Project and Future Without Project Conditions Report. The Without Project Condition Reports pinpoint the specific needs of the study area for the defined study purposes (ecosystem and Flood Risk Management) and are a basis for identifying appropriate measures to address these needs. The effectiveness of the measures and their impacts on environmental, social, cultural, and other resources are measured against the conditions stated in the Without Project Reports to determine measure benefits.

The purpose of the evaluation and screening of measures is to methodically narrow down the range of individual project elements so that analysis is focused on those measures that have the highest potential to maximize the Federal interest. A Federal interest for Flood Risk Management measures is determined by a positive benefit-to-cost ratio, environmental acceptability, engineering feasibility, acceptable risk, and acceptable socio-economic impacts. Each measure can have multiple designs with corresponding differences in costs and impacts. Ecosystem Restoration measures are evaluated using the same criteria with a specific focus on ecosystem benefits versus costs. Measures will be developed separately for Ecosystem Restoration and Flood Risk Management.

The measures to be developed and evaluated for Ecosystem Restoration will include, but are not limited to: habitat (e.g. wetland) restoration and creation, shoreline restoration, floodplain reconnection, barrier removal (e.g. culverts), riparian plantings, and improved spawning habitat. The measures to be developed and evaluated for the expanded project purpose of Flood Risk Management will include, but not be limited to: nonstructural (e.g. relocations, floodproofing, debris management), new levees, improvements to existing levees, setback levees, levees with excavation, retention structures, dams, ring dikes, bridge modifications, flood walls, dredging and bypass channels. The water retention structure measure will be the first Flood Risk Management measure to be evaluated following the Without Project Condition Reports.

The Project Delivery Team will develop screening criteria to apply to the measures under consideration by the Project Delivery Team. Screening will occur on a quantitative basis, where possible, to determine suitability of measures moving forward for consideration in alternatives formulation. This screening will be based on benefit-to-cost ratio, environmental acceptability, engineering feasibility and hydraulic effectiveness, acceptable risk, and acceptable socioeconomic impacts.

The remaining measures will be a complete list of feasible measures that the Project Delivery Team will use as a foundation for formulating alternatives. It is possible that certain measures are determined by the Corps of Engineers to be excluded from further consideration but because of local sponsor support for the measure and potential for the measure to be included in a Locally Preferred Plan. Measures excluded from further analysis by the Corps of Engineers may be carried for further consideration and analyzed at the local sponsor's expense.

5.1.7 Alternatives Formulation

- 1001 Measures will provide the basis for alternative development. Separate alternatives for Ecosystem
- 1002 Restoration and Flood Risk Management will be developed. Measures will be combined so that
- 1003 benefits are maximized and most feasible and cost effective alternatives are identified.

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5.1.8 Alternatives Analysis

1006 The Project Delivery Team will direct technical experts for each analytical discipline to prepare 1007 an analysis of impacts of the project consistent with the level of detail known at the time about 1008

- each alternative. Impact analysis will support future alternative refinement and optimization,
- 1009 preferred alternative decision-making, required economic justification, and regulatory review of
- 1010 National Environmental Policy Act documentation. Each discipline will follow guidance
- 1011 consistent with the latest Engineering Regulations furnished by the Corps of Engineers at the
- 1012 time the analysis is completed.

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5.1.9 Additional Alternatives Analysis

With the assumption that the original Range of Alternatives (as discussed in Section 5.1.7) is not

- 1016 sufficient to satisfy the Purpose and Objectives of the project, a revision stage will be conducted
- 1017 to generate additional alternatives while considering the outcome of the original alternatives
- 1018 analysis. These alternatives will then be submitted to the same rigorous alternatives analysis as
- 1019 the original range of alternatives. This analysis will be submitted to the project decision-makers
- for their consideration. It is assumed that a National Environmental Restoration and a National 1020
- 1021 Economic Development plan will be recommended along with a locally preferred plan.

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5.1.10 Trade Off Analysis

- 1024 A trade off analysis will be performed between the Flood Risk Management alternative(s) and
- 1025 the Ecosystem Restoration alternative(s) to ensure compatibility. Optimization or reformulation
- 1026 of alternatives may be required to ensure the goals and objectives of the alternatives are met and 1027
 - there are no competing components.

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5.1.11 10% Design

- 10% design will be performed for the developed preliminary alternatives to give a conceptual 1030
- 1031 understanding of each alternatives benefits, impacts, and costs. 10% design will incorporate
- 1032 information from civil, hydraulic engineering, and real estate. These conceptual designs will be
- 1033 used to help initiate the screening process and optimize alternatives.

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5.1.12 35% Design

- 1036 35% design will be performed on the final array of alternatives selected to go forward for final
- 1037 selection of the recommended plan. Typically, only the National Environmental Restoration,
- 1038 National Economic Development, and Locally Preferred plans are designed to 35%. However, if
- 1039 there are other competing alternatives that present similar benefits and costs, then those
- 1040 remaining alternatives will also be designed to 35% to more accurately determine differences
- 1041 between the competing alternatives.

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5.1.13 Alternative Formulation Briefing

- 1044 The Alternative Formulation Briefing is held when the Project Delivery Team is prepared to
- 1045 present the results of the alternative formulation, evaluation and comparison of plans and has
- 1046 identified a tentatively selected plan. The Alternative Formulation Briefing is concerned with the
- 1047 adequacy of the formulation, evaluation and comparison of alternative plans, the reasonableness
- 1048 of the costs, benefits, and impacts of the final array of plans, and the proper application of cost
- sharing and other legal and policy requirements in arriving at the tentatively selected plan. 1049

5.1.14 Feasibility Report/Programmatic Environmental Impact Statement

1051 1052 The final product for the Feasibility Phase is the Feasibility Report, which serves as the decision 1053 document. The feasibility report will also have an integrated programmatic Environmental 1054 Impact Statement. The feasibility report will document the without-project conditions as well as 1055 the future without-project conditions. The process for developing and selecting the recommended alternative(s) will be presented as well as a full description of the recommended alternative(s) 1056 1057 proposed for authorization.

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5.1.15 Technical and Policy Reviews

Technical review is performed through District Quality Control, Agency Technical Review, and Independent External Peer Review. These reviews are conducted on all major products of the feasibility phase. Additionally, policy review is conducted by headquarters at various checkpoints during the study. Policy review is also performed on the final feasibility report before it is submitted to Congress for approval.

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5.1.16 Project Authorization

After review and approval of the feasibility report by headquarters, the Assistant Secretary of the Army for Civil Works approves the study and recommends it to the Office of Management and Budget then Congress for authorization. Congress must authorize the project in a Water Resources Development Act in order for the study to move into the design and construction phase.

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5.2 **Plan Formulation**

1074 Plan formulation is a distinct evaluation process used by the Corps of Engineers that ensures a 1075 systematic evaluation of alternatives for meeting civil works project goals and objectives. The 1076 process is prescribed in the Corps of Engineers Principles and Guidance document which 1077 mandates the processes for Corps of Engineers water project development. Plan formulation 1078 includes the formulation and evaluation of a range of Flood Risk Management and Ecosystem 1079 Restoration alternatives to meet specific project goals and objectives. Alternatives will be 1080 screened based on costs, benefits, environmental impacts, engineering feasibility, socio-cultural 1081 impacts, and output. The resulting product will be a series of alternative plans for detailed 1082 evaluation. Reference: ER 1105-2-100, Planning Guidance Notebook.

