

Agenda

Solid Waste Advisory Committee Meeting
March 15, 2023 | 9:30 a.m. – 12:00 p.m.

Call to Order & Zoom Meeting Instructions

9:30 a.m. | 5 minutes | **Becci Piepel (Vice Chair) and Laurie Davies**

Budget and Legislative Update

9:35 a.m. | 15 minutes | **Laurie Davies and Julie Robertson, Department of Ecology**

Local Government Solid Waste Management Funding Study

9:50 a.m. | 60 minutes | **Kristen Wieland, Annie White, & Teresa Conner, RRS – Matt Hobson, FCS - Jessica Brannom-Zwick, Cascadia**

- 10:50 a. m. | 5 minutes | **Break**

HB 1799 Compost Procurement Ordinance (Interpreting and implementing)

10:55 a.m. | 25 minutes | **Alli Kingfisher and Peter Guttchen, Department of Ecology**

Air Quality Landfill Emissions Rulemaking Update

11:20 a.m. | 30 minutes | **Bill Flagg, Department of Ecology**

Member Roundtable

11:50 a.m. | 10 minutes | **SWAC members**

Adjourn

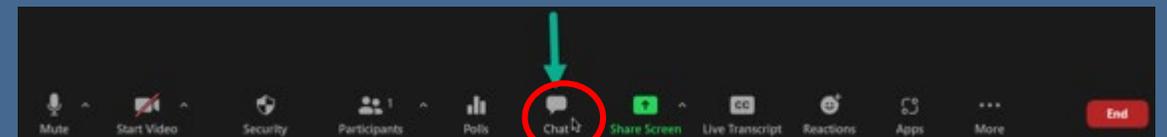
12:00 p.m.



DEPARTMENT OF
ECOLOGY
State of Washington

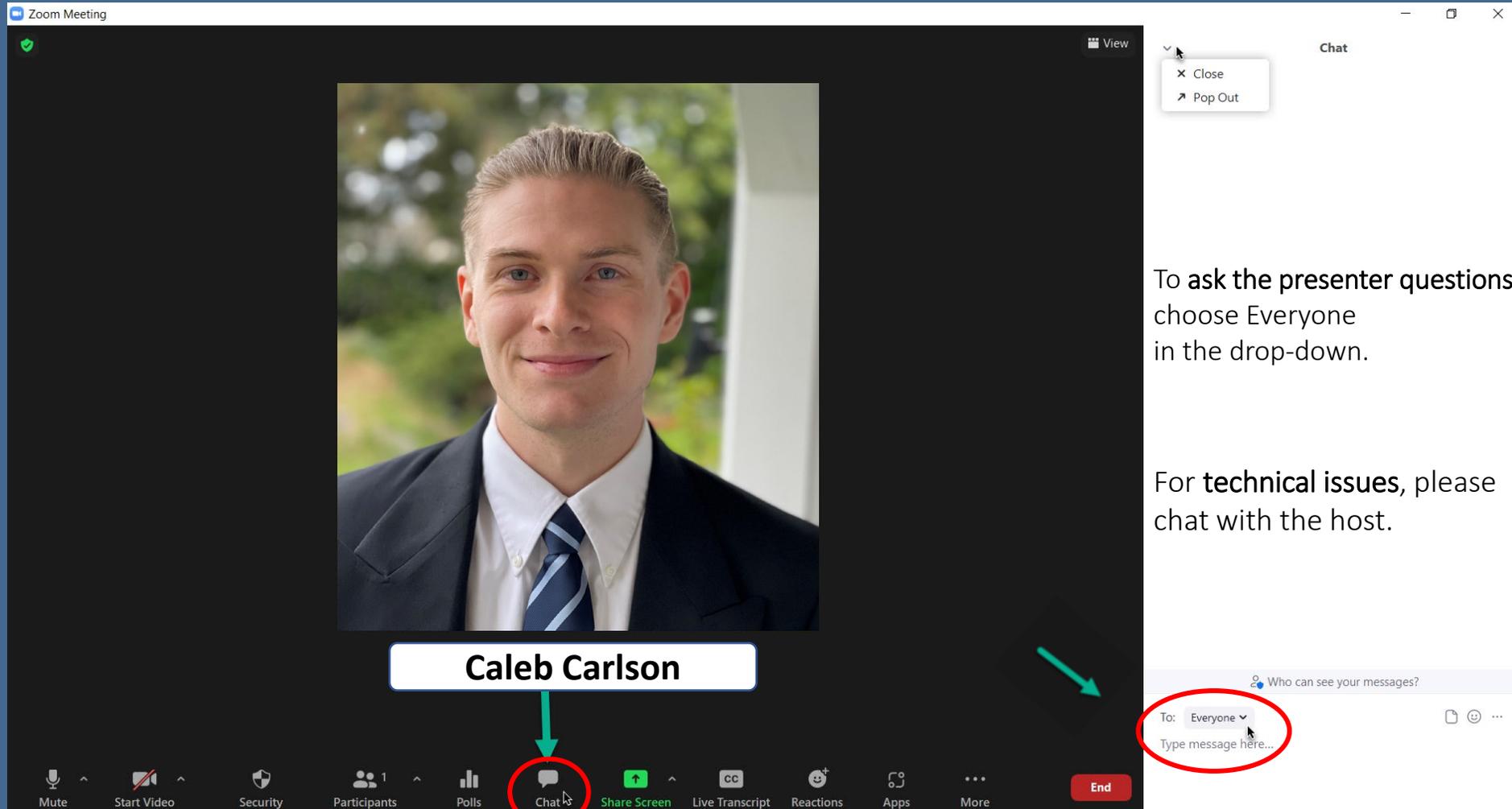
Welcome!

- Please keep your video off unless you are presenting – this will help with internet connectivity.
- We are conducting sound tests before 9:30 am, if you cannot hear us please connect your audio:
- If you have technical issues, please use the chat box and we will help you troubleshoot:



Participating in this meeting:

Please use the chat box to ask questions or make comments.



The image shows a Zoom meeting interface. On the left, a video feed displays a man in a suit, identified as Caleb Carlson. Below the video, a white box contains the name "Caleb Carlson". A red circle highlights the "Chat" icon in the bottom toolbar. A green arrow points from this icon to the chat window on the right. The chat window is titled "Chat" and has a dropdown menu open with options "Close" and "Pop Out". Below the chat window, there is a text input field with a "To:" dropdown menu set to "Everyone". A red circle highlights the "To: Everyone" dropdown menu. A green arrow points from the "Chat" icon in the toolbar to this dropdown menu. The bottom toolbar includes icons for Mute, Start Video, Security, Participants, Polls, Chat, Share Screen, Live Transcript, Reactions, Apps, More, and End.

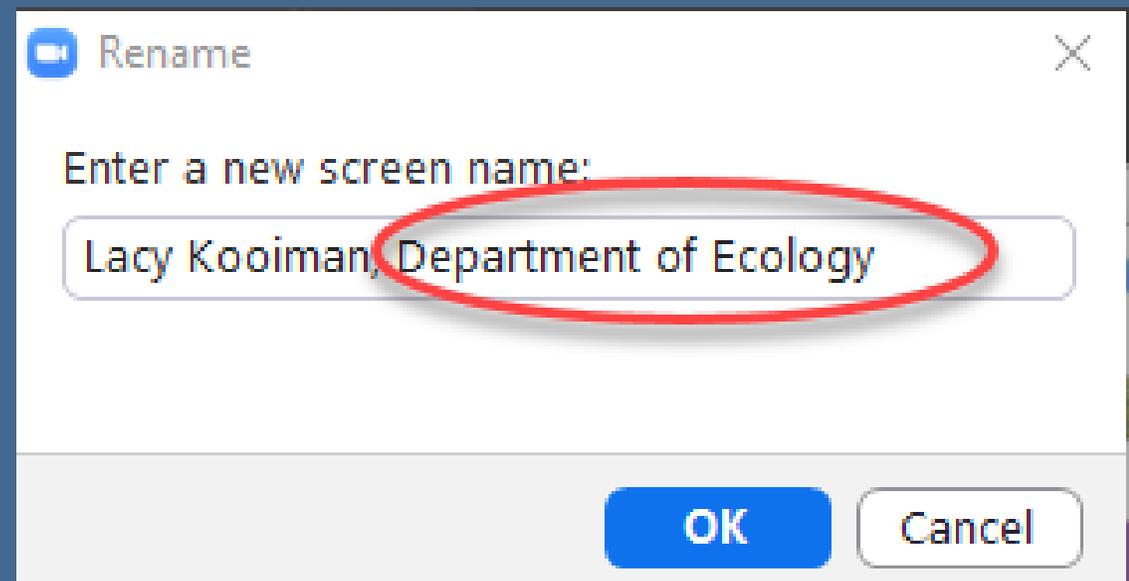
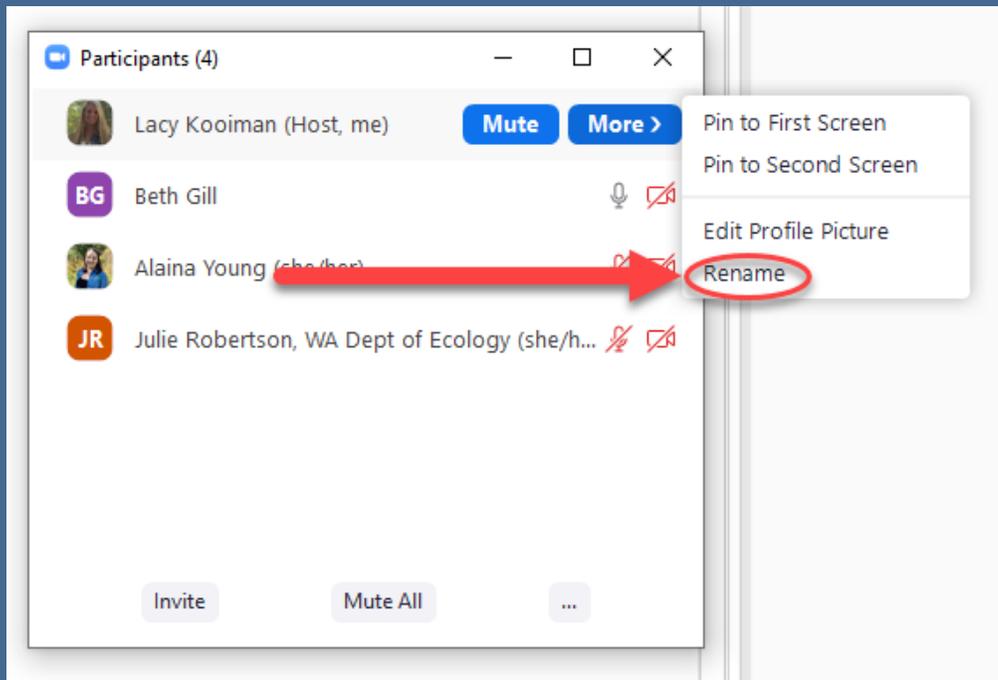
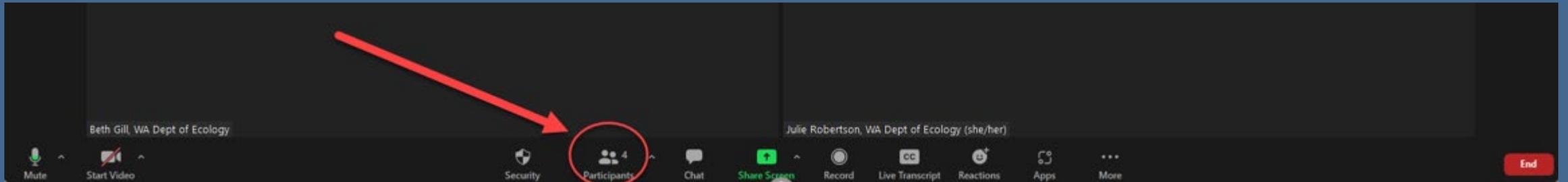
To ask the presenter questions, choose Everyone in the drop-down.

