



## AGENDA

Tuesday, March 31, 2020

1:00 – 4:00 p.m

Walla Walla Community College

Remote Meeting—NO In-Person Gathering

Join Online: <https://zoom.us/j/509910362>

Join by Phone: (253) 215-8782 Meeting ID: 509 910 362

Please try to sign into the meeting at 12:45 to allow time to address any technical difficulties. *The meeting will start promptly at 1:00 p.m.*

Time*	Agenda Item (Action items are marked with "!")	Objective & Reference Materials	Presenter(s)
1:00 (15 mins)	<b>Welcome, Introductions &amp; Review Accomplishments</b> <ul style="list-style-type: none"> <li>Welcome by Judith Johnson and Tom Tebb</li> <li>Introductions</li> <li>Review agenda</li> <li>Review of accomplishments</li> </ul>	<b>Information</b> <i>Reference materials:</i> <ul style="list-style-type: none"> <li>Agenda</li> <li>Draft list of accomplishments</li> </ul>	<ul style="list-style-type: none"> <li>Tom Tebb, Ecology</li> <li>Judith Johnson, WWWMP</li> <li>Susan Gulick, Facilitator</li> </ul>
1:15* (40 mins)	<b>Organizational Structure for the Strategic Plan Advisory Committee (SPAC)</b> <ul style="list-style-type: none"> <li>Finalize membership</li> <li>Discuss next steps</li> </ul>	<b>Information, Discussion</b> <i>Reference materials:</i> <ul style="list-style-type: none"> <li>Discussion Guide: SPAC</li> </ul>	Facilitated discussion <ul style="list-style-type: none"> <li>Susan Gulick, Facilitator</li> </ul>
1:55* (50 mins)	<b>WWW 2050 Strategic Plan</b> <ul style="list-style-type: none"> <li>Overview of proposed process               <ul style="list-style-type: none"> <li>Working Group Roles</li> <li>Public Workshops</li> <li>Sub-Basin Input</li> </ul> </li> <li>Initial reactions/discussion</li> <li>Next Steps</li> </ul>	<b>Information, Discussion</b> <i>Reference materials:</i> <ul style="list-style-type: none"> <li>Draft Strategic Plan Outline</li> </ul>	<ul style="list-style-type: none"> <li>Angela Pietschmann, Cascadia Consulting</li> <li>Susan Gulick, Facilitator</li> </ul>
2:45*	<b>10 MINUTE BREAK</b>		
2:55* (45 mins)	<b>Working Groups</b> <ul style="list-style-type: none"> <li>Finalize list of Working Groups</li> <li>Membership</li> <li>Next steps</li> </ul>	<b>Information</b> <i>Reference materials:</i> <ul style="list-style-type: none"> <li>Discussion Guide: Working Groups</li> </ul>	<ul style="list-style-type: none"> <li>Brook Beeler, Ecology (with support from Judith Johnson &amp; Anton Chiono)</li> <li>Susan Gulick, Facilitator</li> </ul>
3:40* (15 mins)	<b>Updates and Next Steps</b> <ul style="list-style-type: none"> <li>Action items</li> <li>Updates/announcements</li> <li>Upcoming meetings               <ul style="list-style-type: none"> <li>SPAC, Working Groups</li> </ul> </li> </ul>	<b>Information, Discussion</b>	<ul style="list-style-type: none"> <li>Susan Gulick, Facilitator</li> </ul>
3:55*	<b>Closing Remarks</b>		<ul style="list-style-type: none"> <li>Tom Tebb, Ecology</li> <li>Judith Johnson, WWWMP</li> </ul>

\* All times are estimates and subject to change.

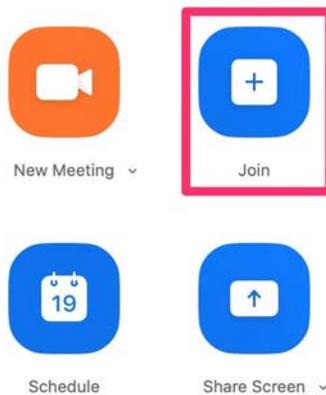


## Remote Meeting Instructions

Please see below for instructions on how to access Zoom on your computer or phone.

Online:

1. To join online, please visit <https://zoom.us/j/509910362>
  - a. You can choose to download the Zoom app or join in your web browser
    - i. App
      1. Install the Zoom app
      2. Click 'Join.'