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Hydrology and Hydraulics 5.3

The Hydrology and Hydraulic activities associated with this General Investigation include both general overarching, basin wide studies, as well as more measure or alternative-specific efforts. The more general, basin wide efforts, are geared to characterize and promote understanding of physical processes such as rainfall-runoff, stream and river geomorphology, sediment transport, water quality and groundwater-surface water interaction. Study elements required to support the development, design, and evaluation of measures and alternatives provide a more locationspecific characterization of with and without-project conditions. These activities include development of hydrology, hydraulic modeling, risk-based analysis, as well as as-needed activities like site specific sediment transport and water quality analyses.

5.4 Hazardous, Toxic, and Radioactive Waste

- 1096 Literature review of Hazardous, Toxic, and Radioactive Waste issues in the Chehalis Basin will
- 1097 be conducted. If an alternative appears to have Hazardous, Toxic, and Radioactive Waste issues,
- the Project Management Plan will need to be modified. Resolution and remediation of
- 1099 Hazardous, Toxic, and Radioactive Waste issues are the local sponsor's responsibility.
- 1100 Reference: 1105-2-100, Planning Guidance Notebook, ER 1110-1-263, Chemical Data Quality
- 1101 Management for Hazardous, Toxic, Radioactive Waste Remedial Activities.

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5.5 Environmental Compliance

- 1104 Environmental and cultural studies include a number of discrete tasks. Work will include the
- 1105 preparation of a National Environmental Policy Act compliance document, State Historic
- 1106 Preservation Officer report under the National Historic Preservation Act section 106, and an
- 1107 Endangered Species Act section 7 consultation, as necessary. The evaluation and
- 1108 recommendation of projects will take into full consideration the Corps of Engineers
- 1109 Environmental Sustainability requirements.

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- Additionally, Fish and Wildlife coordination and studies will be conducted by U.S. Fish and
- 1112 Wildlife Service as required by the Fish and Wildlife Coordination Act. U.S. Fish and Wildlife
- 1113 Service activities will include interagency and tribal coordination, planning and evaluation of the
- impacts of alternative measure and plans on fish and wildlife resources, preparation of planning
- aid letters, and a draft and final Fish and Wildlife Coordination Act Report for inclusion in the
- feasibility report. Reference: Fish and Wildlife coordination Act of 1958 (PL 85-624, as
- 1117 amended).

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5.6 Real Estate

- 1120 Real estate tasks identify and provide the land rights required for studies and investigations and
- project implementation and operation/maintenance. Rights-of-entry for study purposes will be
- provided via standard Corps of Engineers Right of Entry permits obtained from landowners by
- the local sponsor(s) with Corps of Engineers coordination and guidance. The local sponsor(s)
- will provide real estate input for Corps of Engineers screening of measures based on tax
- assessment information. When the project footprint for the preferred alternative(s) has been
- developed by the local sponsor(s) and approved by Corps of Engineers review, the Corps of
- 1127 Engineers will conduct preliminary appraisals. Real estate costs for alternatives will consider the
- type of taking (fee, easement, etc), and will provide access to the site for maintenance and
- monitoring, construction access, and staging areas. The local sponsor will provide disposal sites.
- The footprint of the project will be minimized to fit the project purpose, and will not include
- extraneous land unless specifically required to support the project. Access for recreational or
- other uses must be stated in the real estate documents. Where possible, project footprints will be
- adjusted to avoid disruption of structures, transportation routes, or minor pieces of property.
- 1134 Corps of Engineers Real Estate will coordinate technical review of all real estate products. The
- 1135 Corps of Engineers will prepare real estate maps in support of the project, but will look for
- strong support from the local sponsor.

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5.7 Socio-Economics

- 1139 Socio-Economic conditions will be characterized for the without-project conditions as well as the
- with project conditions. Socio-economic analyses will provide supporting justification for
- proposed measures and alternatives. Through these analyses the monetary benefits and costs of

the measures and alternatives will be provided. A project for Flood Risk Management can only be justified if the benefit to cost ration is greater than or equal to 1. Ecosystem Restoration will also be evaluated in terms of benefits and costs. However, because the outputs of Ecosystem Restoration projects are non-monetary, a benefit to cost ratio is not developed.

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5.8 Cost Engineering

1148 Cost Engineering provides the costs for constructing and maintaining a project, based on data 1149 provided by civil engineers and real estate. Included in project costs are all costs for feasibility, 1150 design, and implementation including costs of labor, material, and equipment necessary to affect 1151 the selected project. Real estate determines the costs for land acquisition, easements, or use, 1152 relocations, and other estate issues. Cost engineering will review designs and costs for alternatives, the National Economic Development plan, the National Ecosystem Restoration 1153 1154 plan, and the Locally Preferred Plan provided by the local sponsor for accuracy. Funding to 1155 conduct additional studies if data is not sufficient for Corps of Engineers use is not included in 1156 this Project Management Plan. An MII cost estimate will be prepared for the recommended 1157 plans. Cost engineering will coordinate technical review of costs, and coordinate review with 1158 Walla Walla District Corps of Engineers Cost Engineering Center of Expertise.

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6.0 SCHEDULE

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The current schedule was estimated during the multipurpose scoping activities. The feasibility schedule will finalized and re-baselined when the Feasibility Cost Share Agreement amendment is signed.

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6.1 Schedule Estimation Methodology

Activity durations will be updated by the responsible team member as the Project Management Plan is updated. The Schedule estimates are to be the most probable duration for the activity. Project management estimates schedule contingency to add to the Work Breakdown Structure, with the intent that the contingency will be sufficient to ensure that the project is 90% likely to be completed within the reported schedule.

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6.2 Baseline and Current Schedule

The baseline schedule is the schedule completion date at the signature of the amended Feasibility Cost Share Agreement. The current schedule is the most recent approved schedule in P2 (the Corps of Engineers scheduling software). Major milestones completion dates are found in <u>Table</u>

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1179 Table 7: Baseline Schedule

| The state of the s | | | | |
|--|---|--|--|--|
| Task | Baseline Completion Date 1 December 2010 | | | |
| Update Project Management Plan | | | | |
| Review Plan Complete | 1December 2010 | | | |
| Feasibility Cost Share Agreement Signed and Executed | 7 Jan 2011 | | | |
| Complete Without Project Conditions Report | 3 Nov 2011 | | | |
| Feasibility Scoping Meeting Report Complete | 21 Jun 2012 | | | |
| Feasibility Scoping Meeting Complete | 20 Sep 2012 | | | |
| Alternative Formulation Briefing | TBD | | | |
| Decision Document Complete | TBD | | | |
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| Decision Document Approval | TBD |
|----------------------------|-----|
| Project Authorization | TBD |
| | |

Notes: See P2 Schedule in Appendix A

6.3 Expected Stability of Schedule

The project schedule is subject to change and the Corps of Engineers will work with the local sponsor to re-schedule as needed.

The project schedule includes dependencies on higher Corps of Engineers authorities, outside agencies, including other Federal agencies, state and local agencies, landowners, and stakeholders able to delay the schedule.