For technical issues, please chat with the host.



Participating in this meeting:

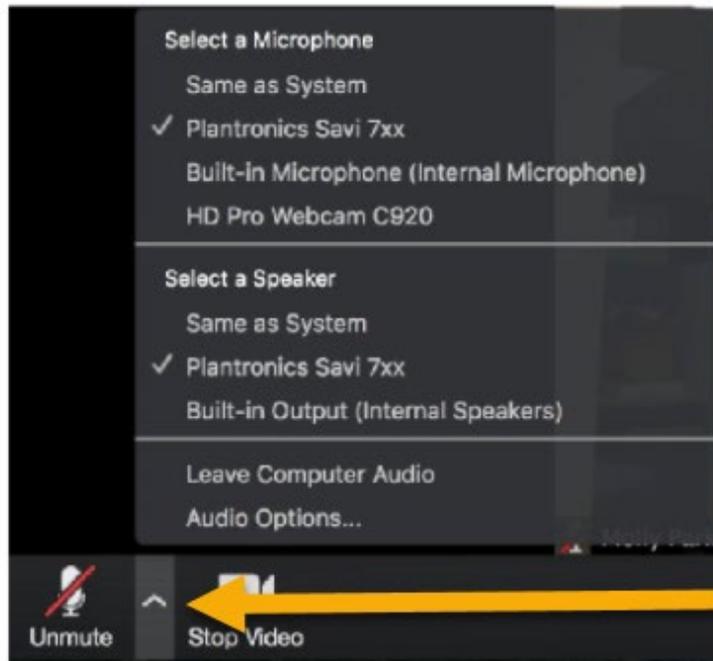
Please add your organization next to your name by clicking “Participants”, then “Rename”.



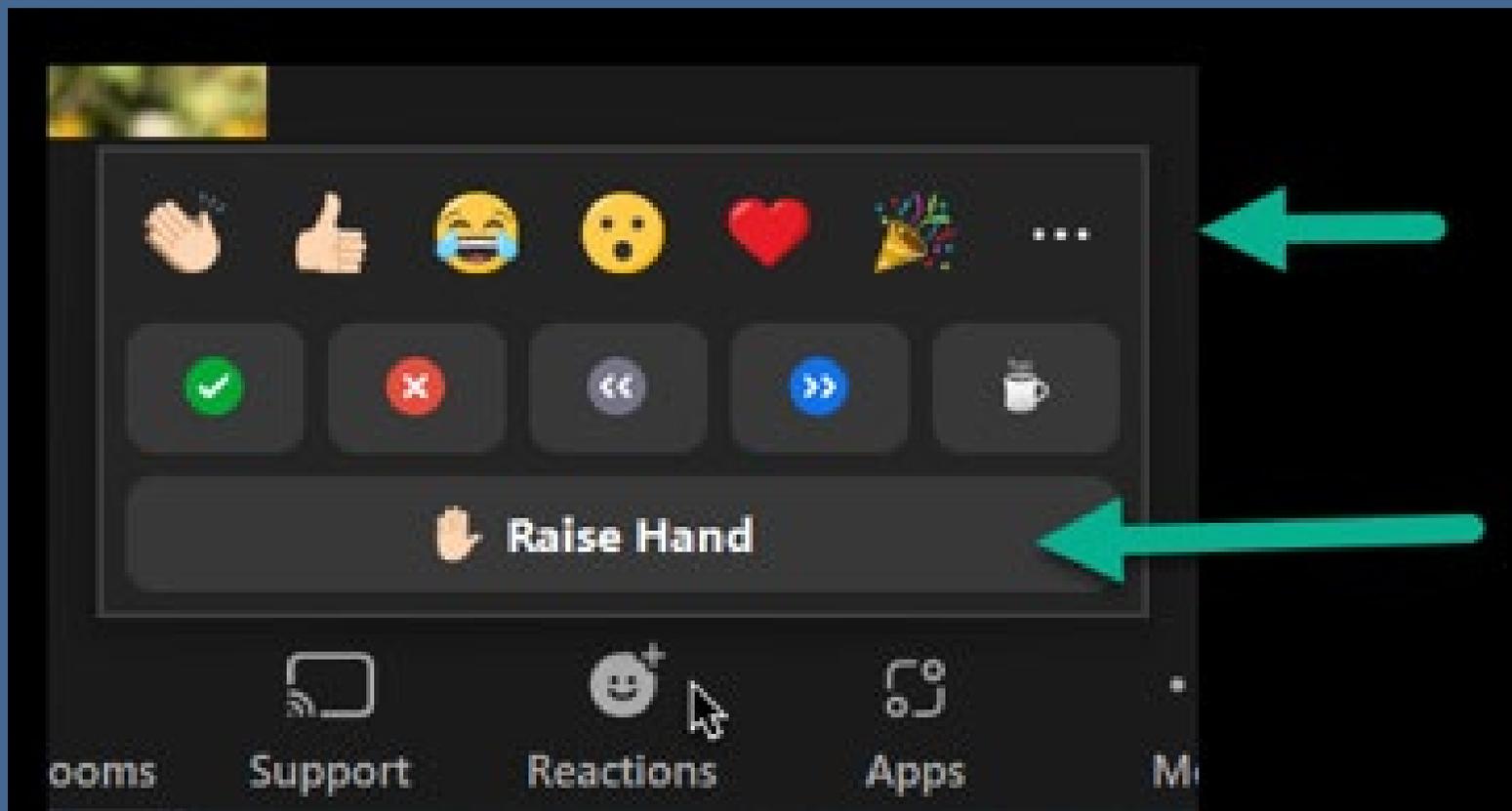
Audio Settings

Mute/Unmute & Audio Settings

You can mute and unmute your microphone. If you click on the arrow next to the mute button (bottom left main Zoom screen), you have additional options for audio settings. You can change your microphone, leave the computer audio or access the audio options.



Raising Your Hand



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Adjourn

12:00 p.m.



Julie Robertson



Laurie Davies





SWAC - Legislative Update

Julie Robertson

Solid Waste Management

Key Dates

- Policy Committee: March 29
- Fiscal Committee: April 4
- Opposite House: April 12
- Sine Die: April 23



ESHB 1033

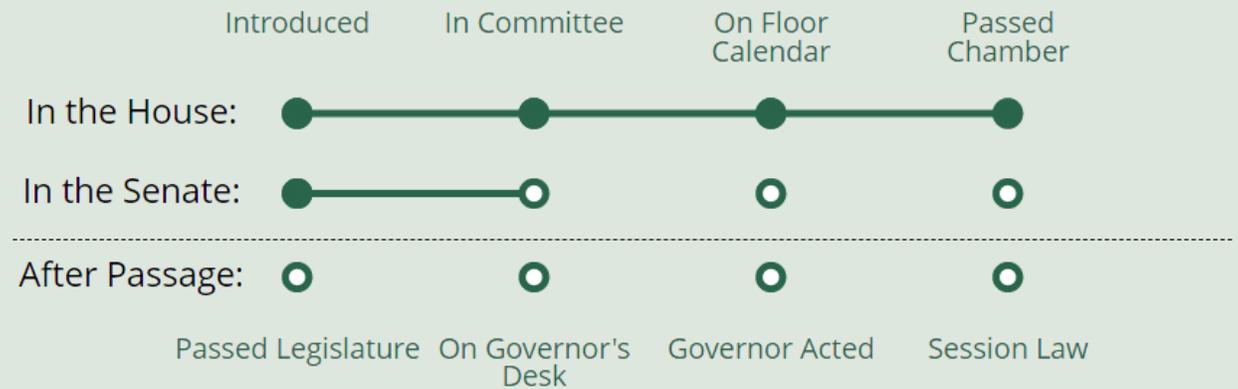
Evaluating compostable product use in Washington



Current Version:
Engrossed Substitute - ESHB
1033

Current Status:
SEnvironment, E

Where is it in the process?



SHB 1085 - Reducing plastic pollution



2SSB 5144 - Responsible environmental management of batteries

The complicated process of recycling batteries in Washington state

As we use more batteries in our daily lives, our ability to dispose of them will struggle to keep up.

by Hannah Weinberger / September 23, 2022



Alkaline batteries are separated and dumped into a bin at the North Seattle Hazardous Waste site, where people can drop off everything from car batteries to lithium-ion batteries, on Monday, Sept. 19, 2022. Washington lawmakers, increasingly concerned over the number of batteries in use, are continuing a decade-old effort to create a formal battery stewardship program both in Washington and in King County. (Amanda Snyder/Crosscut)

State Senate Unanimously Passes Wind Turbine Recycling Bill Sponsored by Sen. Jeff Wilson

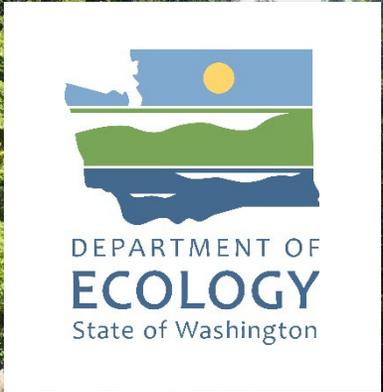
SB 5287 - Study on the recycling of wind turbine blades



Wind turbine blades, roughly 220-feet in length, are pictured at the Skookumchuck Wind Project near Rainier in this 2020 Chronicle file photo.

- **E2SHB 1392 -**
Fair servicing
and repair
- **SSB 5178 -**
Large Debris
Clean up





Thank You!

Contact:

Julie Robertson

Julie.Robertson@ecy.wa.gov

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Adjourn

12:00 p.m.



Kristen Wieland



Annie White





WASHINGTON STATE DEPARTMENT OF ECOLOGY LOCAL GOVERNMENT SOLID WASTE MANAGEMENT FUNDING STUDY- REVIEW DRAFT

March 2023



Managing change
in a resource-
constrained world.