3. Enter your meeting ID: **509-910-362**. Please enter your name and your organization under the 'Enter your name' field.

A screenshot of the Zoom "Join Meeting" dialog box. The title "Join Meeting" is at the top. Below it is a dropdown menu labeled "Enter meeting ID or personal link name". Underneath is a text input field labeled "Enter your name". There are three checkboxes: "Remember my name for future meetings" (checked), "Do not connect to audio" (unchecked), and "Turn off my video" (unchecked). At the bottom right are "Join" and "Cancel" buttons.

- ii. Web Browser
  1. Visit <https://zoom.us/j/509910362>

2. Select 'join from your browser'



Support English ▾

Launching...

Please click **Open Zoom Meetings** if you see the system dialog.

If nothing prompts from browser, [click here](#) to launch the meeting, or [download & run Zoom](#).

If you cannot download or run the application, [join from your browser](#).

3. Enter your meeting ID: **509-910-362**. Please enter your name and your organization under the 'Enter your name' field.

Phone:

1. On your phone, dial **(253) 215-8782**.
2. Enter the meeting ID **509 910 362** and # when prompted.



## **Accomplishments to Date**

March 31, 2020

- Public Workshop
  - October 2019 and planning for April 2020 (depending on COVID-19)
  - Identified visions for the basin from all interest groups
- Strategic Planning Advisory Committee (SPAC)
  - Created subset of the public interested in serving on the committee
  - Established interest groups and number of representatives on the committee
  - March 2020 – identify individuals to be a representative on the committee
  - Identified and delineated sub-basins
  - Identified and organized subcommittees/work groups to allow everyone to be involved
- Strategic Plan
  - Communicated plan components and examples to the SPAC
  - Created working/proposed draft outline
  - Completed procurement and selection of the consultant team
    - Facilitation and writing the plan
- Performance and Financial Audits
  - Worked with State Auditor's Office (performance) and contracted auditor (financial) as they draft reports
- Joint Legislative Report
  - Identified components and created outline of the report
- Bi-State Flow Enhancement Study
  - Completed previous agreement and creating new agreement for next steps identified by the Steering Committee
- Data Workgroup
  - Designed and constructed online Resource Library
  - Collecting data and designing the Story Map communication tool
- USGS Groundwater Study
  - Completed initial work scope and Joint Funding Agreement (JFA)
  - Completed QA project plan requirements to allow USGS to begin data collection
  - Began scoping full study
  - Purchased water level transducers to equip monitoring wells in the basin
- Tri-Sovereign Meetings
  - Conducting meetings between WA, OR, and CTUIR to explore basin-wide solutions
- Programmatic Environmental Impact Statement
  - Began drafting the procurement documents in order to select contractor



## Discussion Guide: Strategic Plan Advisory Committee (SPAC)

March 31, 2020

### Background

At the last meeting, the group generally agreed to organizational structure for the Strategic Plan Advisory Committee (SPAC) that would consist of 12-15 members in 6 different interest groups. The expectation is that the SPAC will operate by full consensus and not by majority voting, so there are not concerns about groups being “out-voted” or interests being ignored. Each interest group was asked to self-select SPAC members who are committed to a consensus-based process, and who will communicate with members of their interest group and represent diverse perspectives of that interest group (and not just their own views).

Other stakeholders (non-SPAC members) will have ample opportunity for involvement through the Working Groups, larger public workshops and other mechanisms.

### Proposed Strategic Plan Advisory Committee (SPAC)

The interest groups self-selected members. The proposed SPAC membership includes:

<p><b>Agriculture:</b> 4 members</p> <ul style="list-style-type: none"> <li>• Teresa Kilmer – WWRID</li> <li>• Allison Newhouse – OR Irrigation At-large</li> <li>• Annie Byerley – WA Irrigation At-large</li> <li>• Mark Wagonner – GFD No. 13</li> </ul>	<p><b>Environmental:</b> 2 members</p> <ul style="list-style-type: none"> <li>• Susan Adams – WWT</li> <li>• Brian Walcott / Ralph Perkins - WWBWC</li> </ul>
<p><b>Local Government:</b> 4 members</p> <ul style="list-style-type: none"> <li>• Mike Talbott – Columbia Co.</li> <li>• Todd Kimball – Walla Walla Co.</li> <li>• John Shafer – Umatilla Co.</li> <li>• Steve Patten – City of Milton-Freewater</li> </ul>	<p><b>State Government:</b> 2 members</p> <ul style="list-style-type: none"> <li>• Mark Wachtel – WA DFW</li> <li>• Chris Kowitz – OR WRD</li> </ul>
<p><b>Federal Government:</b> 2 members</p> <ul style="list-style-type: none"> <li>• Dale Bambrick – NOAA</li> <li>• Cindy Boen - USACE</li> </ul>	<p><b>Tribal Government:</b> 1 member</p> <ul style="list-style-type: none"> <li>• Chris Marks – CTUIR</li> </ul>