The reality of Federal appropriations requires that the team demonstrate an awareness of possible scheduling impacts related to delayed or minimized funding requests, appropriations or apportionments, and recognize that these factors may impact the stability of the project schedule.

6.4 Schedule Management

Once the project has a baseline schedule developed, the project management team is responsible to ensure that actual costs, and start and end dates are entered in P2 for each activity. These data is essential to establish whether schedule variances exist. If actual effort is entered, then an earned value report will be available to predict schedule performance.

The Project Manager will communicate current schedule to the team through work requests, and monthly turnaround reports. The Project Manager will submit a work request for each activity. The team will report anticipated schedule changes to the Project Manager through turnaround reports or informally.

On a monthly basis, the Project Manager and team will create turnaround reports to update the status of the project. Also, the Project Manager will create an earned value report if that data exists. Using the turnaround reports and the earned value report, the Project Manager will determine monthly if a schedule variance exists.

If there is a schedule variance for either an activity (5%) or for the project (20%), or if the schedule contingency is less than zero, the Project Manager will report the variance to the program manager. When the variance exceeds the limits above, the Project Manager and responsible team members will determine the root cause, and what corrective action is required, if any. If the variance is relatively minor, it may be absorbed within the schedule contingency, or corrected by crashing (adding resources) or fast tracking activities (beginning activities before dependencies are complete). The Project Manager and team will review the corrective action for cost impact.

If a delay variance is too significant to correct, the Project Manager and team will propose a corrected schedule, including contingency, to the program manager for approval.

If the project is ahead of schedule, funds or other resources may not be available when needed to maintain the accelerated schedule. The Project Manager and team will identify needed resources and coordinate with program manager and resource managers.

7.0 BUDGET

The feasibility total project cost is \$20,849,000. This amount represents expected future expenditures to date and will be cost shared under the terms of the amended Feasibility Cost Share Agreement .The scope of work described in this Project Management Plan for the feasibility phase is cost shared 50% federal (Corps of Engineers) 50% non-federal (local sponsor). The non federal (local sponsor) match can be cash or work-in-kind.

7.1 Cost Engineering Methodology

Resource costs will be estimated by the responsible team member. The estimate is to be the most probable cost for the activity. The Project Manager estimates budget contingency to add to the work breakdown structure, with the intent that the contingency will be sufficient to ensure that the project is 90% likely to be completed within the reported budget.

Detailed estimates by discipline and supporting documentation are found in the Appendices, except for management and supervision, which were estimated as lump sum assuming the current project schedule.

7.2 Budget Baseline, Status, and Current Estimate

Table 8 shows the estimated cost of each study work item in 2010 dollars, followed by the estimate of government and the local sponsor's cost share. This table will be updated annually with the expenses to date, the remaining costs, and the current estimate.

Table 8: Baseline Feasibility Budget

Chehalis River Basin GI

Feasibility Phase Cost Estimate

| Resource: | Estimated Cost | | |
|-------------------------|---------------------|-----|---------------------------|
| Environmental (ERS) | \$2,017,000 | | |
| Н&Н | \$ <u>3,601,000</u> | [| Deleted: 3,001,000 |
| Project Management Team | \$ <u>3,934,400</u> | 1 [| Deleted: 3,434,400 |
| HTRW | \$71,000 | | |
| Plan Formulation | \$ <u>2,461,400</u> | [| Deleted: 1,661,400 |
| | | | |

| Geology | \$3,138,000 | |
|-----------------------|----------------------|---|
| Economics | \$1,480,372 | |
| Cost Engineering | \$982,000 | |
| Civil Engineering | \$ <u>1,252,940</u> | |
| Soils Section | \$2,590,000 | |
| Structures | \$1,079,750 | |
| Real Estate | \$686,500 | |
| Arch & Ethnohistory | \$400,000 | |
| Historic Structures | \$155,000 | |
| Total | \$ <u>23,849,326</u> | (|
| | | |
| Federal Resources | \$ <u>11,924,663</u> | |
| Non-Federal Resources | \$11.924.663 | |

7.3 Cost Management

The Project Manager manages costs through regular review of actual and projected costs, comparing to the approved budget. If variances become apparent, the Project Manager can use the contingency. If variances exceed the contingency, or as the contingency exceeds acceptable amounts, the Project Manager will report to the Program Manager, and will discuss corrective actions.

Once the project is baselined, the Project Manager team is responsible to ensure that actual costs, and start and end dates are entered in P2 for each activity. This data is essential to establish whether schedule variances exist. If actual effort is entered, then an earned value report will be available to predict cost performance.

The Project Manager will communicate current budget to the team through work requests, and monthly turnaround reports. The Project Manager will submit a work request for each activity. The team will report anticipated schedule changes to the Project Manager through turnaround reports or informally.

On a monthly basis, the Project Manager and team will create turnaround reports to update the status of the project. Also, the Project Manager will create an earned value report if that data exists. Also, the Project Manager will review monthly expenditure reports from CEFMS (the Corps of Engineers Financial Management System). Using the turnaround reports and the earned value report, the Project Manager will determine monthly if a cost variance exists.

If there is a cost variance for either an activity (5%) or for the project (20%), the Project Manager will report the variance to the program manager. When the variance exceeds the limits above, Project Manager and responsible team members will determine the root cause, and what corrective action is required, if any. If the variance is relatively minor, it may be absorbed within the budget contingency. In addition, the program manager will inform the Project Manager if the monthly project expenditure varies from the projected expenditure by more than 5%. The Project Manager will submit a brief report to the program manager in that case.

If the variance is too significant to correct, the Project Manager and team will propose a corrected budget, including contingency, to the program manager for approval, or will

recommend a scope revision to accommodate increased costs, or will recommend funds as surplus to the project.

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7.4 Fiscal Year Funding Breakdown

The funding breakdown is based on a schedule, which requires the submittal of the final feasibility report to the Northwestern Division Commander 40 months after signing the Feasibility Cost Sharing Agreement and initiating the study. Note that the "study period", as defined in the Feasibility Cost Sharing Agreement (Article 1 D), commences with the release to the U.S. Army Corps of Engineers, Seattle District, of initial federal feasibility funds following execution of the Agreement. The study period, and thus the feasibility phase itself, ends when the Division Engineer signs the Public Notice.

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The feasibility study cost estimate shown in <u>Table 9</u> is summarized by fiscal year (1 Oct - 30

Sept). Detailed study cost estimates for individual study tasks have been assembled in the

appendix. The detailed estimates will be used by the Project Manager in issuing work requests

during the course of the feasibility phase. An annual work plan will be developed by the project

delivery team, for each fiscal year based on actual funds appropriated. This will serve as the

basis for work in kind, contracting, and Corps of Engineers work requests. The work plan will

need the approval of the local sponsor, project delivery team, and Corps resource managers.