ORGANICS
MANAGEMENT



WASTE
RECOVERY



GLOBAL CORPORATE
SUSTAINABILITY

since 1986

TODAY'S AGENDA

1 INTRODUCTION TO THE PROJECT AND THE SCOPE

2 METHODOLOGIES AND KEY FINDINGS

3 REVIEW RECOMMENDATIONS

4 QUESTIONS, COMMENTS, REACTIONS



PURPOSE

- Determine the adequacy of local government solid waste management funding.
- Provide recommendations for funding for solid waste programs in the future if significant statewide policy changes are enacted.
- Fulfill legislative requirements.
- The intersection between funding, services, and policy

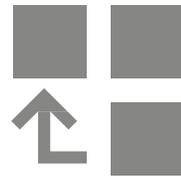
OBJECTIVES



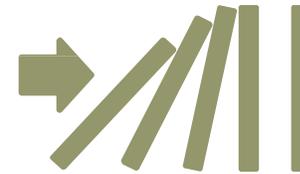
Review and update current funding types, levels available in Washington and their rates of adoption



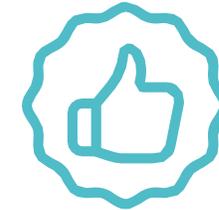
Evaluate funding needed to implement the solid waste core services model developed by Washington Assoc of County Solid Waste Managers



Evaluate alternative funding models utilized by other publicly managed solid waste programs in other states or countries, as relevant



Evaluation of impacts on solid waste funding from statewide policy proposals considered by the legislature or enacted in the last four years (23 in total)



Recommendations on how to assure adequate funding for local government programs to help meet goals from core services model and prepare for recent policy changes



**JESSICA
BRANOM-ZWICK**

Senior Associate
Technical Lead
Survey Advisor



MARIE NOVAK

Senior Associate
Cascadia Project
Manager and
Deliverables Oversight



AMY LIN

Project Coordinator
Research and Survey
Support



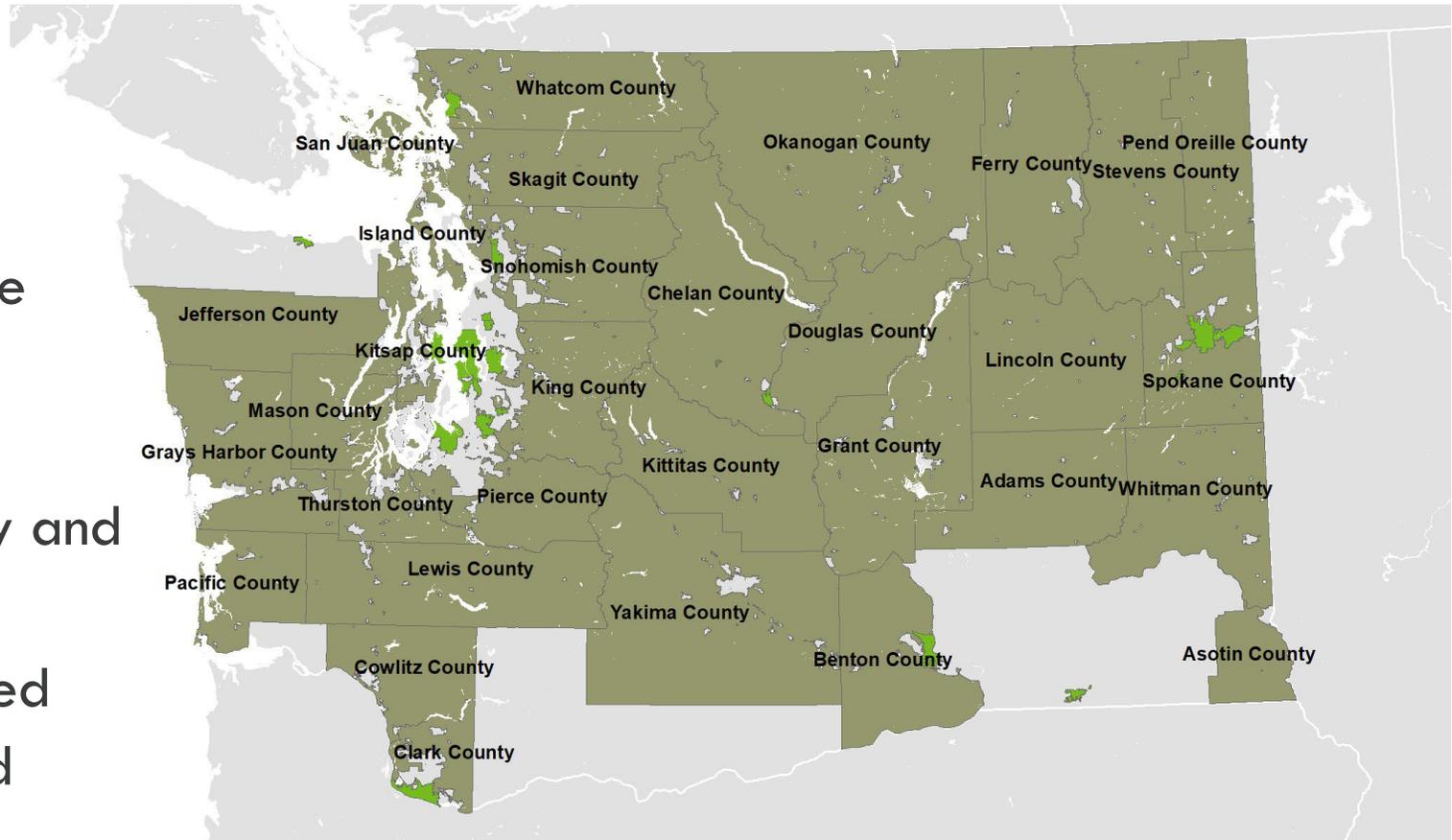
**CAROLINA
PAEZ JIMENEZ**

Associate
Analysis and Survey
Support

REVIEW AND UPDATE CURRENT FUNDING TYPES

METHODOLOGY

- **Authorized funding sources:** literature review
- **State spending:** review of state budgets and spending
- **Funding types used by local governments:** survey of county and city representatives:
 - 31 of 39 counties responded
 - 28 of 281 cities responded



FUNDING SOURCES — KEY FINDINGS

Found 29 authorized funding sources for state and local government related to solid waste activities

- 11 at state level
- 17 at local level
- One state and local

Many are intertwined — such as state taxes that fund state grants programs

FUNDING TYPES INCLUDE:

Collection, tipping, and user fees

Waste-related and other taxes

Extended producer responsibility (EPR)

Grants and loans (pass-throughs)

Permit, administration, and other waste-related fees

Commodity sales (recycling, compost, energy)

Enforcement fines

General and other non-waste funds

FUNDING SOURCES — KEY FINDINGS

State-level spending that directly supports local solid waste activities

- **\$42.3 million to support local governments in Ecology's 2021–2023 biennium budget**
 - **\$28.8 million** for grants or awards to local governments, community organizations, and schools: LSWFA, WRRED, CLCP, and other grants and awards
 - **\$13.5 million** in staffing and contracts for direct services and assistance, facility permitting, data analysis, or grant management

• Majority of this funding comes from:

- Hazardous Substances Tax
- Litter Tax

• State Solid Waste Collection Tax generated more than \$56.7 million in FY21, but none went to solid waste

- Since 2011, all revenues diverted (General Fund or Education Legacy Trust Account)
- In 2023, revenues should be restored to Public Works Assistance Account, but previously only 10% of PWAA loans funded solid waste

FUNDING SOURCES — KEY FINDINGS

Most common local government funding sources (from survey)

- Collection, tipping, or user fees (or money from utility or enterprise funds, typically fed by these fees)
- State grants (LSWFA, WRRED, CLCP)

OTHER COMMON LOCAL GOVERNMENT FUNDING SOURCES (FROM SURVEY)

Commodity sales (recyclables, compost, energy)

EPR

Services from others: state, county, private, or non-profit organizations

Hazardous waste fee (King County only)