### Discussion Questions

1. Do stakeholders feel this membership will represent the diverse interests of the watershed?  
If not, what is missing?
2. Are both WA and Oregon interests adequately represented (including the Walla Walla Basin Watershed Council)?
3. Are there any concerns with finalizing the membership of the SPAC to include these members?



## Draft Strategic Plan Outline

March 31, 2020

The draft strategic plan outline below was adapted from a generic strategic outline with topics identified by stakeholders and co-owners of the Walla Walla Water 2050 Plan. The outline should be considered a work in progress as the plan is developed.

<b>I. Introduction</b>	
<i>Plan Section</i>	<i>Potential Components</i>
A. Introduction; Plan Authority, Scope, and Purpose	<ol style="list-style-type: none"> <li>1. Ensure enough water for fish, farms and people now and for future generations</li> <li>2. Balancing instream and out of stream uses</li> <li>3. Holistic watershed and water resource management</li> <li>4. Meet the legislative requirements</li> <li>5. Develop a long-term strategy that accounts for diverse voices and needs</li> <li>6. Identify an organizational structure and receive adequate and dedicated funding</li> <li>7. Improved accountability</li> <li>8. Improve ability to provide efficient and adaptable water supply management</li> <li>9. Identify and prioritize projects, initiatives and/or programs needed to address challenges/achieve the vision</li> <li>10. Map long-term vision to objectives and identify actionable steps</li> <li>11. Improved legal and regulatory framework</li> </ol>
B. General Description of Current Watershed Conditions & Accomplishments	<ol style="list-style-type: none"> <li>1. Collaboration and cooperation</li> <li>2. Bi-state and tribal collaboration</li> <li>3. Over-appropriation</li> <li>4. Outdated/Incomplete legal/regulatory mechanisms</li> </ol>
C. Walla Walla Watershed Vision Statement; General Description of Desired Future Conditions (DFC)	<ol style="list-style-type: none"> <li>1. <i>Sample Vision Statement:</i> Manage our watershed from the highlands to the mouth, from the surface to the deep basalt aquifer, manage floodplains and multiple uses of water, so that we sustain flourishing urban and rural communities, abundant fish and wildlife and viable, sustainable agriculture.</li> <li>2. Desired Future Conditions               <ol style="list-style-type: none"> <li>a. Robust economy &amp; vibrant community</li> <li>b. Ability to meet growing demands</li> <li>c. Sustainable, healthy and harvestable fishery</li> <li>d. Sustainable agricultural community</li> <li>e. Supported outdoor recreation and tourism</li> <li>f. Ability to adapt to climate change and population growth</li> <li>g. More clarity around legal framework and regulatory scheme, including bi-state coordination (how do we manage water rights during shortages)</li> </ol> </li> </ol>

<b>II. Strategies to Achieve Desired Future Conditions</b>	
<b>Water Resources</b>	
<i>Plan Section</i>	<i>Potential Components</i>

<p>A. Surface Water</p>	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC             <ol style="list-style-type: none"> <li>a. Improved and increased stream flows</li> <li>b. Improved water quality</li> </ol> </li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC             <ol style="list-style-type: none"> <li>a. Improved water quality</li> <li>b. Improve water supply in drought years</li> <li>c. Enhanced water conservation</li> </ol> </li> <li>3. General Description of Current Conditions             <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues</li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations             <ol style="list-style-type: none"> <li>a. Restoration                 <ol style="list-style-type: none"> <li>i. Water Conservation</li> <li>ii. Create more surface water storage</li> <li>iii. Water right market reallocation</li> </ol> </li> <li>b. Monitoring                 <ol style="list-style-type: none"> <li>i. Improve accountability</li> <li>ii. Ensure Legality of current use</li> <li>iii. Increase monitoring and reporting</li> </ol> </li> </ol> </li> </ol>
<p>B. Shallow Groundwater</p>	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC</li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC             <ol style="list-style-type: none"> <li>a. Address groundwater declines</li> <li>b. Adequate supply for domestic and municipal use</li> <li>c. Enhanced water conservation</li> </ol> </li> <li>3. General Description of Current Conditions             <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues                 <ol style="list-style-type: none"> <li>i. Declining Groundwater</li> </ol> </li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations             <ol style="list-style-type: none"> <li>a. Restoration                 <ol style="list-style-type: none"> <li>i. Create more groundwater storage</li> <li>ii. Expand exempt well program geographically</li> </ol> </li> <li>b. Monitoring</li> </ol> </li> </ol>
<p>C. Deep Groundwater</p>	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC</li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC</li> <li>3. General Description of Current Conditions             <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues</li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations             <ol style="list-style-type: none"> <li>a. Restoration</li> <li>b. Monitoring</li> </ol> </li> </ol>
<p><b>Land Management</b></p>	
<p><i>Plan Section</i></p>	<p><i>Potential Components</i></p>