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Table 9: Fiscal Year Funding

| | | \mathcal{L} | | | | | | | |
|---|------------------|---------------|-----------------|---------|---------|---------|-------------|--|----------------|
| | <u>Source</u> | V | FY11 | FY12 | FY13 | FY14 | <u>FY15</u> | { | Deleted: FY10 |
| l | Federal Cash | V | \$ <u>1,016</u> | \$1,537 | \$1,618 | \$995 | \$885 | (| Deleted: \$341 |
| l | Non-Federal Cash | V | \$ <u>1,016</u> | \$1,537 | \$1,618 | \$995 | \$885 | ````{ | Deleted: 675 |
| ĺ | In-Kind Services | V | TBD | TBD | TBD | TBD | TBD | \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ | Deleted: \$341 |
| | | | | | | | | `,`(| Deleted: 675 |
| | Total (\$1,000s) | | \$ <u>2,032</u> | \$3,073 | \$3,235 | \$1,990 | \$1,770 | <u>`</u> { | Deleted: TBD |

^{*}In-Kind cash will decrease non-Federal cash requirement.

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8.0 QUALITY CONTROL PLAN

1325 **8.1 Intent**

1326 This Quality Control Plan presents the process that assures quality products for the feasibility 1327 study. Corps of Engineers policy is to develop, integrate and implement quality control and 1328 quality assurance as a part of the Corps of Engineers Project Management Business Process. The 1329 project delivery team will ensure that services and products meet the agreed upon requirements 1330 and are performed in accordance with appropriate laws, policies and technical criteria. The Quality Control Plan defines the responsibilities and roles of each member of the project delivery 1331 1332 team and the technical review teams. District Quality Control, Agency Technical Review, and 1333 Independent External Peer Review will be performed independent of the technical production of 1334 the product to be reviewed. It will include all relevant technical disciplines, along with necessary 1335 legal sufficiency and policy compliance review.

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<u>Reference</u>: ER 5-1-11, U.S. Army Corps of Engineers Business Process; ER 1110-1-12, Engineering and Design Quality Management; ER 1110-1-8159, Design and Review Checking System, DrChecks; NWSOM 5-1-3, Quality Management Plan, Seattle District; Northwestern Division Quality Management Plan.

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8.2 Methodology

Project Delivery Team, Executive Committee, Vertical Team. The project delivery team is an interdisciplinary group formed to execute the feasibility study in accordance with the Project Management Plan. The project delivery team is comprised of qualified staff from within the Seattle District, the local sponsor and consultants and contractors. The Executive Committee, which oversees the work of the project delivery team and consistency with the Project Management Plan, is comprised of senior members representing both the Corps of Engineers and the local sponsor. The Executive Advisory Board includes senior members from the Corps of Engineers and the local sponsor. The Vertical Team is comprised of Corps of Engineers policy level staff from the District, Division, and Headquarters and the local sponsor. They represent the key technical areas of focus of the feasibility study, including planning and plan formulation. The Vertical Team has the task to ensure that the feasibility study is following appropriate Corps of Engineers process for planning and technical issues. The Vertical Team reviews the project delivery team's products at Alternative Briefing Meeting, and is available to resolve study issues

 Work performed under contracts with third parties administered by either the local sponsor or the Corps of Engineers will be technically reviewed to ensure that quality objectives have been met. The Corps, the local sponsor, and, where pertinent, the tribes will perform internal review of all study-related work products, whether prepared by the Corps of Engineers or by the local sponsor as in-kind services. Quality control review by the Corps of Engineers of in-kind services performed by the local sponsor will ensure that such products qualify for credit as in-kind services.

throughout the feasibility process through interim project reviews. Reference: ER1105-2-100.

<u>District Quality Control.</u> All draft products and deliverables will be reviewed by the project delivery team as they are developed to ensure they meet project and customer objectives, comply with regulatory and engineering guidance, and meet customer expectations of quality. Informal team reviews, consisting of presentations and discussions of interim documents, shall be documented with meeting minutes. Appropriate senior staff members from the organizations completing the tasks will also review all technical work before it is submitted forward to the ATR. <u>Reference</u>: ER 1105-2-410, Review of Decision Documents, 22 August 2008.

<u>Agency Technical Review.</u> The objective of the Agency Technical Review is to ensure the product is consistent with established criteria, guidance, procedures, and policy. The Agency Technical Review will assess whether the analyses presented are technically correct and comply with published Corps of Engineers guidance, and that the document explains the analyses and results in a reasonably clear manner for the public and decision makers. Products will be reviewed against published guidance, including Engineering Regulations, Circulars, Manuals, Engineering Technical letters and Bulletins.

Ecosystem Restoration Planning Center of Expertise and the Corps of Engineers Flood Risk Management Planning Center of Expertise. Corps of Engineers personnel external to the Seattle District will perform this Agency Technical Review. Technical disciplines to be represented on the Agency Technical Review will, at a minimum, include hydraulics, economics, environmental, cultural, design, and plan formulation. The cost estimates produced for the project will undergo Agency Technical Review through the Corps of Engineers Cost Engineering Planning Center of Expertise at Walla Walla District. All decision documents require Agency Technical Review. A detailed Review Plan has been approved by Corps of Engineers Division

Coordination of the Agency Technical Review will be performed by the Corps of Engineers

1392 offices and the Centers of Expertise and is posted at their website. Policy issues will be reviewed 1393

- by Corps of Engineers Division and Headquarters, and the Chief of Engineer's office. EC 1105-
- 1394 2-410 appendix C, page 4 provides additional review criteria. Reference: ER 1105-2-410,
- 1395 Review of Decision Documents, 22 August 2008; EC 1165-2-209, Public Works Review Policy,

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Independent External Peer Review. Independent External Peer Review is the most independent level of review and is applied in cases that meet certain criteria where the risk and magnitude of the proposed project are such that a critical examination by a qualified team outside of Corps of Engineers is warranted. Independent External Peer Review is conducted by nationally recognized technical experts outside of the Corps of Engineers. The Independent External Peer Review panel will be established by the responsible Planning Center of Expertise through contract with an independent scientific and technical advisory organization.

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The scope of the review will address all underlying planning, engineering, including safety assurance, economics, and environmental analyses performed, not just one aspect of the project. The Independent External Peer Review panel will use appropriate analytical methods for each technical section. The panel will meet with the study project delivery team and the public to determine areas of controversy in the decision document. If determined necessary, the panel will tour the study area and interview participants as needed. Reference: ER 1105-2-410, Review of Decision Documents, 22 August 2008; EC 1165-2-209, Public Works Review Policy, 31 January

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Model Approval and Certification. All models utilized for the study will be required to undergo either model approval or certification. This includes models used by the local sponsor or their consultants. All model approval or certification will be in compliance with EC 1105-2-412, Assuring Quality of Planning Models, 30 Jul 2009.

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8.3 Review Plan

To ensure transparency and accountability in the Corps of Engineers planning process, the Corps 1421 1422 of Engineers requires the preparation of a Review Plan. The Review Plan outlines the parameters 1423 of District Quality Control, Agency Technical Review, and Independent External Peer Review. 1424 In addition to these reviews, the project delivery team, local sponsor, interesting agencies, and 1425 public will provided review opportunities. This plan recommends the level of technical review – 1426 either within the Corps of Engineers, or with an external panel of nationally recognized 1427 specialists. Technical review is for technical data only. Policy review remains within the Corps 1428 of Engineers chain of command. All policy compliance milestones will be implemented in 1429 accordance with ER 1105-2-100, Planning Guidance Notebook; EC 1105-2-410, Planning -1430 Review of Decision Documents; EC 1165-2-209 Civil Works Review Policy.