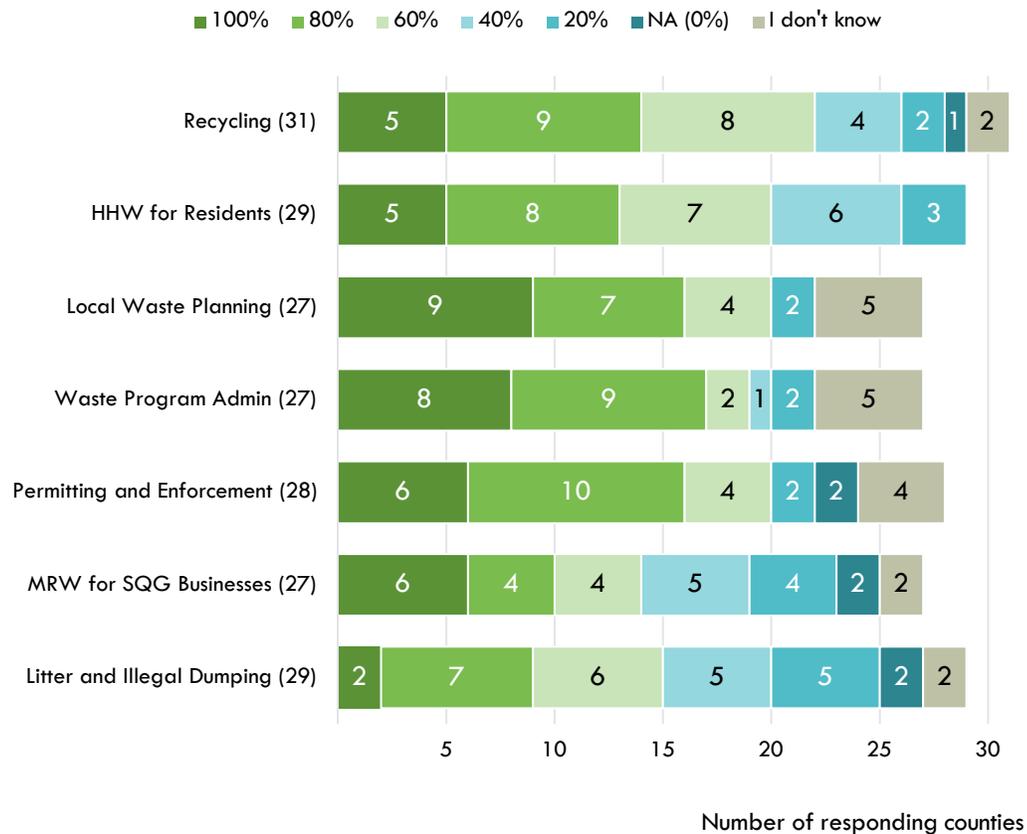
Collection or disposal district taxes

Permit or planning fees

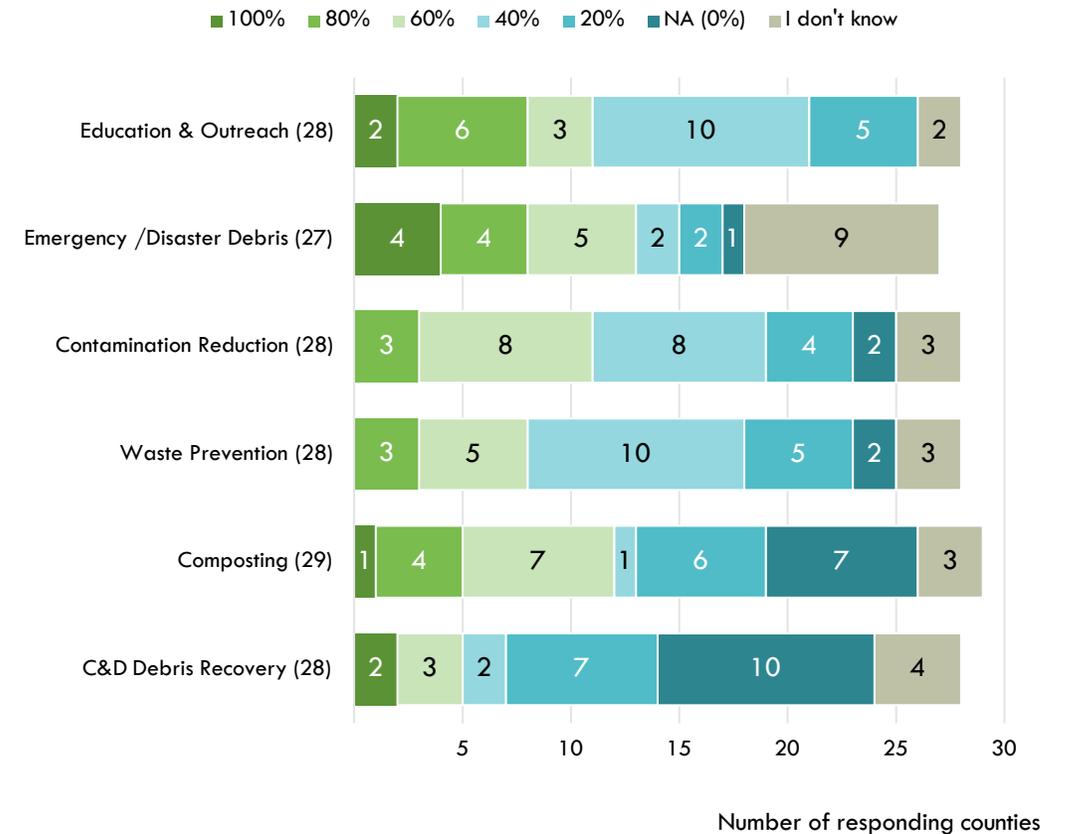
Public health funding sources

FUNDING SOURCES — CORE SERVICES FOR COUNTIES

Percentage of counties' solid waste core service needs met with current funding sources



Percentage of counties' solid waste core service needs met with current funding sources





FUNDING SOURCES — INTERESTS AND CONCERNS

- Overall, respondents reported interest in:
 - More funding support from **EPR programs** to shift financial responsibility away from municipalities
 - More funding for **organics collection services**
 - More funding for staff capacity and services for **education and outreach related to recycling, organics, and HHW.**
- Some respondents were interested in new publicly owned organics and recycling processing facilities.
- Concern from counties that additional state regulation will be insufficiently funded.
- Concern about increasing processing fees combined with ratepayer perception that recycling is or should be free.
- Rural areas more likely to report illegal dumping and limited recycling options.



MATTHEW HOBSON

Project Manager
Core Services Model



ANGIE SANCHEZ
VIRNOCHE

Vice President, Principal
Project Advisor



AMANDA LEVINE

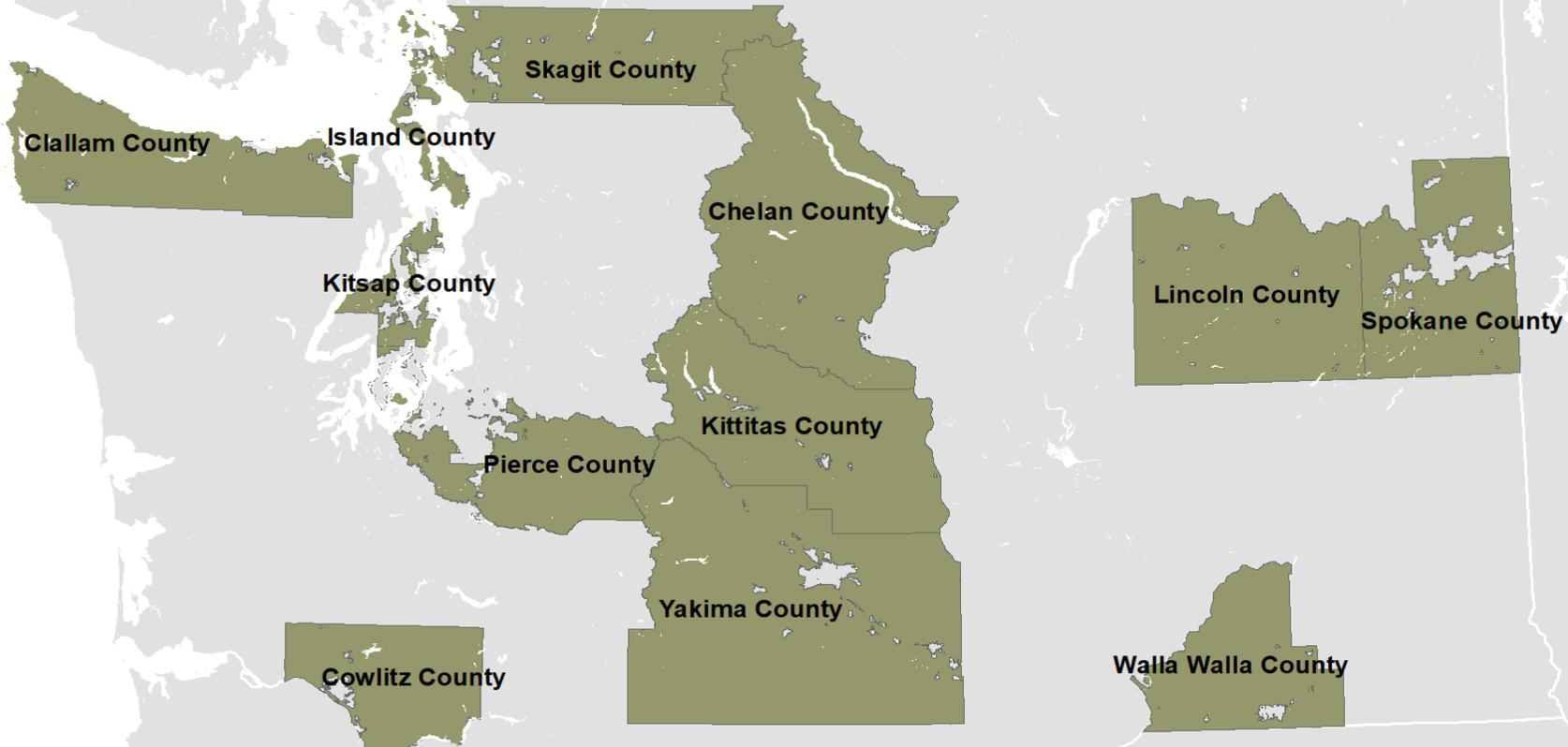
Senior Analyst
Analysis, Modeling,
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EVAN COUGHLAN

Analyst, Modeling,
Reporting

CORE SERVICES FUNDING REPRESENTATIVE COUNTIES



CORE SERVICES FUNDING — CORE SERVICES MODEL

WASTE DISPOSAL

WASTE COLLECTION

ENFORCEMENT

**EDUCATION &
OUTREACH**

RECYCLING

**HOUSEHOLD
HAZARDOUS WASTE**

**RISK MANAGEMENT
& SAFETY**

ADMINISTRATION

**EMERGENCY
RESPONSE**

CORE SERVICES MODEL GAP ANALYSIS

METHODOLOGY

Step 1
**Inventory of Existing
Solid Waste Services**

Population &
Customer
Characteristics

MSW, Recycling,
and Yard Debris
Collection

Self-Haul Facility
and Services

Step 2
**Core Service Model
Gap Analysis**

Collection Service
Gaps

Self-Haul Facility
Service Gaps

Other Direct and
Indirect Service
Gaps

Step 3
Funding Needs Analysis

Collection Service
Improvements

Self-Haul
Facility
Improvements

County-identified
Capital Needs



CORE SERVICES FUNDING — KEY FINDINGS

- MSW collection is accessible to every resident in the twelve counties assessed.
- About 80 percent of residential households in the twelve modeled counties have access to recyclable and yard debris curbside collection; however, access varies widely by county.
- Self-haul facilities within the sampled counties generally accept the materials included in the core services model.
- Counties with less access to curbside collection services for recycling and yard debris tend to have more self-haul facilities on a per capita basis.
- Each of the twelve counties assessed operate at least one household hazardous waste (HHW) permanent facility.



CORE SERVICES FUNDING - GAP ANALYSIS

- 916,000 residential households across the twelve counties have access to recycling; 853,000 residential households across the twelve counties have access to and yard debris collection.
- Expand by 38,000 (recycling) 59,000 (yard debris) households to ensure every household in the 12 assessed counties have access.
- About half of the assessed counties may need additional self-haul facilities to meet the core service recommendations for access to MSW, recyclables, or yard debris services, based on existing conditions.
- County solid waste managers also identified needed capital improvements to maintain existing self-haul facilities as well as additional facilities to meet future demand for MSW, recycling, yard debris, and other solid waste services.

CORE SERVICES FUNDING — FUNDING NEEDS ANALYSIS

- 10-year funding to implement the core services model estimated at **\$412 million to \$470 million** for the twelve representative counties.
 - Equivalent to raising the MSW tipping fee in the assessed counties by \$19 to \$22/ton.
 - Proportionally higher funding needs in rural counties and in the central region of the state
- 10-year funding to implement the core services model statewide estimated at **\$2.07 to \$2.24 billion**.
 - Utilizes WACSWM state-wide estimate of capital needs with two thirds of capital needs projected to be in King County.
- State-supported grant and loan funding to local governments = less than 2% of operating revenue for sampled counties.
- 97% of revenue is generated from tipping fees assessed at area transfer stations and landfills.
- Barring a major shift in funding models, these core service improvements are likely to be funded by increases to tipping fees and user rates.



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ALTERNATIVE FUNDING MODELS

COMPARISON TO 2017 STUDY:

- Recommendations that have not yet been implemented remain relevant and should continue to be considered.