A. Floodplain	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC <ol style="list-style-type: none"> <li>a. Protect ecological functions</li> <li>b. Improved floodplain management</li> <li>c. Improve habitat</li> </ol> </li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC <ol style="list-style-type: none"> <li>a. Flood damage reduction</li> </ol> </li> <li>3. General Description of Current Conditions <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues</li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations <ol style="list-style-type: none"> <li>a. Restoration <ol style="list-style-type: none"> <li>i. Dechannelization</li> </ol> </li> <li>b. Monitoring</li> </ol> </li> </ol>
B. Upland	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC</li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC <ol style="list-style-type: none"> <li>a. Development and available water supply consistency</li> </ol> </li> <li>3. General Description of Current Conditions <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues</li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations <ol style="list-style-type: none"> <li>a. Restoration</li> <li>b. Monitoring</li> </ol> </li> </ol>

**Fisheries Resources**

<i>Plan Section</i>	<i>Potential Components</i>
A. Habitat, Passage, Hatchery, Monitoring, and Evaluation	<ol style="list-style-type: none"> <li>1. Ecological Goal; General Description of DFC <ol style="list-style-type: none"> <li>a. Enhanced habitat</li> <li>b. Improve fish passage and screening</li> <li>c. Restore and protect non-harvest in spring creeks and tributaries</li> </ol> </li> <li>2. Use Goal (agricultural, municipal, domestic); General Description of DFC</li> <li>3. General Description of Current Conditions <ol style="list-style-type: none"> <li>a. Existing Plans, Reports, Data and Recommendations</li> <li>b. Current Legal and Management Issues</li> </ol> </li> <li>4. Summary of Completed and Ongoing Restoration Actions</li> <li>5. Remaining Action and Gaps to Achieve Goals (consider climate change)</li> <li>6. Priority Recommendations <ol style="list-style-type: none"> <li>a. Restoration</li> <li>b. Monitoring</li> </ol> </li> </ol>

**III. Prioritized Watershed Recommendations**

<i>Plan Section</i>	<i>Potential Components</i>
A. Sustained Ecological Function	<ol style="list-style-type: none"> <li>1. Near term (year 1-15)</li> <li>2. Long term (year 16-30)</li> </ol>
B. Sustained Use	<ol style="list-style-type: none"> <li>1. Near term (year 1-15)</li> <li>2. Long term (year 16-30)</li> </ol>

C. Implementation Organization, Management, and Funding	<ol style="list-style-type: none"><li>1. Collaboration and cooperation</li><li>2. Public education and transparency</li><li>3. Accountability- SMART; identify what, when, who, how for measurement/monitoring</li><li>4. Adaptive management approaches for implementation</li><li>5. Protection of instream flows under rule</li><li>6. Collect basin-wide data on groundwater and surface water</li><li>7. SMART</li><li>8. Costs</li></ol>
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## Discussion Guide: Proposed Working Groups

March 31, 2020

Proposed Working Group Organization

Based on the previous meeting, the following 6 Working Groups are proposed:

<p><b>Water supply needs</b></p> <ul style="list-style-type: none"> <li>• Domestic – municipal and permit-exempt</li> <li>• Industrial/commercial</li> <li>• Irrigated agriculture</li> <li>• Quality of Life</li> </ul>	<p><b>Ecological function (environment)</b></p> <ul style="list-style-type: none"> <li>• Fish &amp; wildlife</li> <li>• Instream flow</li> <li>• Riparian</li> <li>• Habitat</li> <li>• Water quality</li> </ul>	<p><b>Administrative</b></p> <ul style="list-style-type: none"> <li>• Regulatory framework</li> <li>• Financial structure and funding mechanisms</li> <li>• Public engagement</li> <li>• Adjacent processes (Tri-Sovereign talks, Mill Creek GI)</li> </ul>
<p><b>Studies, monitoring and data</b></p> <ul style="list-style-type: none"> <li>• Water rights evaluation</li> <li>• Bi-state flow study</li> <li>• Touchet River habitat assessment</li> <li>• USGS bi-state groundwater study</li> <li>• Water supply &amp; availability (forecasting)</li> <li>• Surface/Groundwater interactions</li> <li>• Infrastructure inventory &amp; gap analysis</li> </ul>	<p><b>Land use</b></p> <ul style="list-style-type: none"> <li>• Upland management, dryland agriculture and forests</li> <li>• Urban planning and zoning</li> <li>• Rural planning and zoning</li> </ul>	<p><b>Implementation (project ideas)</b></p> <ul style="list-style-type: none"> <li>• ASR and MAR</li> <li>• Storage/Piping/flood control</li> <li>• Source swap</li> <li>• Floodplain/Riparian restoration</li> <li>• Wetland enhancement</li> <li>• Fish passage and screening</li> <li>• Water banking/Trust water/Mitigation</li> <li>• Conservation</li> </ul>

**NOTE:** All Working Groups will explore these themes: Climate impacts, water timing/flood control, economic impact, recreation, and livability.

Expectations of Working Groups

- Working Groups will be provided with specific assignments to provide information to the Strategic Plan. For example, initial assignments may include identification of existing data and ongoing work on specific topics, descriptions of current conditions, identification of desired future conditions, etc. Working Groups will be

provided with worksheets or matrices to fill out so that information and level of detail is consistent across the Working Groups.

- Each Working Group will identify a lead who will be the primary person to communicate with Working Group members and lead the effort to provide completed assignments to the consulting team. The lead will also be expected to attend SPAC meetings to report on progress and challenges.
- SPAC members will be expected to serve on at least one Working Group, but they will not be the lead (unless they really want to!).
- Members of the consulting team will attend some but not all Working Group meetings.
- It is anticipated that Working Groups will meet at least monthly and possibly as often as weekly, depending on the group.
- Meetings will be remote until social distancing recommendations for Covid-19 change.
- Working Groups will not be divided by sub-basin initially, though each group can certainly do that if it is productive. Public workshops, open to all stakeholders who are not all participating in Working Groups, will provide an opportunity for sub-basin groups to review, discuss, and refine the output of the Working Groups from a geographic perspective.
- This organization is considered a starting point; ***nothing is set in stone***. It is possible that a Working Group will need be divided into more than one group. Likewise, a small Working Group may elect to combine with another Working Group. The need for new Working Groups may emerge. We will figure this out together as we go!

### Discussion Questions

1. Does this list of Working Groups adequately incorporate the diverse issues? What changes would you suggest?
2. Is the process for the Working Groups clear? What questions do you have regarding the process?
3. Are there any concerns about how sub-basins/place-based concerns are addressed in this process?

Appendix: Working Group Membership Sign-ups

At the last meeting, some members signed up for Working Groups. Here is a draft list. Please add your name (or remove your name) from any Working Group by sending an [email to Caroline Burney](mailto:caroline@cascadiaconsulting.com) at caroline@cascadiaconsulting.com.

Working group		Lead	Members
Water supply needs			Jon Campbell -2 Chris Kowitz Steven Patten-3 Brenda Bernards-2 Tom Scribner-2 Mike Talbott-1 Linda Herbert-2 Judith Johnson-2 Chris Pinney-1 Alli Newhouse-3 Ron Brown -2 Travis Trumbull-2
Studies, monitoring and data			John Foltz-1 Scott Tarbutton Dave Haire-2/3 Chris Kowitz Steven Patten-3 Teresa Kilmer-3
Ecological function			John Foltz Anton Chiono-3 Judith Johnson-2 John Kohr-2 Chris Pinney-2 Ralph Perkins-3 Sean Thurston-1 Teresa Kilmer-2
Administrative			Ron Brown-2
Land use			
Implementation			Teresa Kilmer-2 Ron Brown-2 Travis Trumbull-2

**NOTE:** Participants identified by sub basins 1. Touchet 2. Mill Creek/Walla Walla 3. Upper Walla Walla