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8.4 **Quality Control Responsibilities**

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Project Managers

- 1435 The Corps of Engineers and the local sponsor Project Managers shall be responsible for 1436 coordinating the District Quality Control, Agency Technical Review, and Independent External 1437 Peer Review effort with the review team leader, and shall:
- 1438 Ensure that the schedule contains sufficient time to perform reviews of completed 1439 products.
 - 2. Ensure that the project has sufficient funds to perform reviews of completed products.
 - Manage responses to technical review comments and resolve technical issues with the

technical review team leader, consult with Northwestern Division and the Centers of Expertise as appropriate, and forward all unresolved technical review issues to the Corps of Engineers managers for resolution.

14451446 Resource Managers

Each Corps of Engineers Resource Manager is responsible for ensuring that all work prepared by or for his/her Section or Branch has received any necessary internal quality control checks prior to the product being furnished to the review team for review. The local sponsor shall follow the same procedure for all work performed as an in-kind service for which credit is to be granted by the Corps of Engineers.

8.5 Technical Review Team Leader and Technical Review Team Members

The Agency Technical Review team leader is responsible for coordinating all activities associated with the technical review of assigned work products. The team leader will be assigned by either the Flood Risk Management Planning Center of Expertise or the Ecosystem Restoration Planning Center of Expertise and will be from outside the Northwestern Division. The technical review team leader will coordinate the technical review and assemble all technical review comments and other review-related documents for the use of the technical review team and project delivery team. Each technical review team member is responsible for performing a technical review of assigned work products and providing written comments to the technical review team leader for consolidation in a review memorandum. Technical review team members will also conduct a back check of project delivery team responses to technical review comments and provide results of the back check to the technical review team leader.

8.6 Consultant and In-Kind Products

Consultants are an extension of the Corps of Engineers or local sponsor staff. Accordingly, all products prepared by consultants will have a technical review just as if they had been prepared by the project delivery team. Products and services provided by the local sponsor or their consultant as in-kind services will also undergo the same technical review process as done for Corps of Engineers products prepared in-house.

9.0 COMMUNICATIONS

9.1 Team Communication

Corps of Engineers and the local sponsor Project Managers will provide oversight of the communication plan to ensure that all parties are informed of pertinent project decisions. Project Delivery Team meetings will be held as needed to discuss study schedule, work requirements, and findings. In addition, the Corps of Engineers Project Manager will update the project delivery team with email and frequent phone contacts. All significant meetings/emails/phone calls will be documented with memos and/or shared by email with the project delivery team. The project delivery team will be encouraged to hold open, frank discussions with the Project Manager, local sponsor, and other stakeholders. Senior technical Corps of Engineers and local sponsor staff will be involved throughout the study process as key decisions are made, not only at the end of the study.

9.2 Agency Communication

Coordination will be maintained with Grays Harbor County, who is the official the local sponsor, (representing the Chehalis Basin Partnership) and Lewis County (representing the Chehalis River

Basin Flood Authority), who is signing an inter-local partnership agreement with Grays Harbor County, to identify any information that they collect or develop that would be beneficial in the study. The local sponsor will be invited to all pertinent meetings and be included on pertinent emails and memos. Communication will be frequent and informal, supported by letters and formal communication as needed. The local sponsor will provide the key avenue to contacting stakeholders throughout the study. As alternatives are developed, these will be discussed with the local sponsor to obtain their comments on the possible projects, their potential impacts, and questions and concerns that should be addressed as part of the report preparation.

The interested federal and state resource agencies are primarily National Marine Fisheries Service and United States Fish and Wildlife Interested Washington State resource agencies are Ecology, and Fish and Wildlife. Resource agency approval is required for project success. The primary contact with resource agencies and groups will be through the Corps of Engineers' Environmental Coordinator, as part of the environmental scoping process for the study. In addition, resource agencies will be notified of key study findings/changes, and their input will be requested on both a formal and informal level.

A Feasibility Working Group will be chaired by the local sponsor, Grays Harbor County, to facilitate communication between the Corps and sponsor project delivery team and key stakeholders within the study area. The working group will provide a critical advisory role to the study, insuring that local concerns, issues and ideas are represented in the study process and incorporated into the General Investigation study. The working group will review and comment on all key study documents, including technical reports and decision and National Environmental Policy Act documents. The working group will consist of representatives from local municipalities, Lewis and Grays Harbor counties, Federal and state agencies, tribal nations, and any other pertinent non-governmental agencies.

9.3 Public Communication

9.3.1 Communication Strategy

Frequent coordination between the Project Manager, Project Delivery Team, and Corps of Engineers Public Affairs Office is needed to effectively communicate with the public. All communication about the General Investigation will be consistent with the communication on the Centralia Project. The established Centralia communication team, which includes representatives from the state and Flood Authority, also will serve for communication planning on the General Investigation. A representative from the local sponsor will be asked to serve on this team.

- Corps of Engineers Public Affairs is the first line of contact on media inquires.
- Public Affairs representative should attend as many local monthly meetings as possible with the Project Manager and/or the Planner.
- Public Affairs will work with the joint communication team to continue to distribute newsworthy news releases, ensure that the joint Web site is updated with current information and support public meetings.
- Public Affairs will stay in contact with local media to keep them informed about the progress on the General Investigation.
- Public Affairs will send significant study updates via email to a list of stakeholders and interested public. Public Affairs will also maintain a public website with current study information and updates.

9.3.2 Public Involvement

Education and increased awareness and exchange of viewpoints are vital to the development of acceptable and successful recommendations for improvements to the existing situation. The public involvement strategy will consist of 1) a series of workshops and public meetings, 2) National Environmental Policy Act Environmental Impact Statement scoping and draft Environmental Impact Statement public meetings, 3) workshop and meeting notices, news releases, and fact sheets; and 4) speaking engagements at community service clubs and local organizations by the Corps of Engineers and the local sponsor and possibly other experts, if available.

The study will have extensive review throughout the process by agencies at the federal, state, local and Tribal governmental level, and by, special interest groups, and the general public. Those entities most directly involved in review will include the project local sponsor and project stakeholders. Other entities who may be involved at various phases of review could include Washington Department of Fish and Wildlife, Washington Department of Transportation, Washington Department of Ecology, United States Fish and Wildlife, National Marine Fisheries Service, non-stakeholder Counties (such as Mason), Confederated Tribes of the Chehalis Reservation and the Quinault Indian Nation, other local governments (such as cities), the Chehalis Basin Partnership, Chehalis River Basin Flood Authority and private citizen groups and interest groups.

 The local sponsor will provide meeting facilities. The Corps of Engineers and the local sponsor will maintain a mailing list. The Corps of Engineers will distribute meeting notices. The Corps of Engineers and the local sponsor will jointly conduct workshops and public meetings and participate in the community outreach engagements.

Recognizing that the active involvement of all interested publics in the planning and design process is critical, as well as obtaining valuable input from interested stakeholders in the community, the local sponsor will solicit the active involvement of local land use planners, environmental groups, local governmental agencies, tribes, businesses, resource agencies, interest groups, and private citizens. Participation of people with scientific and technical expertise also will be encouraged to increase the amount of relevant information available to the Project Delivery Team. Coordination with several groups will be maintained to facilitate dialogue among basin residents and interest groups.