SCOPE OF ALTERNATIVE FUNDING MODELS REVIEWED:

- Extended Producer Responsibility (EPR)
- Deposit Refund Systems (DRS)
- Plastic Taxes and Fees
- Regionalized Systems (Hub and Spoke)
- Statewide Technical Assistance



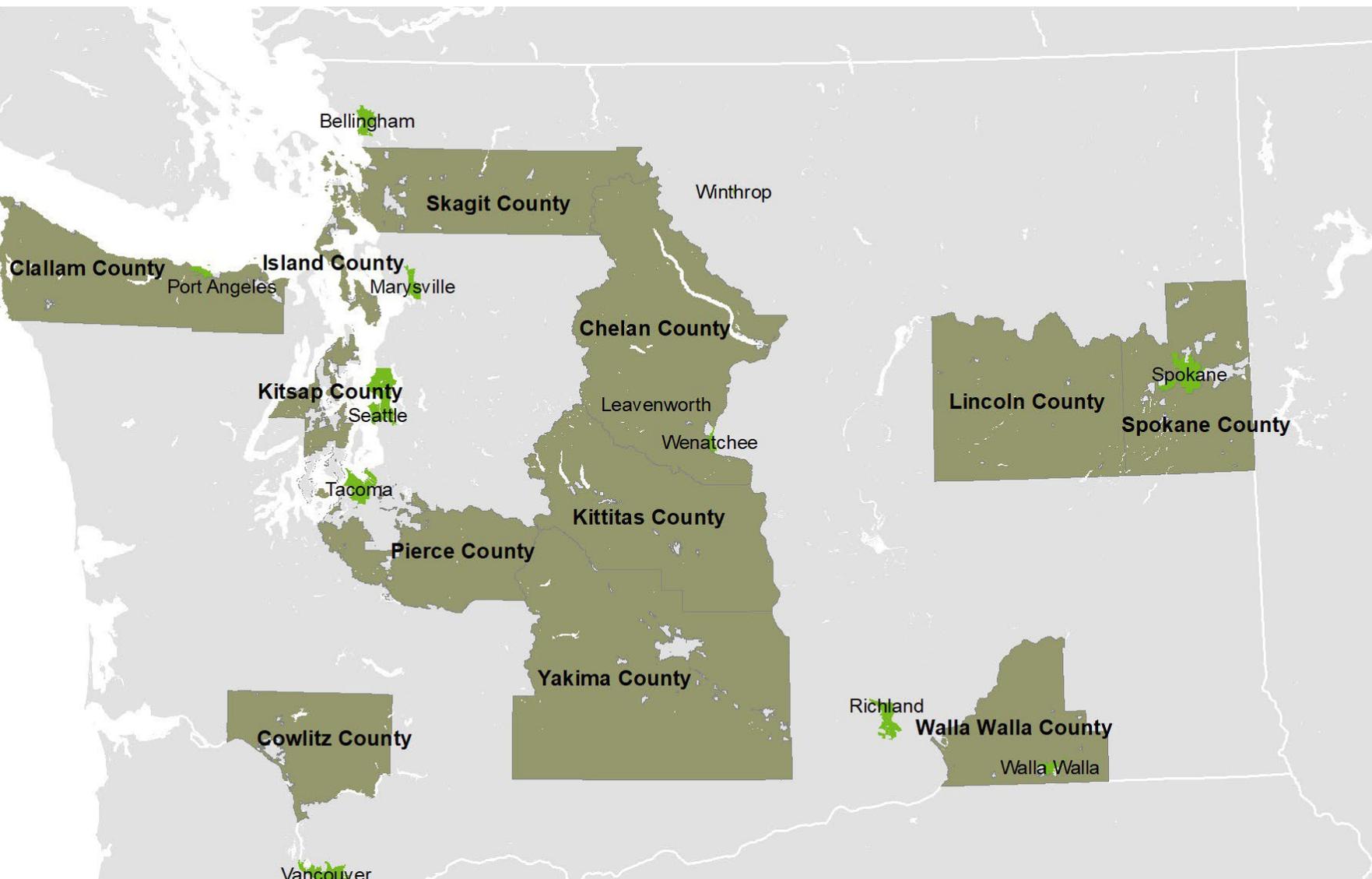
FISCAL IMPACT FROM RECENT POLICY

METHODOLOGY

- Identified representative jurisdictions: 12 cities + 12 counties
- Baseline Operational Costs
- Modeled impact from policies

REPRESENTATIVE JURISDICTIONS

Cities	Counties
Bellingham	Island
Seattle	Kitsap
Marysville	Skagit
Port Angeles	Clallam
Tacoma	Cowlitz
Vancouver	Pierce
Wenatchee	Chelan
Richland	Kittitas
Winthrop	Walla Walla
Leavenworth	Lincoln
Walla Walla	Spokane
Spokane	Yakima



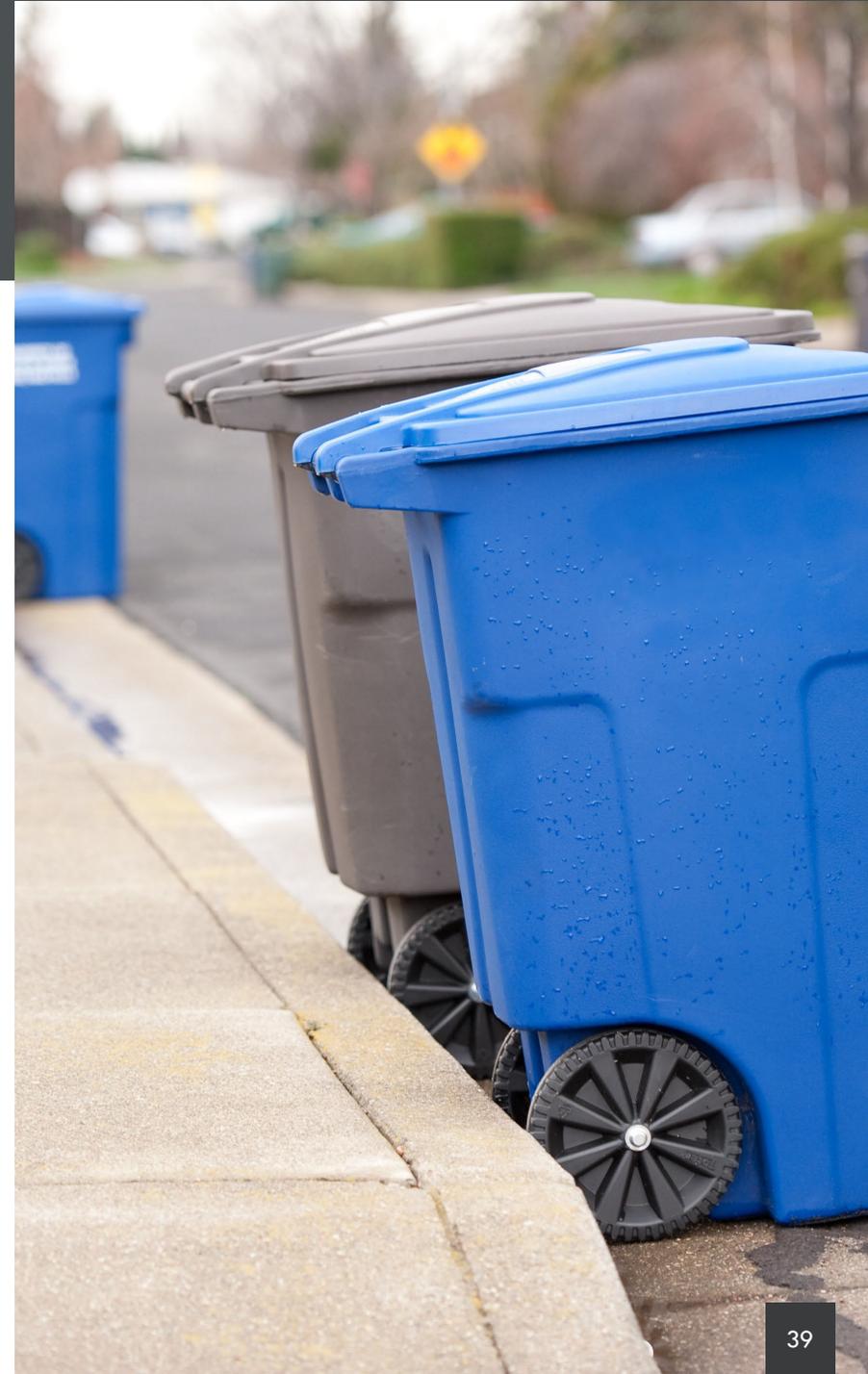
BASELINE OPERATIONAL COSTS

Residential collection and processing costs that impact local government

- Excluded commercial costs, where possible

Extracted costs of service for each city

- 2021 budget year, adjusted for inflation when necessary
- Sources of information:
 - solid waste rate studies
 - solid waste characterization studies
 - solid waste management plans
 - city and county budgets



BASELINE OPERATIONAL COSTS

Baseline Operational Costs per Household per Year



	NORTHWEST REGION				SOUTHWEST REGION	
Name	Bellingham * (Urban)	Seattle (Urban)	Marysville (Urban)	Port Angeles (Suburban)	Tacoma (Urban)	Vancouver (Urban)
Total Annual Costs (2021)	Unknown	\$150,482,371	\$7,990,202	\$5,150,096	\$52,288,516	\$1,987,751
Cost per Household	Unknown	\$409	\$311	\$538	\$566	\$24 ^a
Housing Units in City (2020)	41,267	368,308	25,723	9,567	82,309	81,809
Level of service ¹	Low-Medium	High		Medium-High	High	Low
Medium Capacity to adapt ²	Low	High	Medium	Low-Medium	High	High
CENTRAL REGION					EASTERN REGION	
Name	Wenatchee (Urban)	Richland (Suburban)	Winthrop * (Suburban)	Leavenworth (Suburban)	Walla Walla (Suburban)	Spokane (Urban)
Total Annual Costs (2021)	\$1,306,617	\$10,343,972	TBD	\$613,952	\$6,062,172	\$40,801,896
Cost per Household	\$90 ^b	\$405	TBD	\$507	\$447	\$408
Housing Units in City (2020)	14,594	25,524	342	1,210	13,571	99,938
Level of service ¹	Medium	Low-Medium	Low	Medium	Medium	Medium-High
Capacity to adapt ²	Low	Low-Medium	Low-Medium	Low-Medium	Low-Medium	Medium-High

POLICIES ANALYZED - PASSED

BILL NUMBER	BILL TITLE	BILL YEAR
PASSED (alternative)		
HB 1114	Reducing the wasting of food in order to fight hunger and reduce environmental impacts	2019
HB 1543 (SB 5545)	Concerning sustainable recycling	2019
HB 1652	Concerning paint stewardship	2019
SB 5397 (HB 1204)	Concerning the responsible management of plastic packaging	2019
SB 5323 (HB 1205)	Reducing pollution from plastic bags by establishing minimum state standards for the use of bags at retail establishments	2020
SB 5022 (HB 1118)	Concerning the management of certain materials to support recycling and waste and litter reduction	2021
SB 5040	Enhancing litter control along state highways	2021
SB 5126	Concerning the Washington Climate Commitment Act	2021
SB 5345	Establishing a statewide industrial waste coordination program	2021
HB 1663	Reducing methane from landfills	2022
HB 1799 (SB 5731)	Concerning organic materials management	2022

POLICIES ANALYZED — NOT PASSED

BILL NUMBER(S)	BILL TITLE	BILL YEAR
NOT PASSED		
HB 2360	Establishing the sharps waste stewardship program	2019
HB 2429 / SB 6213	Concerning certain expanded polystyrene products	2020
HB 2656 / SB 6627	Reducing the waste associated with single-use food service products	2020
HB 2722 (passed but vetoed) / SB 6645	Concerning minimum recycled content requirements	2020
HB 1488	Concerning the management of plastic packaging materials	2021
SB 5219	Concerning the management of plastic packaging materials	2021
SB 5286	Establishing a statewide organic waste management goal	2021
HB 1896	Responsible environmental management of batteries	2022
HB 1932 / SB 5658	Concerning the recyclability of products and packaging	2022
HB 2003 / SB 5697	Renewing Washington's recycling system and reducing waste	2022
SB 5740	Providing for a temporary adjustment to waste reduction, recycling, and litter control account	2022
SB 5837	Removing plastic bags as an option for use at retail establishments	2022

ANNUAL NET FISCAL IMPACT SCOPE

Local government
planning

Local government
outreach

Residential and
commercial
collection,
processing, and
disposal costs

Required facility
upgrades,
monitoring,
emissions
expenses (public
& private)

Revenue Loss
Associated with
Reduced trash
sent to transfer
and landfill

HHW events
staffing, hauling,
and disposal

EXCLUDED:

State grants (2% of local solid waste department operating revenue)

Litter staffing & disposal (Assume need for litter clean up events will not decrease change; disposal expense minimal)

Costs associated with increased service level and paid for by product manufacturers.

Impacts not directly related to materials management.

Litter staffing & disposal

FISCAL IMPACT OF PASSED POLICIES

PASSED POLICIES	BILL TITLE	ANNUALIZED FISCAL IMPACT			\$/HOUSEHOLD/YEAR		
		Low	Medium	High	Low	Medium	High
1114	Reducing the wasting of food			See 1799/5731 (passed)	\$0	\$0	\$0
1652	Concerning paint stewardship	(\$546,000)	(\$546,000)	(\$546,000)	\$0	\$0	\$0
1663	Reducing methane emissions from landfills	\$3,730,000	\$4,480,000	\$5,240,000	\$1	\$1	\$2
5040	Litter control along state highways	\$0	\$0	\$0	\$0	\$0	\$0
5126	Washington Climate Commitment Act	\$2,333,000	\$5,447,000	\$8,560,000	\$1	\$2	\$3
5345	Statewide industrial waste coordination program	\$0	\$0	\$0	\$0	\$0	\$0
1118 / 5022	Management of certain materials	\$0	\$0	\$0	\$0	\$0	\$0
1204 / 5397	Responsible management of plastic packaging	\$0	\$0	\$0	\$0	\$0	\$0
1205 / 5323	Reducing pollution from plastic bags	\$468,000	\$120,000	(\$228,000)	\$0	\$0	\$0
1543 / 5545	Concerning sustainable recycling	(\$590,000)	(\$1,530,000)	(\$2,470,000)	\$0	\$0	(\$1)
1799 / 5731	Organic materials management	\$51,500,000*	\$50,090,000*	\$46,530,000*	\$16*	\$16*	\$14*
Total		\$56,895,000*	\$58,061,000*	\$57,086,000*	\$18*	\$18*	\$18*

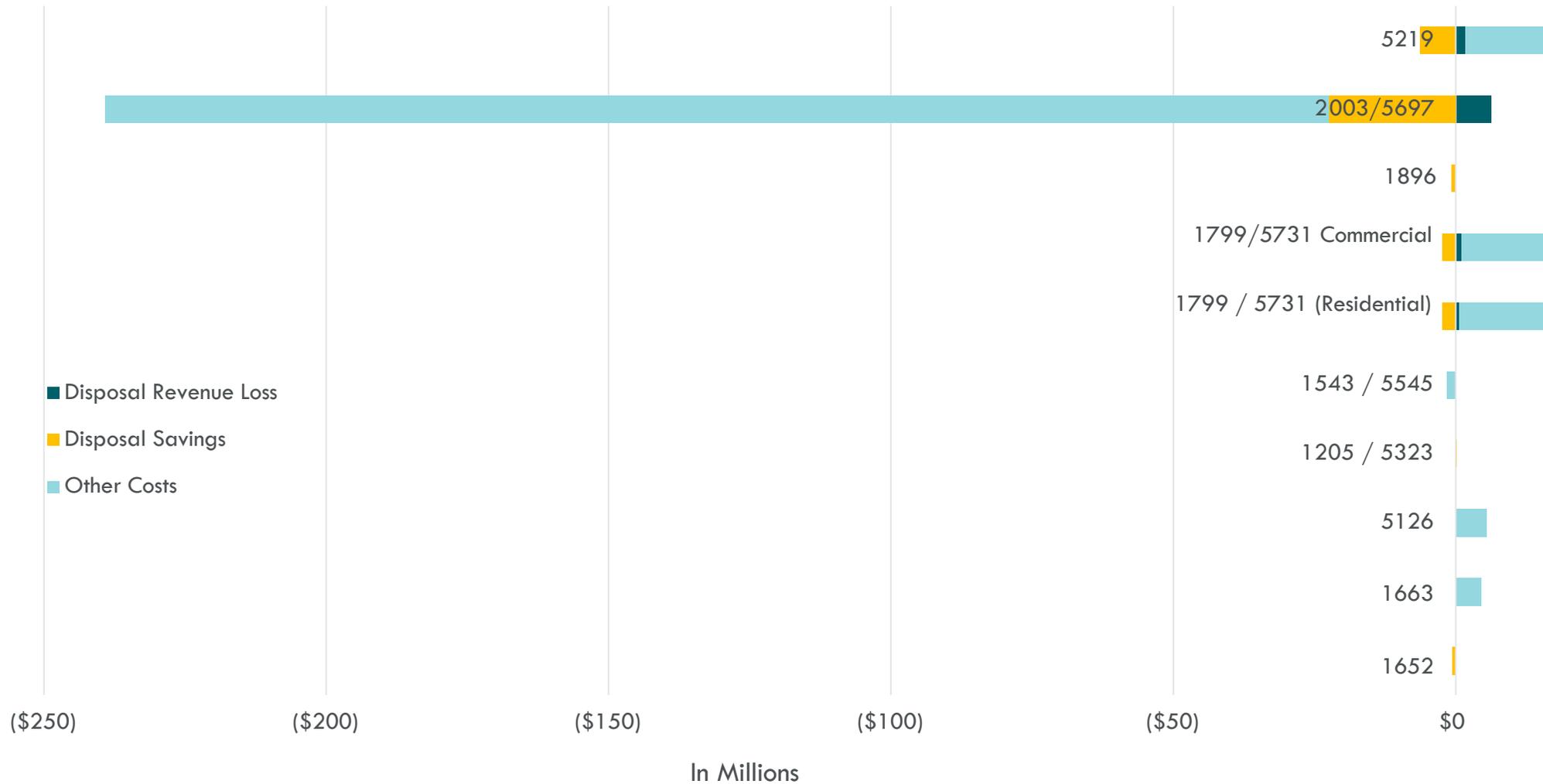
Negative values reflect cost savings.

*\$32M-\$36M , equivalent to \$10-\$11 per household per year, are for commercial sector organics requirements (bill 1799).

FISCAL IMPACT OF POLICIES THAT DID NOT PASS

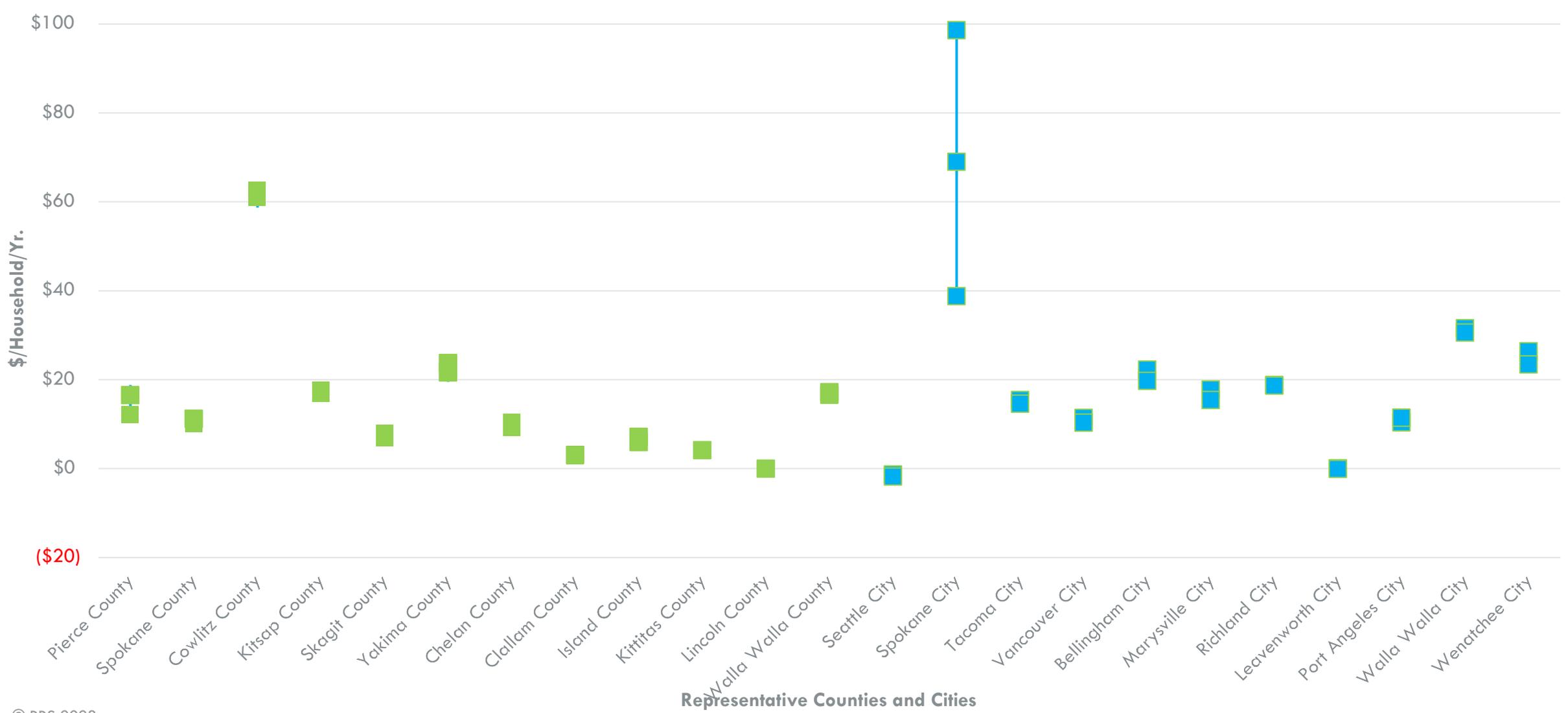
Proposed Policies – DID NOT PASS	BILL TITLE	ANNUALIZED FISCAL IMPACT			\$/HH		
		Low	Medium	High	Low	Medium	High
1896	Responsible environmental management of batteries	(\$679,000)	(\$679,000)	(\$679,000)	\$0	\$0	\$0
1932 / 5658	Concerning the recyclability of products and packaging	\$0	\$0	\$0	\$0	\$0	\$0
2003 / 5697	Renewing Washington’s recycling system and reducing waste	(\$176,200,000)	(\$232,800,000)	(\$268,400,000)	(\$55)	(\$72)	(\$83)
5740	Providing for a temporary adjustment to waste reduction, recycling, and litter control account	\$0	\$0	\$0	\$0	\$0	\$0
5837	Removing plastic bags as an option for use at retail establishments			See 5323 (passed)	\$0	\$0	\$0
1488	Concerning the management of plastic packaging materials			See 5219	\$0	\$0	\$0
5219	Concerning the management of plastic packaging materials	\$9,190,000	\$11,030,000	\$12,870,000	\$3	\$3	\$4
5286	Establishing a statewide organic waste management goal			See 1799 (passed)	\$0	\$0	\$0
2722 / 6645	Concerning minimum recycled content requirements			See 1118/5022 (passed)	\$0	\$0	\$0
2656 / 6627	Reducing the waste associated with single-use food service products	\$0	\$0	\$0	\$0	\$0	\$0
2429 / 6213	Concerning certain expanded polystyrene products			See 1118/5022 passed	\$0	\$0	\$0
2360	Establishing the sharps waste stewardship program	\$0	\$0	\$0	\$0	\$0	\$0
3 Total		(\$167,689,000)	(\$222,449,000)	(\$256,209,000)	(\$52)	(\$69)	(\$79)

POLICY FISCAL IMPACT DETAIL



Disposal revenue loss represents 3% of incurred costs of passed policies using medium scenario. Assumed each community loses 28% of MSW tip fee/year for each diverted ton at transfer station, landfill or waste to energy facility. Based on analysis of rates of Kitsap, King, Pierce, Skagit, and Spokane Counties.