9.3.3 Communication Standards

- Timely, frequent, and accurate information.
- Use of common and consistent language and avoid use of technical jargon.
- Clear communication about the differences between the Centralia Project and the Chehalis River Basin General Investigation.
- Effective internal communication among the Corps of Engineers and the local sponsor is critical to a consistent message.
- All external communication by the Corps of Engineers and the local sponsor should be consistent.
- The Corps of Engineers and the local sponsor will share all existing communication tools (leadership and agency groups, Internet sites, postal and email lists) in order to be more efficient.

• Agencies should speak publicly on issues that fall within their expertise and/or control and refer inquiries about other agencies' responsibilities to those other agencies.

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9.3.4 Key Messages

This project has high interest among federal, state, tribal, and private stakeholders. It is important to differentiate between the Centralia Project and the Chehalis River Basin General Investigation when communicating with the public.

- This is a comprehensive study that will look at Flood Risk Management and Ecosystem Restoration for the entire Chehalis River Basin.
- The Corps of Engineers and the local sponsor are partnering in a study to identify, evaluate and recommend Ecosystem Restoration and Flood Risk Management projects.
- The Project Delivery Team will look at each project purpose Flood Risk Management and Ecosystem Restoration — with equal importance, resulting in a basinwide analysis of both.
- During the evaluation, the team will consider influence and impact of the Centralia Project.
- The Corps of Engineers will use information provided by the local residents, local governments, tribal entities, environmental organizations, and resource agencies to develop the most optimal plan for the basin.
- The basinwide study moves the local communities another step closer to solutions which manage the flood risks while protecting and improving the environment.
- Through an in-depth look at various solutions the local sponsor and the Corps of Engineers will make the most optimal choice to address flood risk and ecosystem restoration in the basin
- Public involvement in evaluating basin alternatives will help the local sponsor and the Corps of Engineers to find the most optimal solutions to manage the flood risks and environmental restoration.

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9.3.5 Audiences

Audiences include, but are not limited to:

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- Business: Chambers of commerce, businesses in the floodplains, agriculture, Farm Bureau, TransAlta, timber and wood fiber industries, and the Satsop Development Park.
- Transportation: Port districts located within Mason, Grays Harbor, Lewis, and Thurston Counties, Burlington Northern Santa Fe Railroad, Union Pacific Railroad, Puget Sound & Pacific Railroad, bicyclists, American and Oregon Trucking Associations, Washington Trucking Association, and pedestrians.
- Environment: Trout Unlimited, Ducks Unlimited, Coastal Conservancy Association, the Chehalis River Council and other non-governmental organizations
- Elected officials: City, county, state and federal
- State departments: Transportation, Agriculture, Ecology, Fish & Wildlife, Governor's Office, and Dept. of Natural Resources.
- Federal Agencies: National Marine Fisheries Service, United States Fish and Wildlife, Environmental Protection Agency, Natural Resources Conservation Service, Federal Emergency Management Agency, United States Geological Service, and the Forest Service
- General public: Interested residents, casual observers, affected property owners, One Voice
- Tribal: Chehalis and Quinault

- Utilities: Boistfort Valley Water Company, Lewis and Grays Harbor County Public
 Utility Districts, Grays Harbor Water District #2 and other local utility companies
 - Media: The Daily World, The Chronicle, The Olympian, Drops of Water (Chehalis River Council), KUOW, KITI, KPLU, KAOS, KELA, Rochester Sun, Montesano Vidette, KGY KXRO, Business to Business, TVW, South Beach Bulletin, Seattle and Portland area TV and newspaper outlets (when pertinent).
 - Special Purpose Districts: Conservation and other special purpose districts in Districts of Mason, Grays Harbor, Lewis, and Thurston Counties

9.4 Communications Formats

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9.4.1 Email Communications

- Email communication between the local sponsor and the Corps of Engineers will contain a subject line starting with "Chehalis," followed by more specific information. The Corps of Engineers Project Manager and local sponsor Project Manager will each be included on (or forwarded) project related email correspondence sent (or received) by one another. Emails directed to either the Corps of Engineers project manger or the local sponsor Project Manager
- 1655 (and requiring a response) shall be acknowledged within a timely manner.

9.4.2 Monthly Management Briefings

1658 The Corps of Engineers Project Manager and the Local sponsor Project Manager will 1659 communicate frequently to review project progress. The anticipated format is a verbal update on 1660 each project scope category to be provided by the Corps of Engineers Project Manager to the 1661 local sponsor Project Manager. Other staff may participate at the Corps of Engineers option. 1662 Stakeholders will be invited to meetings as needed and all stakeholders will receive a 1663 Memorandum for Record documenting meeting minutes after each briefing. Besides standard 1664 schedule-based progress, these briefings are intended to provide early notice of anticipated or 1665 unanticipated risks, findings, and deliverables.

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9.4.3 Internal Corps of Engineers Project Update Meetings and Line Item Reviews

The Corps Project Manager will provide reasonable notice with the associated topic to the Local sponsor Project Manager about internal management briefings pertaining to the project. If the Local sponsor Project Manager is not among allowable attendees at a subject briefing, then a note to that effect will accompany the notice. Line item review reports will be provided to the Local sponsor Project Manager at the time they are presented.

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9.4.4 Occasional Subject Briefings

The Local sponsor Project Manager may request a more detailed briefing on the topic of one or more evaluation findings, project design features, or contract deliverables. These will normally be provided within a two weeks of an email request by the local sponsor, and involve the Local sponsor Project Manager, the Corps of Engineers Project Manager and the Corps of Engineers subject matter expert(s).

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9.4.5 Occasional Communication Team Meetings

The joint project communications team is responsible for developing project communication goals, strategies, methods, and products. The membership includes communication specialists from the Corps of Engineers and the local sponsor. The Corps of Engineers Project Manager and the Local sponsor Project Manager also are expected to attend. Meetings are normally called by the Corps of Engineers Project Manager and/or the Local sponsor Project Manager to address

ongoing or emergent project issues. The team also has agreed to meet immediately after any flood events in the basin to share information and lessons learned.

168916909.4.6 Task Delivery Briefings

Whenever a task is complete and a draft task deliverable is sent to the local sponsor for review, the Corps of Engineers Project Manager will offer to convene a briefing between the Local sponsor's Financial Manager and Project Manager, and the appropriate Corps of Engineers team members. The briefing will be scheduled by the Corps of Engineers Project Manager at the local sponsor's request upon receipt of the task deliverable. The purpose of the briefing is to provide local sponsor reviewers with a summary presentation on the subject covered and conclusions.

9.4.7 Chehalis River Basin Flood Authority/Chehalis Basin Partnership/Public Briefings Quarterly update briefings will be held within the basin to update concerned parties of the status of the Centralia Project and the Chehalis River Basin General Investigation.

9.4.8 Quarterly Written Reports

The Corps of Engineers Project Manager will compile and submit to the Local sponsor Project Manager a narrative project report. The report will be submitted on the last day of September, December, March, and June. The report will be divided into sections based on the discipline areas identified in the scope of work. Each section will have a listing of each scope item with an estimate of the percent complete in that item, a narrative describing budget spent, accomplishments, identified concerns, schedule risks, and potential opportunities uncovered in the subject quarter.