INCREMENTAL COST OF PASSED POLICES (\$/HH/YR) IN REPRESENTATIVE CITIES AND COUNTIES



POLICY NET FISCAL IMPACT FINDINGS

- Due to recently enacted policies, counties and cities may realize ~\$58M/yr. in annualized net costs, equivalent to \$18 per household per year statewide. Equivalent costs per household amongst representative cities and counties range from (\$2) - \$99/household per year.
- ~3% of the net annualized fiscal impact (costs) of passed policies to cities and counties is due to revenue loss due to decreased disposal of MSW.
- Bill 1799, organics materials management, is the passed policy with net costs to cities and counties ranging from \$46M - \$52M per year statewide. \$32-\$36M is associated with commercial requirements.
- Bills 5126, Washington Climate Commitment Act, and 1663, Reducing methane from landfills, passed in 2021 & 2022 both bring significant cost impacts to cities and counties due to their requirement to improve disposal infrastructure to account for and, in some cases, mitigate greenhouse gas impacts. The City of Spokane will be solely impacted in the case of 5126, at a cost of between \$2.3M and \$8.5M due to their waste to energy facility.
- Bill 1543/5545, Concerning sustainable recycling, which requires local governments to create and implement contamination reducing outreach plans, and Bill 1652, Paint stewardship, save the counties and cities money.
- Cost savings that would have been realized through the implementation of bill 2003/5697, Relating to renewing Washington's recycling system and reducing waste, otherwise known as Extended Producer Responsibility for printed paper and packaging, is sufficient to cover the costs of all passed policies. Statewide projected cost savings would have been between \$176M - \$268M. A similar bill was being considered during the 2023 legislative session.

DRAFT RECOMMENDATIONS

Maintain or grow existing state grants for cities and counties

- Many cities and counties report using grants to fund important programs including litter prevention, illegal dumping cleanup, contamination reduction, waste prevention, and education and outreach.

Adopt EPR for printed paper and packaging (PPP)

- Had it passed, HB2003/SB5697, Relating to renewing Washington's recycling system and reducing waste, would have fully covered the costs of all passed policies and the identified core services funding gaps.
- Leaves savings with communities for greater flexibility.

Further explore EPR for other hard to recycle products

- Explore opportunities to adopt EPR for other hard to recycle materials. Policies can increase service level to residents and small businesses while reducing costs to communities.

Other options to decrease funding gap but that are not individually sufficient over next 10 years

- Taxes on specific materials such as plastics which are used for capital grants to cities and counties. Use needs to be specified in policy.
- Utilizing Solid Waste Collection Tax for grants to cities and counties for capital improvements and/or rolling out new programs.
- Increase tip fee surcharge
- Increase rate paid by rate payers



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Agenda

Solid Waste Advisory Committee Meeting
March 15, 2023 | 9:30 a.m. – 12:00 p.m.



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ECOLOGY
State of Washington

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HB 1799 Compost Procurement Ordinance (Interpreting and implementing)

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11:20 a.m. | 30 minutes | Bill Flagg, Department of Ecology

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Adjourn

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Alli Kingfisher



Peter Guttchen

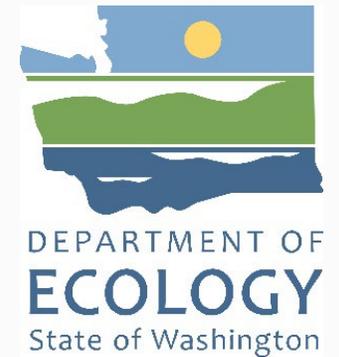




2022 Organics Management Law: Compost Procurement

SWAC

March 15, 2023



“Agriculture and the food system are key to global climate change responses.”

IPCC Special Report on Land 2019

GOALS

Rescue 20% of previously disposed edible food for human consumption by 2025

Divert 75% of previously disposed organic materials from landfills by 2030

Organics Management Law

Reduce methane emissions by diverting organics from landfills

Formerly known as HB1799(2022)

- 9 Parts
- Added or amended more than 20 RCWs
- Many impacts to state and local governments, businesses and residents



Organic Management Law

Prevention

1. Good Samaritan Laws
2. Washington Sustainable Food Center

Collection

3. Business collection
4. Residential and non-residential collection

Processing

5. Recycled organics facility siting
6. Product degradability standards

Markets

7. Compost procurement and reporting
8. Agricultural organic material purchases



Organic Management Law

Prevention

1. Good Samaritan Laws
2. Washington Sustainable Food Center

Collection

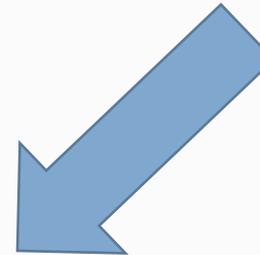
3. **Business collection**
4. **Residential and non-residential collection**

Processing

5. **Recycled organics facility siting**
6. Product degradability standards

Markets

7. **Compost procurement and reporting**
8. Agricultural organic material purchases



Organics Management Law Timeline for Local Governments



Compost Procurement Ordinance (CPO)

Who Must Adopt an Ordinance by January 1, 2023?

- Counties and cities with a population of more than 25,000; *or*
- Counties with a population of 25,000 or fewer that contract to provide, or require the UTC-franchised hauler(s) in their county to provide residential curbside organic material collection services; *or*
- Cities and towns with a population of 25,000 or fewer that directly provide, contract to provide or require the UTC-franchised hauler(s) in their jurisdiction to provide residential curbside organic material collection services.

DRAFT

King County

2022 Organics Management Law
compost procurement and
collection provisions

Jurisdiction Name		2022 Population	Current OM Collection Services	Status <i>see criteria below</i>	Status <i>see criteria below</i>	Status <i>see criteria below</i>
Algona		3,300	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	Exempt
Auburn		88,750	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	2027 Resid./Non-Resid. Collection Requirements Apply
Beaux Arts Village		315	Residential - UTC Business with food - Yes	Exempt	Business Collection Requirements Apply	Exempt
Bellevue		153,900	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	2027 Resid./Non-Resid. Collection Requirements Apply
Black Diamond		6,145	Residential - UTC Business with food - Yes	Exempt	Business Collection Requirements Apply	Exempt
Bothell <i>also in Snohomish County</i>		48,940	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	2027 Resid./Non-Resid. Collection Requirements Apply
Burien		52,490	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	2027 Resid./Non-Resid. Collection Requirements Apply
Carnation		2,160	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	Exempt
Clyde Hill		3,110	Residential - Contract Business with food - Yes	CPO Requirements Apply	Business Collection Requirements Apply	Exempt
Covington		21,200	Residential - Contract	CPO Requirements Apply	Business Collection	Exempt



Reporting Requirements

Organic material diverted from disposal

Report the total tons of organic material diverted from disposal.

Reporting Requirements

Organic material diverted from disposal

Cities and towns report the following:

- Total tons of organic material collected by **all curbside programs** they directly provide, or contract with a hauler to provide.
- Total tons of organic material collected at **drop-off sites** they operate, or contract with a third-party to operate.
- Total tons of organic material collected by residential curbside programs they require the **UTC-franchised hauler(s)** to provide in their jurisdiction.

Reporting Requirements

Organic material diverted from disposal

Counties report the following:

- Total tons of organic material collected at **drop-off sites** they operate, or contract with a third-party to operate.
- Total tons collected by residential curbside programs they **contract with a hauler** to provide, or they require the **UTC-franchised hauler(s)** to provide in their county.

Reporting Requirements

Compost purchases

Cities and counties should report compost directly purchased by them and for compost purchased by contractors they hire.

This includes:

- The source or sources of the compost purchased each year
- The volume and cost of compost purchased each year from each source



Reporting Requirements

Compost purchases – collective purchasing

Only report the volume and cost of the compost purchased under those agreements for use by your jurisdictions.

Reporting Requirements

Reports due to Ecology

- First report due by December 31, 2024, on 2023 data
- Following reports on even-numbered years –2026, 2028, 2030 etc. on previous 2 years data
- Reports will be submitted in an Ecology online portal
 - Scheduled to be live in Q3 2024

Education requirements

Develop strategies to inform residents about:

- The value of compost
- How the jurisdiction uses compost in its operations



Contact Information

Alli Kingfisher

Alli.Kingfisher@ecy.wa.gov

(509) 960-1290

To find out more...

- Visit our resources for local governments on compost procurement, facility siting and more. <https://app.box.com/s/9id8cv2l8yxfah57x0z8fx1gc6kd5g4f>.
- Subscribe to our Organics Management email news at <https://tinyurl.com/OrganicsLaw>
 - Set up your account, choose **Solid Waste Management**, and then **Organics Management**.
 - Check out our first newsletter at <https://app.box.com/s/kvt7hq2gmk9hjz6aixj15vmlyjq72754>

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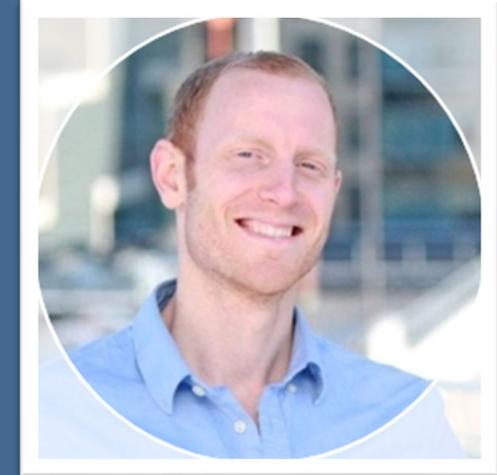
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Bill Flagg





Chapter 173-408 WAC, Landfill Methane Emissions Rulemaking

3/15/2023

Topics of Discussion

- 1 Background on 70A.540 RCW
- 2 Applicability
- 3 Timeline
- 4 Governor's Budget
- 5 Public Meetings
- 6 Open Forum

MSW: Municipal Solid Waste

WIP: Waste in Place

HIC: Heat Input Capacity

GCCS: Gas Collection and Control System

SEM: Surface Emissions Monitoring

PPM: Parts Per Million

Btu/Hr: British Thermal Units per Hour

Acronyms

Purpose

- The Landfill Methane Emissions rule seeks to reduce emissions of methane – a potent greenhouse gas – from Washington landfills.
- Washington will join California and Oregon in implementing more protective standards for decreasing methane emissions from landfills.
- Reducing methane emissions from landfills is part of a larger strategy to help Washington achieve its commitment to reduce greenhouse gas emissions to 95 percent below 1990 levels by 2050.