10.0 RISK MANAGEMENT

A risk is an event or condition that may occur that will change the schedule or budget, or will affect the quality of the project. Risk management is the process the project team uses to methodically address risks in order to achieve the project goals. Risk can be defined as the combination of the probability of an event and its consequences. The team will use risk management throughout the project to identify and address project risks. The steps of Risk Management are identification, analysis, response planning, and monitoring.

10.1 Risk Identification

The Project Manager and the project delivery team will identify risks, either at a formal meeting with that purpose after initiation of feasibility, or at any time that a risk becomes apparent. Team members should make the Project Manager aware of risks at any time one becomes apparent.

Risks can be within the frame of the current project effort, or may be during the life of the project. A risk within the frame of the current project may affect the delivery of the project, while a risk during the life of the project may affect the operation, or may result in a cost during the operation of the project. The Project Manager and the team should consider both types of risk.

In order to facilitate risk assessment, it is best to phrase risks as "Because <cause>, <risk> may occur, causing <impact>." Such as: "Because the site is in the floodway, the construction site may be flooded in between construction seasons, increasing costs". Assessment of probability and the response plan are typically based on the cause, not the risk.

10.2 Risk Assessment

The risk identified should be assessed for the probability and impact. Probability will be shown as:

- Very Likely. The event or condition will probably occur, and is nearly certain. This relates to an 80% 99% chance of occurrence.
- Likely. The event or condition will probably occur, but is not nearly certain. This relates to a 60% 80% chance of occurrence.
- Neutral. This means that the team can not determine any preference for whether the event will occur or not. This relates to a 40% 60% chance of occurrence.
- Unlikely. The event will probably not occur, but might. This relates to a 20% 40% chance of occurrence.
- Very unlikely. The event will probably not occur, and is nearly impossible. This relates to a 1% - 20% chance of occurrence.

If an event is certain to occur, it is no longer a risk and will be assumed to occur. That will be treated as an assumption in the project description section, and should be considered for a scope change. If an event is impossible, it will not be addressed. Examples of impacts within categories high, medium, or low:

High impact:

- Will extend construction beyond the currently scheduled season
- Will increase costs beyond amount budgeted for the phase
- Will add new scope or will prevent the accomplishment of the current scope
- Will prevent long-term attainment of project goals
- Will reduce costs by significantly
- Will provide significant reduction in Operation & Maintenance effort

Medium impact:

• Will increase/decrease phase cost by over 1/4 of the contingency

Low Impact:

• Costs are easily absorbed by contingency

10.3 Risk Response

Based on the probability and impact, the Project Manager will determine whether a response is warranted. The team will plan a response if the analysis determines that it is warranted. The possible responses are: Accept, Mitigate, and Avoid.

- Accept involves accepting the loss when it occurs. Contingency funds must be available for the loss, or the Program Manager must be informed of a risk that exceeds the budget.
- <u>Mitigate</u> involves methods that reduce the probability or severity of the loss. Examples include sprinklers designed to put out a fire to reduce the risk of loss by fire. This method may cause a greater loss by water damage and therefore may not be suitable. Halon fire suppression systems may mitigate that risk, but the cost may be prohibitive as a strategy. A study related example would include a foreseen lack of resources and preparation of contracting out work in order to avoid loss of progress.
- Avoid involves not taking the action that incurs the risk.

10.4 Risk Register

Record all risks identified by the team, and how the risk was addressed according to the risk management plan. Keep all risks identified through the life of the project. As risks are assessed and treatments are determined, Project Manager will add the risks to the risk register (Appendix C).

11.0 ACQUISITION PLAN

The acquisition strategy will be determined on a case by case basis. During the feasibility phase, there is likely to be several contracts for data collection, report writing, planning, and design. For all contracts shown in the resource plan, show what the contract is anticipated to be, what contracting method is planned, and when the contract is expected to be awarded. The total of contracts in this plan should match the amount in the resource plan. During feasibility, contracts are not well known.

Architectural Engineer contracts for consulting firms are anticipated for completion of the without-project conditions report, the environmental alternatives plan formulation and 10% design, and the Flood Risk Management alternatives plan formulation and 10% design.

12.0 CHANGE MANAGEMENT

The decision-making processes for the project will be highly dependent upon various issues. For the most part, the Corps of Engineers and the local sponsor Project Managers will make decisions in coordination with their management/supervisory chains. If any issues cannot be resolved at the staff level, the management team will become involved to develop a solution. Members of the basic change management team are listed below. Depending upon the issue, the change management team could require more members.

Table 10: Change Management

| General Investigations Program Manager | | |
|---|--|--|
| Chief, Civil Programs and Projects Branch | | |
| Chief, Planning Branch | | |
| Chief, Design Branch | | |
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| Grays Harbor County | | |
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13.0 CONFLICT RESOLUTION

The Corps of Engineers, the local sponsor, and partnering agencies recognize that disputes may arise in the course of conducting the feasibility phase that will require resolution at a lower functional level and agree to use the dispute resolution levels outlined below. The Corps of

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Engineers, local sponsor, and partnering agencies will make every effort to resolve disputes at the lowest level possible. If disputes cannot be resolved at a given level within a reasonable timeframe, the dispute will be referred to the next level.

- Level one: Project managers from both the Corps of Engineers and local sponsor
- Level two: Program manager for the Continuing Authorities Program
- Level three: Chief, Programs and Civil Project; or, Chief, Planning, depending on applicability of the dispute issue
- Level four: Executive Committee

In the event that disputes cannot be resolved at the functional levels outlined above, they may be submitted for non-binding alternative dispute resolution by a qualified third party.

14.0 VALUE ENGINEERING

Value engineering is required for all Civil Works projects exceeding \$1,000,000 in value. The purpose of value engineering is to improve the efficiency of the recommended plan. It is performed during the 35% design process for all projects over \$1 million, and is intended to reduce construction and maintenance costs, improve engineering features, and generally provide a better Federal product. Value Engineering will consist of an independent team of experts selected to review the 35% design and propose additional design features or changes that could be of cost savings to the project. These proposals will be evaluated by the project delivery team and taken into consideration for inclusion into the final design. The team is not obligated to include proposals from the value engineering exercise into the final design.

15.0 STUDY TERMINATION AND CLOSE OUT PLAN

A project can be terminated at any time at the request of the local sponsor. At the time of termination, federal and non-federal expenditures must meet the applicable cost share. If the local sponsor has not met the cost share at the time of termination, funds must be provided by the local sponsor for the balance. Projects are closed out when completed. Interim close out occurs following the completion of the feasibility phase. All study expenditures (labor, contacts, equipment, and work in-kind) are accounted for. The amount of federal and nonfederal cash provided to the study is tabulated, along with credited work in kind (submitted to Chief, Finance and Accounting by the Project Manager) The close out ensures that expenditures are balanced, if nonfederal funds need to be given back to the local sponsor, or if there is a need for additional nonfederal cash to balance the books. Expenditures and obligations of work are tracked through the Corps of Engineers CEFMS and P2 systems.

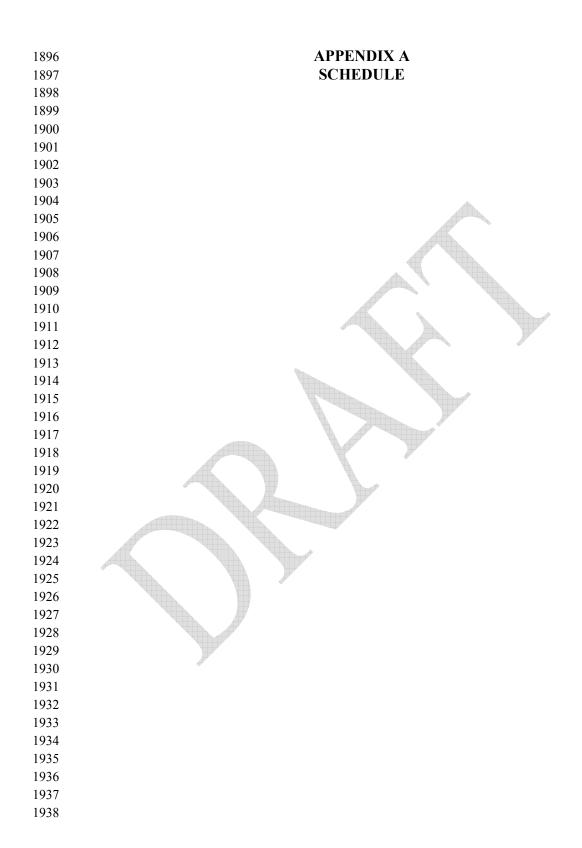
16.0 LESSONS LEARNED REPORT

A Lessons Learned report will be prepared at the conclusion of the feasibility study, and following key decision point meetings during feasibility. The Lessons Learned report will be the responsibility of the Project Manager, with input from the project delivery team, local sponsor, and other key players involved in the particular issues. The intent of a Lessons Learned Report is to clarify what happened, why, and how. The project delivery team then proposes ways to ensure that these errors are not repeated again by this team, and as guidance for other Corps feasibility studies. Lessons Learned are discussed within the District and posted on the District webpage.

"Lessons Learned" can also represent examples of studies where things went unusually well, providing guidance for other studies.

17.0 PROJECT MANAGEMENT PLAN APPROVALS

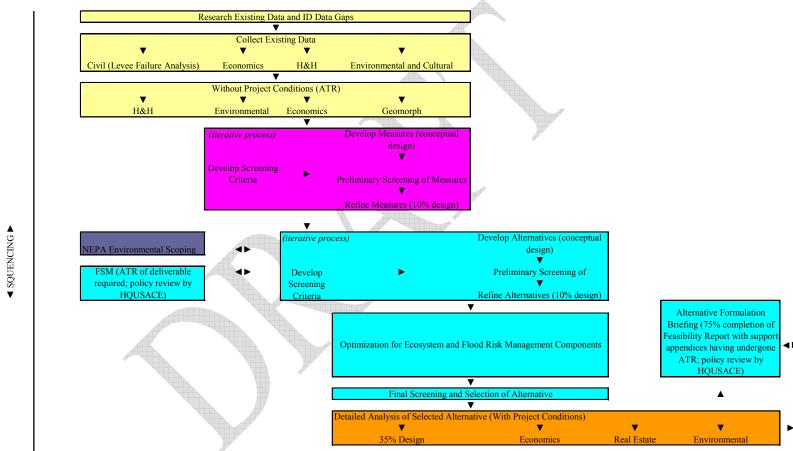
Review of the draft Project Management Plan is conducted by the project delivery team and local sponsor team members. The Project Management Plan will be provided to the general public, resource agencies, stakeholders, and tribal nations for review and comment. Significant comments will be addressed in later modifications of the Project Management Plan. The Project Management Plan will be reevaluated in response to fiscal year federal funding limits, technical or policy issues, at the request of the Executive and Vertical team. For the Corps, approval of the Project Management Plan is by the Chief of Civil Project. For the local sponsor, approval is coordinated by the local sponsor Project Managers, with ultimate approval by the local sponsor Commissioners.



APPENDIX B **SCOPE OF WORK & COST ESTIMATES**

APPENDIX C RISK REGISTER

| RISK REGISTER | | | | | | | |
|----------------|----------------------|--------|----------|-----------|----------|--------------|---------|
| Risk | Qualitative Analysis | | | Response | | Monitoring & | |
| Identification | | T | T | | T. | Controlling | 1 |
| Specific | Probability | Impact | Overall | Strategy | Planned | Responsible | Current |
| Threat or | (very | H-High | Rating | (decline, | response | Person | status, |
| Opportunity | likely, | M- | | mitigate, | | | Date |
| | likely, | Medium | | accept) | | | |
| | unlikely) | L-Low | | | | | |
| Federal | | | | | | | |
| funding not | | | | | | | |
| available for | | | | | | | |
| an FY | | | | | 4 | | |
| HTRW at | | | | | | | |
| site | | | | | | | |
| Cultural | | | 4 | | | | |
| resources | | | | | | 4 | |
| Mitigation | | | | | | | |
| Plan | | | | | | | |
| New flooding | | | | | | | |
| in the basin | | | | | | | |
| Storage Plan | | | | | | | |
| Construction | | | | | | | |
| Progress | | | | 4 | | | |
| Support | | | | | | | |
| from the | | | 1 | | | | |
| local sponsor | | | | | | | |
| for | | | | | | | |
| construction | | | | | | | |
| of project | | | <i>*</i> | | | | |
| Property | | | V | | | | |
| acquisition | | | | | | | |



APPENDIX E

CENTRALIA PROJECT AND GENERAL INVESTIGATION DECISION POINT TIMELINE

Chehalis River Basinwide General Investigation (GI) Schedule

Assumes:

- Adequate funding from federal and non-federal sponsor.
- . The study team chooses to look at two without project conditions.
 - * Note: decision not made yet.
- Construction authorization around 2020.

Key Points:

- Anticipate \$4.5 \$6 million (50/50 cost share) to get to the Feasibility Scoping Meeting (FSM).
- At the FSM (in 3-4 years) will decide which projects ment further study.
- At the FSM, should decide which without project conditions scenario to use going forward.

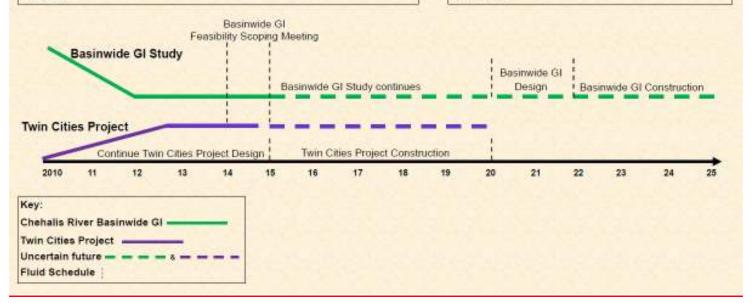
Twin Cities Project Schedule

asumes

- Adequate funding from federal and non-federal sponsor.
- · State/locals willing to proceed with construction.

Key Points:

- Updating the levee design to ensure 100-year protection across entire 11-miles.
- Consider going go decision at about the same time as the Basinwide GI Feasibility Scoping Meeting.
- The State of Washington is the non-federal sponsor for the design, but the sponsor can change at the construction phase.



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|----------------------|-------------------------|-----------------------|
| Mike Padilla | Chief of Civil Projects | 206-764-6734 |