Chapter 70A.540 RCW

Who: MSW landfills that received solid waste after January 1, 1992

What:

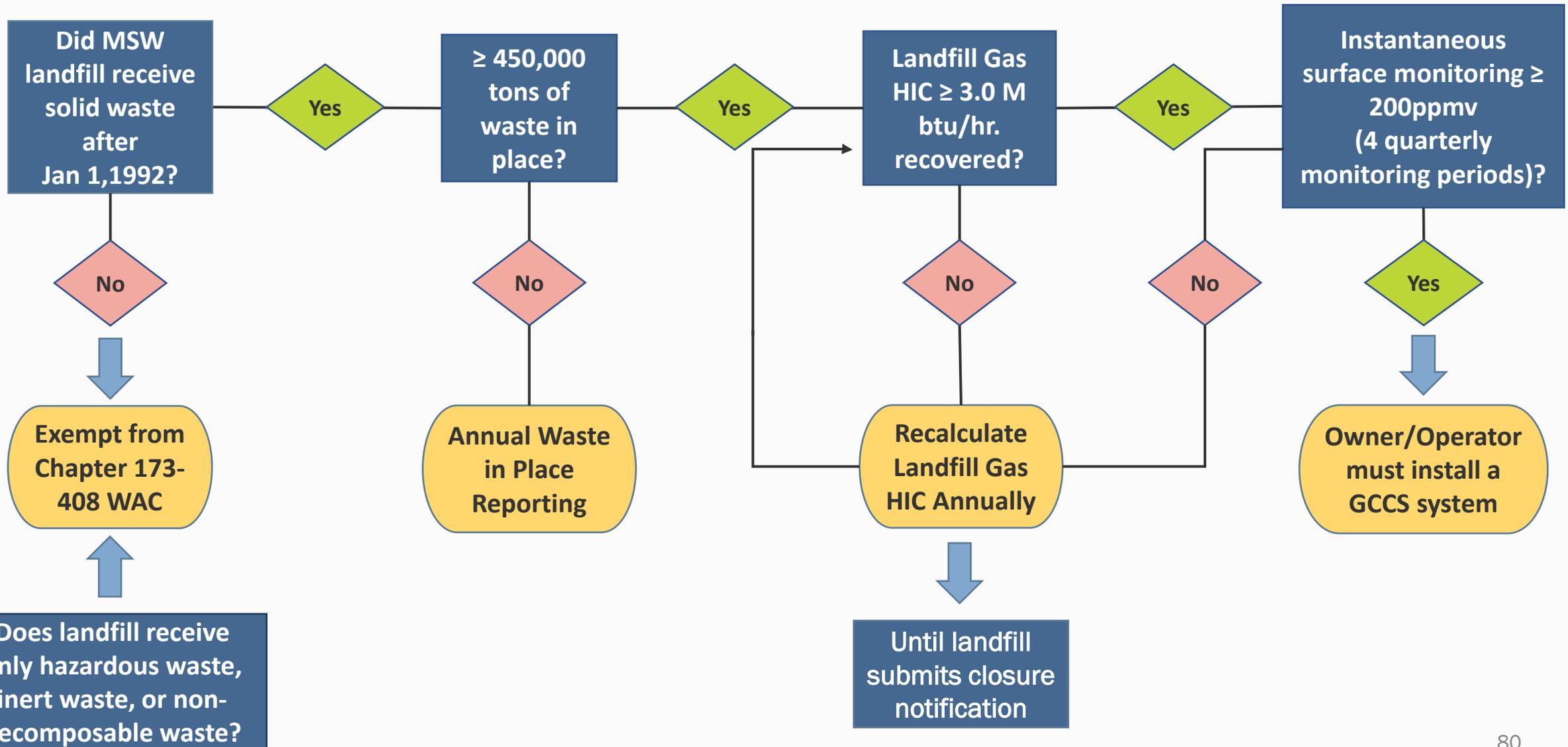
- New reporting requirements
- Monitoring requirements
- Technology installation requirements
- Penalties for violation of law and implemented rules
- Fees
- Other possible requirements

When: Implementation of rule to begin on 1/1/2025

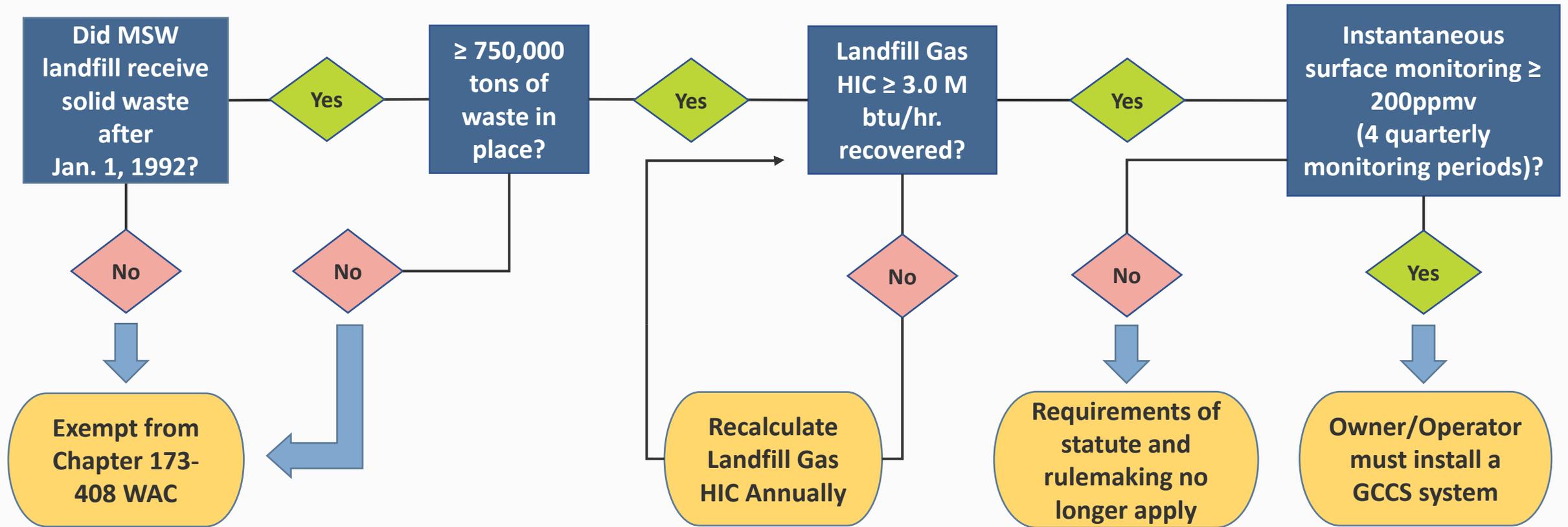
MSW Landfills



Applicability- Open/Active Landfills



Applicability- Closed/Inactive Landfills



Does landfill receive only hazardous waste, inert waste, or non-decomposable waste?

Requirements Breakdown



Active Landfills	Closed Landfills
$\leq 450,00$ tons = WIP reporting	$\leq 750,000$ tons = exempt
$\geq 450,000$ tons = Landfill Gas HIC calculation and reporting	$\geq 750,000$ tons = Landfill Gas HIC calculation and reporting
HIC $\geq 3.0M$ BTU/Hr recovered = SEM or GCCS installation	HIC $\geq 3.0M$ BTU/Hr recovered = SEM or GCCS installation
≥ 200 ppm surface methane = installation of GCCS	≥ 200 ppm surface methane = installation of GCCS
≤ 200 ppm surface methane = recalculate landfill gas HIC annually	≤ 200 ppm surface methane = requirements no longer apply

173-408 Timeline

● Dec. 8, 2022

● Oct. 2023

● April 2024



Jan. 1, 2025

Rule in effect

Rulemaking
announcement

● March 30, 2023
Public Meeting

● April 2023
Public Meeting(s)

● June 2023
Public Meeting(s)

Propose rule
language

● TBD
Public Hearings

Adopt rule
language

Rule Development

Official Comment Period

Note: dates are subject to change

Governor's Proposed Budget

Background

- 3/25/22: The Governor signed HB 1663, requiring landfills to measure and reduce their emissions of methane.
- 12/14/22: The governor proposed \$15 million to assist landfills with the cost of complying with the new law, including installing methane capture and control technologies (CCA funds).
- 4/23/23: Last day of legislative session, budget will be voted on.

Public Meetings

Public Meeting # 1: March 30, 10am-12pm

- Overview of Statute/ Q&A
- Applicability
- Definitions

Public Meeting # 2: Early May (date/time TBD)

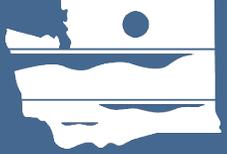
- Definitions
- Reporting and Recordkeeping Requirements
- Input on draft rule language

Public Meeting #3: June (date/time TBD)

- Input on draft rule language
- Monitoring Methods
- GCCS requirements

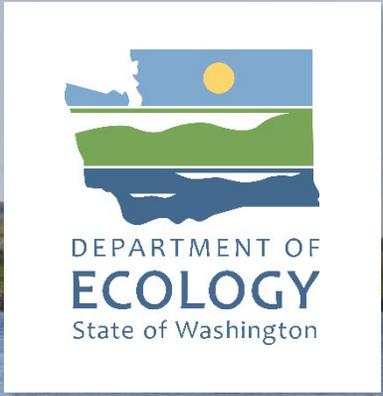
Public Meeting #4: (TBD, if needed)

- Input on draft rule language
- GCCS requirements



Questions?





Thank You

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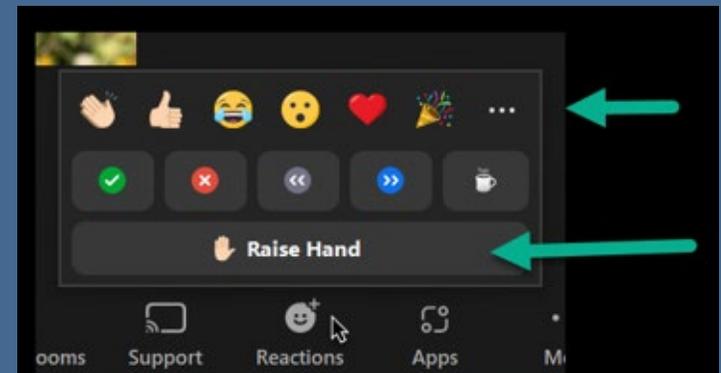
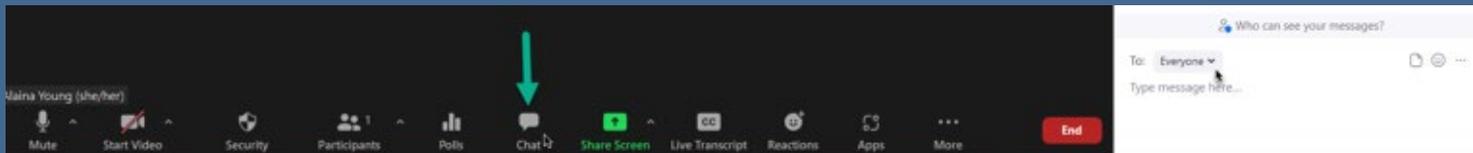
Member Updates

We want to hear from you!

If you would like to provide comments, **please write your name in the chat or raise your hand.**

We will call on you to speak in the order that we see names in the chat or hands raised.
Please unmute yourself when it's your turn.

You may also **write your comment in the chat** and we will read it for you.





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